

GAMBLING LICENSING POLICY 2010



**THIS GAMBLING LICENSING POLICY SHALL TAKE EFFECT
FROM THE 31ST JANUARY 2010**

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GAMBLING ACT 2005
LONDON BOROUGH OF NEWHAM
STATEMENT OF GAMBLING LICENSING POLICY

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FOREWORD

The Gambling Act 2005 established a new regime for the licensing and regulation of commercial gambling in the UK. It repealed the burdensome frameworks of the Betting Gaming and Lotteries Act 1963, the Gaming Act 1968 and The Lotteries and Amusements Act 1976 and it aims to:

- Provide a simplified response to the formidable social and industry challenges that have arisen in the modern gambling era, and
- To introduce rigorous safeguards to address the persistent rise in the commercial demand for gambling.

The 2005 Act is founded on a generic concept of 'gambling' that embraces the majority of commercial and non-private acts of gaming, betting and participation in non-exempted lotteries in the UK. Several separate types of licence are introduced that will authorise the range of gambling activities regulated, namely, operating licences, personal licences and premises licences. Following the abolition of the role of betting and gaming justices to grant gaming and betting permissions, the responsibility for administering these licences is divided between the Gambling Commission (the Commission) who determine applications for operating and personal licences, and licensing authorities who decide premises licence applications and other forms of permission. Therefore Newham Council is the Licensing Authority under the Gambling Act 2005 for the Borough of Newham.

Each licence application will in part be decided upon the three licensing objectives enshrined within the 2005 Act, which are:

- preventing gambling from being a source of crime and disorder, being associated with crime and disorder or being used to support crime;
- ensuring that gambling is conducted in a fair and open way;
- protecting children and the vulnerable from being harmed or exploited by gambling.

These objectives are supplemented by the core principle of 'social responsibility' that will be given effect through the licensing and regulatory decision-making of the Gambling Commission and licensing authorities, and by the publication of codes of practice and guidance by the Commission and, in the case of licensing authorities, by the preparation of a statement of Gambling Licensing Policy.

Newham is a key regeneration area and is one of the most deprived Boroughs in England. Whilst exercising due social responsibility, the Council wishes to encourage the development of leisure and entertainment facilities:

- which offer access to employment and economic development, and
- which improve the choice about where leisure time is spent.

In making decisions on applications for premises licences, the Council as the licensing authority will aim to achieve an effective balance between meeting the objectives of the Gambling Act 2005 and facilitating the sustainable economic growth of the Borough.

PART A - GENERAL

A1. The Licensing Objectives

A1.1 In exercising most of the functions under the Gambling Act 2005, Newham Council (the Council) as the Licensing Authority must have regard to the licensing objectives as set out in section 1 of the Act.

A1.2 The licensing objectives are:

- (a) Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime
- (b) Ensuring that gambling is conducted in a fair and open way
- (c) Protecting children and other vulnerable persons from being harmed or exploited by gambling (It should be noted that the requirement in relation to children is explicitly to protect them from being harmed or exploited by gambling.)

A1.3 The Licensing Authority, in making decisions about premises licences and temporary use notices shall aim to permit the use of premises for gambling in so far as the Licensing Authority thinks it:

- (a) complies with any relevant code of practice issued by the Gambling Commission
- (b) in accordance with any relevant guidance issued by the Gambling Commission
- (c) reasonably consistent with the licensing objectives (subject to (a) and (b) above), and
- (d) in accordance with Newham's Gambling Licensing Policy (subject to (a) to (c) above)

A2. Introduction

A2.1 Newham is situated in North East London and has a population of approximately 248,400 residents (based on the data from the Office for National Statistics for 2007). It is in the Thames Gateway and is a regional and national priority for regeneration and growth. Newham covers 3858 hectares and takes in much of London's revitalised docklands (including the ExCel International Exhibition Centre and London City airport). Stratford is one of the Mayor of London's Opportunity Areas and will have the Channel Tunnel Rail Link. Newham is to be the centre for the 2012 Olympic and Paralympics Games and is also the home of West Ham United Football Club. A map of the borough is included in this Policy.

Newham is a rapidly emerging centre of commerce and culture, with one of the most diverse and cosmopolitan populations of any Borough in the United Kingdom.

- A2.2 Newham's Corporate Plan 2008-2011 lists 6 aims that set out to make the Borough a place:
- which is attractive, clean and well maintained,
 - which is safer and where people feel safer,
 - where young people are healthy, educated, safe, have high aspirations for employment, and good self esteem,
 - where the diversity of its people is celebrated, where people live harmoniously, respect each other, and play a full part in the life of their community,
 - where health and wellbeing and the quality of housing continues to improve, where people are active, have greater independence and where the most vulnerable are supported.
- A2.3 The Licensing Authority is required to publish a Gambling Licensing Policy that will be used when exercising its licensing functions. This Policy will be published at least every three years. The Policy may also be reviewed from time to time. Any proposed amended or revised Gambling Licensing Policy will be consulted upon and re-published.
- A2.4 The Gambling Act requires that the following parties are consulted:
- (a) The Chief Officer of Police
 - (b) One or more persons who appear to the authority to represent the interests of persons carrying on gambling businesses in the authority's area
 - (c) One or more persons who appear to the authority to represent the interests of persons who are likely to be affected by the exercise of the authority's functions under the Gambling Act 2005
- A2.5 The Licensing Authority has consulted widely upon this Policy statement review before finalising and publishing it. A list of the persons consulted is provided in this Policy. Local residents and businesses were also given the opportunity to comment on the Policy.
- A2.6 A list of comments when made and the consideration given by the Council of those comments will be available on request by contacting the Licensing Team, 1st Floor Town Hall Annexe, 330-354 Barking Road, East Ham, E6 2RT.
- A2.7 This Gambling Licensing Policy does not override the right of any person to make an application, make representations about an application, or apply for a review of a licence, as each will be considered on its own merits and according to the statutory requirements of the Gambling Act 2005.
- A2.8 In producing the Gambling Licensing Policy, the Licensing Authority has regard to the licensing objectives of the Gambling Act 2005, the current guidance issued by the Gambling Commission, any relevant current statutory regulations, any relevant current Code of Practice issued by the Secretary of State for Culture, Media and Sport, and any responses from those consulted on the Policy statement.

Note: The Gambling Commission Guidance to Licensing Authorities, together with other guidance and information is available on the Gambling Commission website:

www.gamblingcommission.gov.uk/Client/index.asp.

The Department for Culture, Media and Sport website is at:

www.culture.gov.uk/index.aspx

Due to ongoing changes, this Policy does not include within it details of the permitted numbers of gaming machines and stakes for certain types of licences and permits. Applicants and others should refer to the Act and the current regulations made under it for up to date details, or the above websites, or contact the Council's Licensing Team.

A3. Responsible Authorities

A3.1 The Act sets out the responsible authorities that can make representations about licence applications, or who can apply for a review of an existing licence. In Newham these are:

- The Council as the Licensing Authority
- The Gambling Commission
- The Metropolitan Police
- The London Fire and Emergency Planning Authority (LFEPA)
- The Councils Development Control
- The Council's Noise & Nuisance Unit
- The Council's Children and Young People' Services
- HM Revenue & Customs
- And any other body or person that may be prescribed by Regulations at a later date

A current list of responsible authorities and their addresses can be obtained from the Councils Licensing Team.

A4. Interested parties

A4.1 Interested parties can make representations about licence applications, or apply for a review of an existing licence.

A4.2 These parties are defined in the Gambling Act 2005 as follows:

"For the purposes of this Part a person is an interested party in relation to an application for or in respect of a premises licence if, in the opinion of the Council which issues the licence or to which the applications is made, the person:

- (a) lives sufficiently close to the premises to be likely to be affected by the authorised activities,

- (b) has business interests that might be affected by the authorised activities, or
- (c) represents persons who satisfy paragraph (a) or (b) above.”

In addition for casino applications only, the Act provides that each competing casino applicant is an interested party in relation to each of the other competing casino applications.

A4.3 In determining whether a person is an interested party, the Licensing Authority shall take into account the following principles:

- Each case will be decided upon its merits, subject to the licensing objectives and to any requirements imposed by the Gambling Act, 2005.
- This authority will not apply a rigid rule to its decision making,
- This authority will give the widest possible interpretation to the term 'business interest' in accordance with the Gambling Commissions current Guidance to Licensing Authorities'.
- It will take into account any guidance provided by the Gambling Commission's current Guidance to Licensing Authorities and other current relevant guidance provided by the Gambling Commission to Licensing Authorities.

A4.4 Interested parties can be persons who are democratically elected such as Councillors and MP's. No specific evidence of being asked to represent an interested person will be required as long as the Councillor or MP represents the ward likely to be affected. Other than these however, the Licensing Authority will require written evidence that a person 'represents' someone who either lives sufficiently close to the premises to be likely to be affected by the authorised activities and/or business interests that might be affected by the authorised activities. A letter from one of these persons, requesting the representation is sufficient.

A4.5 If individuals wish to approach Councillors to ask them to represent their views then care should be taken that the Councillors are not part of the Licensing Committee dealing with the licence application. If there are any doubts then please contact the Council's Democratic Services (020 8430 2000).

A5. Exchange of Information

A5.1 The Council will exchange information with the Gambling Commission, and the other persons listed in Schedule 6 to the Act, when appropriate and necessary. We will also have regard to any current Guidance issued by the Gambling Commission to Licensing Authorities, as well as any relevant current regulations issued by the Secretary of State under the powers provided in the Gambling Act 2005.

A5.2 Where any formal protocols are established as regards information exchange with other bodies then they will be made available by the Licensing Team upon request.

A6. Enforcement

- A6.1 When making decisions regarding enforcement or inspection regimes the Council will take into account the Gambling Commission's current Guidance and will endeavour to be:
- (a) Proportionate: regulators should only intervene when necessary, and remedies should be appropriate to the risk posed, and costs identified and minimised;
 - (b) Accountable: regulators must be able to justify decisions, and be subject to public scrutiny;
 - (c) Consistent: rules and standards must be joined up and implemented fairly;
 - (d) Transparent: regulators should be open, and keep regulations simple and user friendly; and
 - (e) Targeted: regulation should be focused on the problem, and minimise side effects, and
 - (f) Within the principles of the Regulators Compliance Code issued by the Department for Business, Enterprise and Regulatory Reform.
- A6.2 The Licensing Authority will endeavour to avoid duplication with other regulatory regimes as far as possible.
- A6.3 The Licensing Authority will also adopt a risk-based inspection programme that will be based on the Licensing objectives.
- A6.4 The Licensing Authority shall whenever appropriate ensure that enforcement is within the principles of the Regulators Compliance Code issued by the Department for Business, Enterprise and Regulatory Reform.
- A6.5 The Licensing Authority will also keep itself informed of developments as regards any work of the Better Regulation Executive relating to the Licensing Authority's regulatory functions under the Gambling Act 2005.
- A6.6 The main enforcement and compliance role for this Licensing Authority in terms of the Gambling Act 2005 will be to ensure compliance with the Premises Licences and other permissions that it gives. (e.g. compliance with licence conditions). The Gambling Commission will be the enforcement body for the Operating and Personal Licences. When the Licensing Authority receive complaints about matters falling outside of its remit, such complaints will be referred to the Gambling Commission or such other body as may be appropriate.
- A6.7 Subject to the above principles relating to enforcement, this Licensing Authority may institute criminal proceedings in respect of an offence under any of the following provisions of the Gambling Act 2005: -
- (a) section 37,
 - (b) section 185,

- (c) section 186,
- (d) section 229,
- (e) section 242,
- (f) section 258,
- (g) section 259,
- (h) section 260,
- (i) section 261,
- (j) section 262,
- (k) section 326,
- (l) section 342,
- (m) paragraph 20 of Schedule 10,
- (n) paragraph 10 of Schedule 13, and
- (o) paragraph 20 of Schedule 14.

A7. Licensing Authority functions

A7.1 The main functions and responsibilities of the Licensing Authority under the Act are the:

- (a) Licensing of certain premises where gambling activities are to take place and/or gaming machines are provided, by issuing Premises Licences. The types of premises licences being Bingo, Adult Gaming Centre, Family Entertainment Centre, Betting (Track), Betting (Other), and Casino
- (b) Issue Provisional Statements for premises being or expected to built or altered, or that a person expects to acquire.
- (c) Issue either Club Gaming Permits or Club Machine Permits to members' clubs and miners' welfare institutes.
- (d) Issue Club Machine Permits to Commercial Clubs
- (e) Grant permits for the use of certain lower stake gaming machines at unlicensed Family Entertainment Centres
- (f) Receive notifications for certain premises licensed for the sale by retail of alcohol for consumption on the premises under the Licensing Act 2003 for the use of two or fewer gaming machines.
- (g) Issue Licensed Premises Gaming Machine Permits for certain premises licensed for the sale by retail of alcohol for consumption on the premises under the Licensing Act 2003 for the use of more than two gaming machines.
- (h) Register small society lotteries below prescribed thresholds.
- (i) Issue Prize Gaming Permits.
- (j) Receive and endorse Temporary Use Notices.
- (k) Receive Occasional Use Notices.
- (l) Provide information to the Gambling Commission regarding details of licences issued (see section 5 above on 'information exchange).
- (m) Maintain registers of the permits and licences that are issued under these functions.
- (n) Issue notices and other documentation required under the Act and the Regulations made thereunder.

PART B - PREMISES LICENCES

B1. General Principles

- B1.1 Premises Licences are subject to the requirements set-out in the Gambling Act 2005 (the 'Act') and Regulations, as well as specific mandatory and default conditions detailed in Regulations issued by the Secretary of State. The Licensing Authority is able to exclude default conditions (upon application) and also when appropriate to attach additional conditions. The holders of premises licences may apply for the variation of their licences.
- B1.2 In exercising its functions as the licensing authority this Licensing Authority will, in accordance with section 153(1) of the Act, aim to permit the use of premises for gambling in so far as it considers it:
- (a) in accordance with any relevant code of practice issued by the Gambling Commission
 - (b) in accordance with any relevant guidance issued by the Gambling Commission
 - (c) reasonably consistent with the licensing objectives (subject to (a) and (b));
 - (d) in accordance with this Gambling Licensing Policy (subject to (a) – (c)).
- B1.3 The grounds for relevant representations against an application should be based on one or more of the following:
- Any one of the licensing objectives
 - The Council's Gambling Licensing Policy
 - Any relevant current guidance issued by the Gambling Commission,
 - Any relevant current code of practice issued by the Gambling Commission,
 - The Gambling Act 2005 and any relevant Regulations made thereunder.

Please note that the Licensing Authority is unable to accept representations made on moral grounds or which fall outside of its statutory remit as Licensing Authority.

- B1.4 The Licensing Authority will take particular care in considering applications for multiple licences for what may be considered a single premises.

In the Act "premises" is defined as "any place", and no premises other than a 'track' (see number 11.1 of Part B) may have more than one premises licence. However, it is possible for a single place such as a building to be subject to more than one premises licence, provided they are for different parts of the building and the different parts can be reasonably regarded as being different premises. Whether different parts of a place/building can properly be regarded as being separate premises will always be a question of fact in the circumstances. However, the Licensing Authority does not consider that parts of a place/building that:

- are not clearly distinct and identifiable from each other (including their external and internal appearance and décor), or
- are artificially separated (e.g. by low and/or transparent partitions or barriers), or
- are temporarily separated,

can be properly regarded as different premises. When deciding if parts of a building/place constitute premises in their own right, the Licensing Authority also will take into account the definition of “premises” in the Gambling Act 2005 together with any current Guidance issued by the Gambling Commission.

B1.5 The Licensing Authority will also take particular care in considering applications:

- for a part of a building, when another part of the building is not licensed and is used for non-gambling purposes. In these circumstances the entrances and exits from the licensed premises will have to be separate, identifiable and conspicuously distinct from the unlicensed areas. Persons using the unlicensed areas of the building must not be able to unknowingly ‘drift’ into the licensed area; and/or
- involving access to the licensed premises through other premises (which themselves may be licensed or unlicensed). The Licensing Authority will consider issues such as whether children can gain access; the nature and compatibility of the two establishments; and the ability of the proposed licensed premises to comply with the requirements of the Act and the regulations.

B1.6 When an application is made for a premises licence for a premises that is in the course of construction or alteration, or are still to be constructed or altered, the Licensing Authority will take into account the current Guidance issued by the Gambling Commission. The Licensing Authority will also consider:

- whether the premises ought to be permitted to be used for gambling, and
- whether appropriate conditions can be put in place to cater for the situation that the premises are not yet in the state in which they ought to be before gambling takes place.

B2. Location

B2.1 When considering the location of a premises the Licensing Authority will pay particular attention to the protection of children and vulnerable persons from being harmed or exploited by gambling, as well as issues of crime and disorder.

B2.2 Therefore this Licensing Authority will take into account, for the protection of children and vulnerable persons, the following when determining whether a premises location is suitable for a grant of a licence:

- The proximity of the premises to any recognised schools, centres or establishments for the education, training or care of young persons and/or vulnerable persons.
- The proximity of the premises to leisure centres used for sporting and similar activities by young persons and/or vulnerable persons,
- The proximity of the premises to any youth club or similar establishment, and
- The proximity of the premises to recognised community, welfare, health and similar establishments used specifically or to a large extent by young persons and/or vulnerable persons

B3. Duplication with other regulatory regimes

B3.1 The Licensing Authority will seek to avoid any duplication with other statutory and regulatory systems where possible, unless it believes such duplication is necessary for the promotion of and compliance with the licensing objectives. When considering an application the council will not consider matters such as:

- Whether the premises is likely to be awarded planning or building consent, or
- whether the premises is safe for its use (e.g. structurally, means of escape, fire precautions etc), or
- whether the use of the premises under the licence may cause any public nuisance (e.g. to residents in the vicinity),

B3.2 It will listen to, and consider carefully, any concerns that the applicant will not be able to meet any proposed licensing condition due to planning restrictions.

B4. Licensing Objectives

B4.1 Premises licences granted must be reasonably consistent with the licensing objectives. With regard to these objectives, the Licensing Authority has considered the Gambling Commission's current Guidance to Licensing Authorities.

B4.2 The Licensing Objectives are:

- preventing gambling from being a source of crime and disorder, being associated with crime and disorder or being used to support crime;
- ensuring that gambling is conducted in a fair and open way;
- protecting children and the vulnerable from being harmed or exploited by gambling.

B4.3 The Gambling Commission will be taking a leading role in preventing gambling from being a source of crime. However, this Licensing Authority will pay attention to the proposed location of gambling premises in terms of this licensing objective.

- B4.4 Where an area has known high levels of crime or disorder, the Licensing Authority will consider carefully whether such an area is suitable for gambling premises and whether conditions such as the provision of door supervisors may be required.
- B4.5 The Licensing Authority is aware of the distinction between disorder and nuisance and will consider factors such as whether police assistance was required and how threatening the behaviour was to those who could see it, so as to make that distinction. It should be noted that nuisance is not a Gambling Act licensing objective.
- B4.6 In considering licensing applications, the Licensing Authority will particularly take into account the following:
- The design and layout of the premises;
 - The training given to staff in crime prevention measures appropriate to those premises;
 - Physical security features installed in the premises. This may include matters such as the positioning of cash registers and the standard of any CCTV system.
 - Where premises are subject to age restrictions, the procedures in place to conduct age verification checks;
 - The likelihood of any violence or public order issues if the licence is granted.
- B4.7 The Licensing Authority will not generally be concerned with ensuring that gambling is conducted in a fair and open way as this will be addressed via operating and personal licences that are issued and regulated by the Gambling Commission. However, there is more of a discretion for the Licensing Authority in respect of authorisations which do not require operating or personal licences for example premises licences in relation to a track. This is explained in more detail in the 'Tracks' section below.
- B4.8 With regard to the licensing objective of protecting children and other vulnerable persons from being harmed or exploited by gambling:
- (a) Children: This objective is concerned with preventing them from taking part in gambling, consideration will be given as to whether specific measures are required at particular premises. Such measures may include supervision of entrances / machines, segregation of areas etc.
 - (b) Vulnerable persons: It is noted that there is no definition or interpretation of the term “vulnerable persons” in the Act. In addition it is noted that the Gambling Commission does not seek to offer a definition but states that “it will for regulatory purposes assume that this group includes people who gamble more than they want to; people who gamble beyond their means; and people who may not be able to make informed or balanced decisions about gambling due to a mental impairment, alcohol or drugs.” In the view of such lack of statutory interpretation or definition, or definitive guidance from the Gambling Commission, this Licensing Authority shall endeavour to consider this licensing objective on a case by case basis. Should a practical definition prove possible in future then this Policy statement will (by way of a revision) be updated with it.

The Licensing Authority will also make itself aware of all current Codes of Practice that the Gambling Commission issues regarding this licensing objective

B5. Conditions

- B5.1 Any conditions attached by the Licensing Authority *to any particular licence* will be proportionate and will be:
- (a) relevant to the need to make the proposed building suitable as a gambling facility
 - (b) directly related to the premises and the type of licence applied for;
 - (c) Fair and reasonable in relation to the scale and the type of premises, and
 - (d) in the Licensing Authority's consideration be reasonable in all other respects.
- B5.2 Decisions upon individual conditions will be made on a case by case basis, although there will be a number of control measures this Licensing Authority will consider utilising should there be a perceived need, such as the use of supervisors, appropriate signage for adult only areas etc. There are specific comments made in this Policy for each of the different licence types.
- B5.3 The Licensing Authority will also consider specific measures that may be required for buildings that are subject to multiple premises licences. Such measures may include the supervision of entrances; segregation of gambling from non-gambling areas frequented by children; and the supervision of gaming machines in non-adult gambling specific premises in order to pursue the licensing objectives. These matters are in accordance with the Gambling Commission's current Guidance.
- B5.4 The Licensing Authority will also ensure that where category A to C gaming machines are on offer in premises to which children are admitted:
- all such machines are located in an area of the premises which is separated from the remainder of the premises by a physical barrier which is effective to prevent access other than through a designated entrance;
 - only adults are admitted to the area where these machines are located;
 - access to the area where the machines are located is supervised;
 - the area where these machines are located is arranged so that it can be observed by the staff or the licence holder; and
 - at the entrance to and inside any such areas there are prominently displayed notices indicating that access to the area is prohibited to persons under 18.
- B5.5 The above considerations will apply to premises including buildings where multiple premises licences are applicable. Different considerations apply to gaming machines in public houses and these are dealt with in Part C, section C2. of this Policy.

B5.6 This Licensing Authority is aware that tracks may be subject to one or more than one premises licence, with each licence relating to a specified area of the track. The Licensing Authority will consider the impact upon the licensing objective that refers to the protection of children. It will require that the entrances to each part of premises are distinct and that children are excluded from gambling areas where they are not permitted to enter. The Licensing Authority will take into consideration any guidance issued by the Gambling Commission in this respect.

B5.7 It is noted that there are conditions that the Licensing Authority cannot attach to premises licences, and these are stipulated in the Act or its statutory regulations.

B6. Door Supervisors

B6.1 The Licensing Authority will consider on a case by case basis whether there is a need for door supervisors to meet the licensing objectives of the protection of children and vulnerable persons from being harmed or exploited by gambling, and preventing the premises becoming a source of crime.

B6.2 It is noted that door supervisors at casinos or bingo premises, who are directly employed by the casino or bingo premises operator, are not required to be licensed by the Security Industry Authority. The Licensing Authority's policy expectations for such door supervisors working at casinos or bingo premises *are that the Licensing Authority will expect door supervisors to have:*

- a competency qualification of Level 2 for Door Supervision in the National Qualification Framework (NQF), or
- an equivalent qualification or training which would meet the criteria of the Security Industry Authority for the licensing of that person as a Door Supervisor by that Authority.

The above expectations are in recognition of the nature of the door supervisors' work in terms of searching individuals, dealing with potentially aggressive persons, young and vulnerable persons etc.

A book shall be kept at the premises, which is maintained with the following records:

- the identity (including their full name and address) of the door supervisor deployed;
- the time they commenced and finished duty; and
- all incidents that the door supervisors dealt with.

If there are any future changes in the licensing or approval/registration regime administered by the Security Industry Authority that affect door supervisors these will be taken into account by the Licensing Authority.

B6.3 The term 'door supervisor' means any person:

- (a) guarding premises against unauthorised access or occupation, against outbreaks of disorder or against damage; or
- (b) guarding one or more individuals against assault or against injuries that might be suffered in consequence of the unlawful conduct of others.

B6.4 For premises other than casinos and bingo premises, the Licensing Authority may decide that supervision of entrances/exits/machines is appropriate for particular cases, but each case will have to be considered on its merits to establish whether such supervisors need to be SIA licensed.

B7. Adult Gaming Centres

B7.1 The Council will have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy it that there will be sufficient measures to ensure that under 18 year olds do not have access to the premises. However appropriate measures/licence conditions may cover issues such as:

- (a) Proof of age schemes
- (b) CCTV
- (c) Door supervisors
- (d) Supervision of entrances/machine areas
- (e) Physical separation of areas
- (f) Location of entry
- (g) Notices / signage
- (h) Specific opening hours
- (i) Self-barring schemes
- (j) Provision of information leaflets/helpline numbers for organisations such as GamCare.

This list is not mandatory, nor exhaustive, and is merely indicative of the types of issues that measures/conditions should cover.

B8. (Licensed) Family Entertainment Centres

B8.1 The Council will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the Council, for example, that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machine areas. However appropriate measures/licence conditions may cover issues such as:

- a) Proof of age schemes
- b) CCTV
- c) Supervision of entrances / machine areas
- d) Physical separation of areas
- e) Location of entry
- f) Notices / signage

- g) Specific opening hours
- h) Self-barring schemes
- i) Measures / training for staff on how to deal with suspected truant school children on the premises.
- j) Provision of information leaflets/helpline numbers for organisations such as GamCare

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

B8.2 This Licensing Authority will refer to any Operating Licence conditions, current Guidance or Codes of Practice by the Gambling Commission as to the way in the area's containing category C or higher machines should be delineated and/or separated.

B9. Casinos

B9.1 In March 2006 the Licensing Authority submitted a proposal for a large casino to the Casino Advisory Panel. On 15th May 2008 the Categories of Casino Regulation 2008 and the Gambling (Geographical Distribution of Large and Small Casino Premises Licences) Order 2008 were approved. This specified which Licensing Authorities could issue premises licences for both large and small casinos. Newham Licensing Authority was one of the Licensing Authorities that was authorised to issue a large Casino Premises Licence.

B9.2 On 26th February 2008 the Secretary of State for Culture, Media and Sport issued the Code of Practice on Determinations relating to large and small Casinos. The Licensing Authority will comply with this Code which sets out:

- a) the procedure to be followed in making any determinations required under Paragraphs 4 and 5 of Schedule 9 to the Gambling Act 2005; and
- b) matters to which the Licensing Authority should have regard in making those determinations.

B9.3 As a Licensing Authority the Licensing Authority is aware that there are likely to be a number of operators who will want to apply for a casino in the Borough. In such situations, The Licensing Authority will stage a 'competition' under Schedule 9 of the Gambling Act 2005 and will run such a competition in accordance with The Gambling (Inviting Competing Applications for Large and Small Casino Premises Licences) Regulations 2008 and the current Code of Practice issued by the Secretary of State.

B9.4 In accordance with the above regulations the Licensing Authority will publish an invitation calling for applications for the large Casino Premises Licence.

B9.5 Where the Licensing Authority receives more than one application for a Casino Premises Licence and/or Provisional Statement, there will be a two stage application process in accordance with the current Code of Practice issued by the Secretary of State.

General Principles

- B9.6 The Licensing Authority recognises that applicants may either apply for a full Casino Premises Licence or alternatively a Provisional Statement. Applicants for full Premises Licences however must fulfil certain criteria in that they must:
- a) hold or have applied for an Operating Licence issued by the Gambling Commission.
 - b) hold the right to occupy the land that is the proposed site of the Casino.

Unless otherwise specified, any reference to the application and procedures for a 'premises licence' for a casino in the following parts of section 9 of this document shall also include the application and procedures for a 'provisional statement' for a casino.

- B9.7 In making any decision in respect of an application, the Licensing Authority shall not take into account whether or not an applicant is likely to be granted planning permission or building regulation approval and any decision shall not constrain any later decision by the Authority under the law relating to planning or building. Conditions or agreements attached to planning consents usually fall outside the licensing process and will not therefore be taken into account by the licensing authority. If an applicant wishes to demonstrate that benefits arising under such conditions or agreements should be taken into account by the licensing authority at Stage 2 of the competition, the applicant will need to demonstrate that such benefits will result from the grant of the application for the casino licence. Therefore, benefits which are likely to arise independently of the licensing process will be disregarded.
- B9.8 The Licensing Authority will not consider unmet demand when considering applications for casino premises licences and each application will be taken on its own merit.
- B9.9 Where more than one application is received for a Casino Premises Licence The Licensing Authority will expect the applicant at stage 2 of the application process (see below under the heading stage 2) to set out and demonstrate the deliverable benefit that their casino will bring to the residents of the Borough, the contribution it will make to the well being of the area, and the steps it will take to minimise and mitigating any dis-benefits.
- B9.10 The Licensing Authority will decide between the competing applications and grant the available licence to the applicant that it considers will bring the greatest benefit to Newham. Stage 2 of the competition will be judged on a wide range of issues that have been given priority as a result of consulting with the residents and community of Newham and following the report of the Advisory Commission (published October 2007).
- B9.11 In making any determination in relation to competing applications for a Casino Premises Licence the Licensing Authority will pay specific regard to:

- a) Any provision that is made for the protection of children (less than 16 years old), young persons (16 to 18 years old) and other vulnerable people from harm or exploitation arising from gambling, whether in the proposed casino or the wider community ;
- b) Any provision that is made for preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime;
- c) Any provision that is made for ensuring that gambling is conducted in a fair and open way ;
- d) The design and location of the proposed development and the nature/character of the surrounding area ;
- e) Range and nature of non gambling facilities to be offered as part of the proposed development ;
- f) Likely effects of an application on employment, training opportunities and regeneration in the local area ;
- g) Any financial and other contributions proposed by the applicant ; and
- h) Any steps to be taken by the applicant to monitor the impact of the casino and to mitigate adverse effects and to assess the community benefits.

B9.12 In making a decision on both stages the Licensing Authority will take heed of any current Codes of Practice, current statutory Regulations, and current Guidance issued by the Secretary of State for the Department of Culture, Media and Sport (DCMS) and the Gambling Commission.

Casino Application Stage 1

B9.13 Applications under Stage 1 shall be made in accordance with The Gambling Act 2005 (Premises Licences and Provisional Statements) Regulation 2007 and any other relevant regulations that may be made in respect of applications for casino premises licences and provisional statements.

Applicants should note that the date that an application is deemed to be made is the closing date set by the Licensing Authority for applications (subject to the application being received prior to or on the set closing date).

B9.14 At Stage 1 of the procedure, the Licensing Authority will consider each application separately on its own merit with no reference being made to the other applications received.

B9.15 At stage 1 of the application process, the Licensing Authority will only accept information that is relevant to stage 1.

B9.16 With regard to Stage 1, the General Principles as stated in Part B of this Gambling Licensing Policy shall apply to all casino applications.

B9.17 The Council will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the Council, for example, that there will be sufficient measures to ensure that under 18 year olds do not have access to the premises. However appropriate measures / licence conditions may cover issues such as:

- a) Proof of age schemes
- b) CCTV
- c) Door Supervisors
- d) Supervision of entrances / machine areas
- e) Physical separation of areas
- f) Location of entry
- g) Notices / signage
- h) Specific opening hours
- i) Self-barring schemes
- j) Provision of information leaflets/helpline numbers for organisations such as GamCare

This list is not mandatory, nor exhaustive, and is merely indicative of the types of issues that measures/conditions should cover

B9.18 The Licensing Authority recognises that each of the other competing applicants is an 'interested party' in relation to the others and may make representations. The term 'interested party' is defined in Part A of this Policy. Each representation will be considered carefully to ensure they meet the principles set within the Gambling Licensing Policy.

B9.19 The Licensing Authority will hold a hearing to determine a stage 1 application for a premises licence if the matters specified in section 162 (1)(a), (b) or (c) of the Gambling Act 2005 occur (subject to sections 162(2) and (3) of the Act).

B9.20 It is recognised that The Licensing Authority's decision may be the subject of an appeal in which case The Licensing Authority will not proceed to Stage 2 until all appeals have been dealt with.

B9.21 If more than one application for a Premises Licence results in a decision to grant a Premises Licence, Stage 2 of the licensing procedure will be implemented.

B9.22 Where a Provisional Statement application is successful, The Licensing Authority may limit the period of time for which the Statement will have effect. This period may be extended if the applicant so applies.

B9.23 Although an application for a Casino Premises Licence may be made at any time The Licensing Authority will not consider any such applications until an invitation has been published and the closing date for the submission of applications has passed. If the Licensing Authority receive applications prior to the closing date for submission, the only action that the Licensing Authority will take in relation to the forms prior to the closing date will be to check that they have been correctly completed.

Casino Application Stage 2

B9.24 At Stage 2, the applicant will be required to state and demonstrate what ultimate benefit they can bring to the residents of Newham and how they can contribute to the well being of the area.

B9.25 Further details of the Licensing Authority's criteria, procedure, and an explanation of the proposed evaluation process will be enclosed in the Application Pack that will be sent to applicants.

The Licensing Authority may during the second stage engage in discussions or negotiations with each second stage applicant with a view to the application being refined, expanded or altered so as to maximise the benefits to the area. Furthermore, the Licensing Authority may enter into a written agreement with an applicant which agreement will allow for an applicant to provide a third party guarantor to such agreement. The Licensing Authority may take such agreement and the provision or lack of provision of a guarantor into account in determining which application would result in the greatest benefit to the Borough.

The Licensing Authority may attach conditions to the casino premises licence to give effect to the agreement. The Licensing Authority may have regard to the effect of any agreement so entered into in making the determination on the competing applications.

B9.26 With regard to the Licensing Authority's preferred location of the Casino, although applicants are able to submit plans for any site within the Borough which will be judged on their own individual merits, applicants should have regard to the location of the premises with regard to meeting the licensing objectives of the Protection of Children and the Vulnerable from exploitation and being harmed by gambling.

B9.27 The applicant will be expected to provide:

- a) Scaled plans, preferably in either 1:200 or 1:100 scale, of the premises indicating the intended location of all gaming machines, gambling tables and Automated Telling Machines (ATMs), bars, catering, toilets and non-gaming areas, together with an indication of the positioning of any Notices/Rules that will be displayed in the gaming and gambling areas area(s). Details may also be required of the minimum and maximum numbers of gaming tables, automated tables, electronic gaming terminals, electronic gaming machines and any other games to be provided;
- b) Detailed numbers of the proposed staff and Personal Licence Holders to be employed, together with a clear management structure;

- c) Description of all activities which are proposed to be carried on at the premises, including any proposals for the provision of refreshment and regulated entertainment. With regard to refreshment, The Licensing Authority would wish to have sight of the menu to ensure substantial refreshments and not just bar snacks will be provided;
- d) An indication of the proposed location of the casino which should be sustainable and appropriate taking into account transport accessibility. Each application will be considered on its own merit assuming it meets this Licensing Authority's competition criteria. Applicants must provide an indication of the availability of the site chosen, including any matter that may impact on any time restraint that may affect the delivery of the proposal. Details may also be required of any proposed linked development, including plans, and the extent to which the casino would be dependant on any linked development and vice versa:
- e) Evidence of availability of funding and an estimated cost of the scheme;
- f) Evidence of financial standing including submission of the applicant's last 3 financial accounts, together with 2 financial references confirming that there is sufficient finance in place to ensure delivery of the project;
- g) Two professional references to evidence that the applicant has proven ability and track record within the casino gambling sector;
- h) Submission of a clear and detailed Business Plan supported by a signed agreement in a form that is acceptable to the Licensing Authority, committing the applicant (in the event that he is granted a licence) to the scheme he has put forward including the community benefit of the proposal;
- i) A timescale for implementation and completion of the works setting out the various project stages of construction. This is to enable The Licensing Authority to be kept informed of when the project is likely to be completed and that the applicant is on target for final completion;
- j) Evidence that there is ongoing consultation with statutory bodies and responsible authorities to ensure that all statutory requirements are complied with;
- k) Evidence of ongoing consultation with the Metropolitan Police in particular with the Crime Reduction Partnership Group in the development and evaluation of scheme proposals to promote the prevention of crime and disorder. Proposals shall include for example; CCTV, security procedures and relevant policies, Door Supervisors, external and Internal lighting and proposals to ensure that where possible opportunities for crime are designed out at an early stage. The Metropolitan Police will expect the Operator to take responsibility for their own security issues;
- l) Evidence of a robust training plan in place for all employees. The training to cover all matters including awareness of the three Licensing

Objectives, in particular the third Licensing Objective, knowledge of the gambling legislation, an awareness of problem gambling and all relevant internal procedures. In addition, applicants are required as part of their training plan to evidence customer service training and knowledge of the local area;

- m) The applicant will be expected to provide a Premises Log Book recording all training undertaken and this should be signed by the recipient to acknowledge training was given and understood. All training should be ongoing and based on a two-tier system. This system should demonstrate that staff are trained to their to their level of responsibility with senior staff trained to a higher level to ensure that they can effectively apply procedures and respond appropriately to any consumer requesting information, or assistance;
- n) The applicant should evidence clearly how it intends to promote the three Licensing Objectives. It should also show evidence of policies and procedures proposed to protect children and vulnerable persons from harm.
- o) A policy detailing the mechanisms enabling the applicant to identify problem gamblers. This policy should be incorporated within the Training Plan for all employees. The policy is likely to set out how advice and support will be provided to those engaged in or affected by problem gambling;
- p) A policy detailing commitment to educating the community on gambling and problem gambling;
- q) An Admissions Policy incorporating procedures for Door Supervisors to manage the entry of individuals affected by alcohol or other substance abuse, under age persons and any dress code;
- r) Confirmation that all gambling advice is available in languages other than English to cater for regular customers who may not have sufficient command of written English;
- s) A Social Responsibility Policy and casino rules for each gambling activity on offer;
- t) An indication on the plan where the separate non gambling area of the premises is located. This area should provide a refuge from gambling and should be by way of a non threatening sound proofed quiet room that is always available for those concerned about their own or someone else's gambling. Within this room there should be installed the facility to access an online counselling facility or contact a local face-to-face counselling service or GamCare. Leaflets with contact addresses and telephone numbers should be prominently displayed within this room. This is in addition to any information displayed in other non-gambling areas such as toilet or hospitality areas.

B9.28 The Licensing Authority will expect Stage 2 applications to demonstrate how the proposals will address:

- a) Provision of a range of high quality leisure and entertainment facilities;
- b) Place considerations and locational sensitivities;
- c) Physical environmental and security;
- d) Tackling problem gambling;
- e) Preventing access for the young and vulnerable;
- f) Contributing financially to additional community services and facilities;
- g) Preventing crime and antisocial behaviour;
- h) Control of generating traffic and noise;
- i) Communication and consultation with local communities; Maximising job and training opportunities for local people;
- k) Quality of building design and the environment;
- l) Financial viability;
- m) Attracting tourists and other visitors;
- n) Monitoring and reporting on the impact of the casino.

B9.29 The Licensing Authority will constitute an Advisory Panel for the purposes of the evaluations required at Stage 2 of the licensing process. The role of the Advisory Panel will be to prepare evaluations of the various bids for the consideration of the Licensing (2003 Act) Committee. The Advisory Panel is not a decision-making body, and while the Licensing (2003 Act) Committee may take the Panel's evaluations into account, it is not bound to follow them.

B10. Bingo Premises

It is important that if children are allowed to enter premises licensed for bingo that they do not participate in gambling, other than on category D machines. Where category C or above machines are available in premises to which children are admitted the Licensing Authority will require that:

- all such machines are located in an area of the premises separate from the remainder of the premises by a physical barrier which is effective to prevent access other than through a designated entrance;
- only adults are admitted to the area where the machines are located;
- access to the area where the machines are located is supervised;
- the area where the machines are located is arranged so that it can be observed by staff of the operator or the licence holder; and at the entrance to, and inside any such area there are prominently displayed notices indicating that access to the area is prohibited to persons under 18.

Appropriate measures/licence conditions may cover issues such as:

- (a) Proof of age schemes
- (b) CCTV

- (c) Door supervisors
- (d) Supervision of entrances/machine areas
- (e) Physical separation of areas
- (f) Location of entry
- (g) Notices / signage
- (h) Specific opening hours
- (i) Self-barring schemes
- (j) Provision of information leaflets/helpline numbers for organisations such as GamCare.

This list is not mandatory, nor exhaustive, and is merely indicative of the types of issues that measures/conditions should cover.'

This Licensing Authority will take account of any current guidance from the Gambling Commission as to the suitability and layout of bingo premises.

B11. Betting Premises

B11.1 There are two different types of premises that require a betting licence. The licences for these premises are named "Betting Premises Licence (In Respect Of Premises Other Than A Track)" and 'Betting Premises Licence (In Respect Of a Track)'.

B11.2 Betting Premises Licence (In Respect Of Premises Other Than A Track)

This type of licence allows premises (i.e. betting offices) to provide 'off course' betting i.e. betting that takes place other than at a track. There are also betting offices at tracks that have a separate premises licence from the track licence. Tracks and betting offices at tracks are discussed in the following section.

This Licensing Authority may, when appropriate, use its powers under Section 181 of the Act to restrict the number of betting machines (also known as bet receipt terminals), their nature and the circumstances in which they are made available at betting premises by attaching a licence. When considering whether such a condition should be imposed, the Licensing Authority will take into account:

- the size of the premises,
- the number and location of the machines
- the number of counter positions available for person-to-person transactions, and
- the ability of staff to monitor the licensed premises and prevent persons under the age of 18 from entering the premises.

The Council will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the Council, for example, that there will be sufficient measures to ensure that under 18 year olds do not have access to

the premises. However appropriate measures / licence conditions may cover issues such as:

- a) Proof of age schemes
- b) CCTV
- c) Supervision of entrances / machine areas
- d) Physical separation of areas
- e) Location of entry
- f) Notices / signage
- g) Specific opening hours
- h) Self-barring schemes
- i) Measures/training for staff on how to deal with suspected truant school children on the premises.
- j) Provision of information leaflets/helpline numbers for organisations such as GamCare

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.'

B11.3 Betting Premises Licence (In Respect Of a Track)

B11.3a General

Tracks are sites (including football stadium, horse racecourses and dog tracks) where races or other sporting events take place. Betting is a major gambling activity on tracks, both in the form of pool betting (often known as the "totalisator" or "tote"), and also general betting, often known as "fixed-odds" betting.

The holders of a track premises licence do not need to have an operating licence issued by the Gambling Commission unless they themselves wish to offer betting facilities at the track. Under the legislation the licence allows anyone with an operating licence to offer 'on course' betting facilities at a licensed track.

Tracks are the only class of premises that may be subject to more than one premises licence, provided that each licence relates to a specified area of the track. There can be a 'main' premises licence and, in addition, 'subsidiary' premises licences for the parts of the track not covered by the main licence.

B11.3b Children and Young Persons

Children and young persons are allowed to be present on a track licensed premises whilst betting is taking place, although they not allowed to enter areas of the track where gaming machines (other than category D machines) are provided. Therefore the Licensing Authority will carefully consider the impact of the licensing objective of the protection of children and vulnerable persons in relation to each application for premises licences at a track.

We will expect applicants to demonstrate suitable measures to ensure that children do not have access to adult only gambling/gaming facilities. Appropriate measures/ licence conditions may cover issues such as:

- (a) Proof of age schemes
- (b) CCTV
- (c) Door supervisors
- (d) Supervision of entrances/machine areas
- (e) The physical separation of, and clear distinction of areas
- (f) Location of entry
- (g) Notices/signage

This list is not mandatory, nor exhaustive, and is merely indicative of example measures.

B11.3d Betting machines (also known as Bet Receipt Terminals) at tracks

The potential space for betting machines at a track may be considerable, bringing with it significant problems in relation to:

- the proliferation of such machines,
- the ability of track staff to supervise the machines if they are scattered around the track ,and
- preventing persons under the age of 18 from being able to use the machines.

This Licensing Authority will, when appropriate, use its powers under Section 181 of the Act to restrict the number of betting machines (also known as bet receipt terminals), their nature and the circumstances in which they are made available at a betting premises by attaching a licence condition to a betting premises licence. When considering whether such a condition should be imposed, the Licensing Authority will take into account:

- the size of the premises,
- the number and location of the machines
- the number of counter positions available for person-to-person transactions, and
- the ability of staff to monitor the licensed premises and prevent persons under the age of 18 from using the machines.

B11.3e Condition on rules being displayed at tracks

The Licensing Authority will attach a condition to track premises licences requiring the track operator to ensure that the rules are prominently displayed in or near the betting areas, or that other measures are taken to ensure that they are made available to the public. For example, the rules could be printed in the race-card or made available in leaflet form from the track office.

B11.3f Applications and plans for tracks

Applicants must comply with any relevant regulations or guidance issued by the Gambling Commission in relation to applications for tracks.

Applicants must ensure that the Licensing Authority is made completely aware of what it is being asked to licence.

The information submitted with the application must include detailed plans for the racetrack itself and the area that will be used for temporary “on-course” betting facilities (often known as the “betting ring”). In the case of:

- dog tracks and horse racecourses,
- fixed and mobile pool betting facilities operated by the Tote or track operator, and
- other proposed gambling facilities,

the plans should make clear what is being sought for authorisation under the track betting premises licence. It must also be made clear what, if any, other areas are to be subject to a separate application for a different type of premises licence.

Unless there is a compelling reason to not do so, the Licensing Authority will require all self-contained premises operated by off-course betting operators on track to be the subject of separate premises licences. This will ensure that there is clarity between the respective responsibilities of the track operator and the off-course betting operator running a self-contained unit on the premises.

B12. Travelling Fairs

Travelling fairs (as defined in the Act) may provide an unlimited number of Category D gaming machines and equal chance prize gaming without the need for any authorisation from the Licensing Authority, provided that such facilities amount to no more than an ancillary amusement at the fair.

There is a 27-day per calendar year statutory limit for a piece of land being used as a fair, and this regardless of whether it is the same or different travelling fairs using the land. The Licensing Authority will work with its neighbouring authorities to ensure that land that crosses our boundaries are monitored so that the statutory limits are not exceeded.

B13. Provisional Statements

Application for a provisional statement can be made for premises that an applicant expects to be constructed or to be altered, or expects to acquire the right to occupy. Representations can be made against an application for a provisional statement in the same manner as for a premises licence. The process for considering an application for a provisional statement is the same as that for premises licences (with the exceptions that an applicant need not have the right to occupy the premises and need not have an operating licence).

Once the premises have been constructed, altered or acquired by the holder of a provisional statement, they can put in an application for the necessary premises licence.

If a provisional statement has been granted, the Licensing Authority is constrained in the matters it can consider when an application for a premises licence is subsequently made in relation to the same premises.

No further representations from relevant authorities or interested parties can be taken into account in relation to the premises licence application unless they concern matters which could not have been addressed at the provisional statement stage, or they reflect a change in the applicant's circumstances

In addition, the Licensing Authority may refuse the premises licence (or grant it on terms different to those attached to the provisional statement) only by reference to matters:

- a) which could not have been raised by way of representations at the provisional licence stage, or
- b) which, in the authority's opinion, reflect a change in the operator's circumstances, or
- c) where the premises has not been constructed in accordance with the plan and information submitted with the provisional statement application.

Note: This must be a substantial change to the plan and the Licensing Authority will discuss any concerns they have with the applicant before making a decision.

Section 210 of the Act (which applies to premises licences and provisional statements) makes it clear that a licensing authority must not have regard to whether or not a proposal by the applicant is likely to be permitted in accordance with planning or building law.

B14. Reviews

A premises licence may be reviewed by the licensing authority of its own volition or following the receipt of an application for a review from interested party or responsible authority. A formal review of a premises licence may result in the Licensing Authority imposing additional conditions or revoking the licence.

B14.a Initiation of review by Licensing Authority

The Licensing Authority may initiate a review in relation to a particular class of premises licence or in relation to particular premises. Whilst officers may be involved in the initial investigations of complaints leading to a review, or may (at their discretion) try informal mediation or dispute resolution techniques prior to a review being initiated, the review itself must be heard and determined by Licensing Committee or one of its Sub-Committees.

In relation to a class of premises, the Licensing Authority may review the use made of premises and, in particular, the arrangements that premises

licence holders have made to comply with licence conditions. In relation to these general reviews, the Licensing Authority will most likely be acting as a result of specific concerns or complaints about particular types of premises, which would cause them to want, for example, to look at the default conditions that apply to that category of licence.

In relation to particular premises, the Licensing Authority may review any matter connected with the use made of the premises if it has reason to suspect that premises licence conditions are not being observed, or for any other reason (such as a complaint from a third party) which gives them cause to believe that a review may be appropriate.

B14.b Application for review by responsible authorities and interested parties

Whilst, requests for a review of a premises licence can be made by interested parties or responsible authorities, it is for the Licensing Authority to decide whether the review is to be carried-out. However the Licensing Authority recognises that its decision to carry out a review must not amount to pre-judging the outcome of the review.

An application for a review may be (but need not be) rejected if the Licensing Authority thinks that the grounds on which the review is sought:

- are not relevant to the principles that must be applied by the Licensing Authority in accordance with section 153 of the Act.
Note: If the application raises issues that are not relevant to the current Gambling Commission guidance, current codes of practice, this Policy statement, or the licensing objectives, then we may reject it. In addition, if the application raises general objections to gambling as an activity, that is likely to be irrelevant to the principles in section 153, given that we are required to permit the use of premises for gambling in so far as we think that permission is in accordance with the matters set out in that section. Examples that are likely to be irrelevant include demand for gambling premises, issues relating to planning, public safety, and traffic congestion;
- that the grounds are frivolous;
- that the grounds are vexatious;
- that the grounds “will certainly not” cause the authority to revoke or suspend a licence or to remove, amend or attach conditions on the premises licence;
- are substantially the same as the grounds cited in a previous application for review relating to the same premises. In these circumstances we will take into account how much time has passed since the earlier application in reaching a judgement about whether it is reasonable to rely on this as a reason not to review the licence; or
- are substantially the same as representations made at the time the application for a premises licence was considered. In these circumstances the Licensing Authority will take into account the period of time that has passed since the representations were made, but the underlying requirement is that the Licensing Authority should not review the licence on the basis of the same arguments considered on the grant of the premises licence.

The matters which will generally be considered relevant for any review are:

- (a) any relevant current code of practice issued by the Gambling Commission;
- (b) any relevant current guidance issued by the Gambling Commission;
- (c) the licensing objectives;
- (d) the Council's Statement of Gambling Licensing Policy, and
- (e) The Gambling Act 2005 and the Regulations made thereunder

PART C - PERMITS/TEMPORARY & OCCASIONAL USE NOTICES

C1. Unlicensed Family Entertainment Centre (FEC) Gaming Machine Permits (Statement of Principles on Permits)

- C1.1 Unlicensed Family Entertainment Centres (FECs) normally cater for families, including unaccompanied children and young persons.
- C1.2 Unlicensed FECs can only provide category D machines under a gaming machine permit, and an unlimited number of such machines can be made available. Permits cannot be issued to vessels or vehicles.
- C1.3 Where a premises does not hold a Premises Licence but wishes to provide gaming machines, it may apply to the Licensing Authority for this permit. It should be noted that the applicant must show that the premises will be wholly or mainly used for making gaming machines available for use (Section 238 of the Gambling Act).
- C1.4 An application for a permit may be granted only if the Licensing Authority is satisfied that the premises will be used as an unlicensed FEC, and if the Metropolitan Police have been consulted on the application. The Licensing Authority will require applicants to demonstrate:
- a) a full understanding of the maximum stakes and prizes of the gambling that is permissible in unlicensed FECs;
 - b) that the applicant has no relevant convictions (those that are set out in Schedule 7 of the Act;) and
 - c) that staff are trained to have a full understanding of the maximum stakes and prizes.
- C1.5 Whilst the Licensing Authority can grant or refuse an application, it cannot attach conditions to this type of permit.
- C1.6 The Licensing Authority will expect the applicant to show that they have policies and procedures in place to protect children from harm. Harm in this context is not limited to harm from gambling but includes wider child protection considerations. The efficiency of such policies and procedures will each be considered on their merits, however, they may include:
- a) criminal record checks for staff,
 - b) appropriate measures / training for staff as regards suspected truant school children on the premises,
 - c) appropriate measures/ training for staff as regards unsupervised very young children being on the premises and children causing perceived problems on or around the premises.
- ### **C2. (Alcohol) Licensed Premises Gaming Machine permits/automatic entitlement**
- C2.1 There is provision in the Act for premises licensed to sell alcohol for consumption on the premises, to automatically have 2 gaming machines, of categories C and/or D. The premises merely need to notify the Licensing

Authority. However the Licensing Authority can remove the automatic authorisation in respect of any particular premises if:

- (a) provision of the machines is not reasonably consistent with the pursuit of the licensing objectives;
- (b) gaming has taken place on the premises that breaches a condition of section 282 of the Gambling Act (i.e. that written notice has been provided to the Licensing Authority, that a fee has been provided and that any relevant current code of practice issued by the Gambling Commission about the location and operation of the machine has been complied with)
- (c) the premises are mainly used for gaming; or
- (d) an offence under the Gambling Act has been committed on the premises

C2.2 If a premises wishes to have more than 2 machines, then it needs to apply for a permit and the Licensing Authority must consider that application based upon the licensing objectives, any current guidance issued by the Gambling Commission and such matters as it thinks relevant. This Council considers that "such matters" will be decided on a case by case basis but generally there will be regard to the need to protect children and vulnerable persons from harm or being exploited by gambling. The applicant will be expected to satisfy the authority that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machines. Measures which will satisfy the authority that there will be no access may include the adult machines being in sight of the bar, or in the sight of staff who will monitor that the machines are not being used by those under 18. Notices and signage may also be help. As regards the protection of vulnerable persons this applicants may wish to consider the provision of information leaflets/helpline numbers for organisations such as GamCare.

C2.3 The Licensing Authority can decide to grant the application with a smaller number of machines and/or a different category of machines than that applied for. Conditions (other than these) cannot be attached to the permit.

C2.4 The holder of a permit must comply with any current Code of Practice issued by the Gambling Commission about the location and operation of the machine.

C2.5 It is possible that some alcohol licensed premises may wish to for a premises licence for their non-alcohol licensed areas. Any such application would need to be applied for, and dealt with as a Family Entertainment Centre or Adult Gaming Centre premises licence.

C3. Prize Gaming Permits

C3.1 The Licensing Authority requires that an applicant set out the types of gaming that he or she is intending to offer and that the applicant should be able to demonstrate:

- (a) that they understand the limits to stakes and prizes that are set out in Regulations; and

(b) that the gaming offered is within the law.

- C3.2 In making its decision on an application for this permit the Licensing Authority does not need to have regard to the licensing objectives but must have regard to any current Gambling Commission guidance.
- C3.3 There are statutory and mandatory conditions in the Gambling Act 2005 that the permit holder must comply with and the Licensing Authority cannot impose any additional conditions. The conditions in the Act are:
- (a) the limits on participation fees, as set out in regulations, must be complied with;
 - (b) all chances to participate in the gaming must be allocated on the premises on which the gaming is taking place and on one day; the game must be played and completed on the day the chances are allocated; and the result of the game must be made public in the premises on the day that it is played;
 - (c) the prize for which the game is played must not exceed the amount set out in regulations (if a money prize), or the prescribed value (if non-monetary prize); and
 - (d) participation in the gaming must not entitle the player to take part in any other gambling.

C4. Club Gaming Permits and Club Machines Permits

- C4.1 Members Clubs and Miners' Welfare Institutes may apply for a Club Gaming Permit or a Club Machines Permit. Commercial Clubs may apply for a club Machines Permit. The Club Gaming Permit will enable the premises to provide the number of categories B, C or D gaming machines set out in regulations, equal chance gaming and games of chance.. A Club Gaming Machines Permit will enable the premises to provide the number of categories B, C or D gaming machines set out in regulations.
- C4.2 The criteria for qualification as a Members Club, Miners' Welfare Institute or Commercial Club are set out in sections 266 to 268 of the Gambling Act 2005.
- C4.3 The Licensing Authority may only refuse an application on the grounds that:
- (a) the applicant does not fulfil, as appropriate, the requirements for a members club or a miners' welfare institute or a commercial club and therefore is not entitled to receive the type of permit for which it has applied;
 - (b) the applicant's premises are used wholly or mainly by children and/or young persons;
 - (c) an offence under the Act or a breach of a permit has been committed by the applicant while providing gaming facilities;
 - (d) a permit held by the applicant has been cancelled in the previous ten years; or
 - (e) an objection has been lodged by the Gambling Commission or the Police.

C4.4 It should be noted that there is a 'fast-track' procedure available for premises which hold a Club Premises Certificate under the Licensing Act 2003. Under the fast-track procedure there is no opportunity for objections to be made by the Gambling Commission or the Police. The grounds on which the Licensing Authority may refuse an application under the process are:

- (a) that the club is established primarily for gaming, other than gaming prescribed under schedule 12 of the Act;
- (b) that in addition to the prescribed gaming, the applicant provides facilities for other gaming; or
- (c) that a club gaming permit or club machine permit issued to the applicant in the last ten years has been cancelled.

C5. Temporary Use Notices

C5.1 The procedures for temporary use notices are stipulated in the Act and the Regulations made thereunder. There are a number of statutory limits as regards temporary use notices. The limits are set out in the Act as:

- (a) A set of premises may not be the subject of temporary use notification for more than 21 days in a period of 12 months, and
- (b) A set of premises may be the subject of more than one temporary use notice in a period of 12 months (provided that the aggregate of the periods for which the notices have effect does not exceed 21 days).

C5.2 The purposes for which a temporary use notice may be used are restricted to providing facilities for equal chance gaming (other than machine gaming) where those participating in the gaming are taking part in a competition which is intended to produce a single overall winner. An example of this could be a poker competition.

As with "premises" (see Part B, Premises Licences, Definition of "premises") the definition of "a set of premises" will be a question of fact in the particular circumstances of each notice that is given. In the Act "premises" is defined as including "any place". In considering whether a place falls within the definition of "a set of premises", this Licensing Authority will look at, amongst other things, the ownership/occupation and control of the premises. This Licensing Authority will object to notices where it appears that their effect would be to permit regular gambling in a place that could be described as one set of premises.

The Licensing Authority will also have regard to the licensing objectives and will object to notices if considers that the gambling should not take place, or only take place with modifications.

The principles that the Licensing Authority will apply in considering whether or not to issue a counter notice in relation to a temporary use notice are the same as those it will use in determining premises licence applications.

C6. Occasional Use Notices

- C6.1 The Licensing Authority has very little discretion as regards these notices aside from ensuring that the statutory limit of 8 days in a calendar year is not exceeded. Although this Licensing Authority will need to consider the definition of a 'track' and whether the applicant is permitted to avail him/herself of the notice.

APPENDIX A

GLOSSARY OF TERMS

Adult Gaming Centres	Persons operating an adult gaming centre (AGC) must hold a gaming machines general operating licence from the Commission and have an AGC premises licence from the Licensing Authority. They will be able to make category B, C and D gaming machines available to their customers.
Alcohol licensed premises gaming machine permits	The Licensing Authority can issue such permits for any number of category C or D machines in licensed premises. There is an automatic entitlement for alcohol on-licence holders to make available 2 gaming machines of category C or D for use in alcohol licensed premises.
Applications	Applications for licences and permits.
Authorisations	This Policy relates to all authorisations, permits, licences etc, which the Licensing Authority is responsible for under the Gambling Act 2005.
Betting Machines	A machine designed or adapted for the use to bet on future real events (not Gaming Machine).
Bingo	<p>A game of equal chance.</p> <p>Whilst there is no statutory definition of Bingo, generally there are two different types of bingo:</p> <ul style="list-style-type: none">• cash bingo, where the stakes paid made up the cash prizes that were won; or• prize bingo, where various forms of prizes were won, not directly related to the stakes paid. <p>Premises with a bingo premises licence, or a casino premises licence (where the operator holds a bingo as well as a casino operating licence), will be able to offer bingo in all its forms.</p> <p>Adult gaming centres, both licensed and unlicensed family entertainment centres, travelling fairs, and any premises with a prize gaming permit, will be able to offer prize gaming, which includes prize bingo.</p>
Casino	An arrangement whereby people are given an opportunity to participate in one or more casino games.
Children/Child	Individual who is less than 16 years old.
Club Gaming Machine Permit	Permit to enable commercial and non-commercial clubs to provide at their premises the number of gaming machines (Category B, C or D) as set out in the regulations.

Club Gaming Permit	Permits to enable members' clubs and miners' welfare institutes (but not a commercial club) to provide at their premises the number of gaming machines (Category B, C or D), equal chance gaming and games of chance as set out in the regulations.
Code of Practice	Means any relevant current code of practice under section 24 of the Gambling Act 2005.
Default Conditions	Conditions that will apply unless the Licensing Authority decide to exclude them. This may apply to all Premises Licences, to a class of Premises Licence or Licences for specified circumstances.
Disorder	Disorder is intended to mean activity that is more serious and disruptive than mere nuisance.
Equal Chance Gaming	Games that do not involve playing or staking against a bank and where the chances are equally favourable to all participants.
FECs	Family entertainment centres.
Occasional use notices	Where there is betting on a track on up to eight days in a calendar year, betting may be permitted by an occasional use notice without the need for a premises licence. A track includes a horse race course, dock track and temporary tracks for races or sporting events.
Operating licence	Authorised individuals or companies to provide facilities for certain types of remote or non-remote gambling. These licences are issued by the Gambling Commission and generally cover the principal commercial forms of gambling operating. A single licence cannot authorise both remote and non remote activities; separate operating licences are needed for this. Conditions may be attached.
Personal licence	Except for small scale operations, for each operating licence, at least one person who holds a specified management office must hold a personal licence. These licences are issued by the Gambling Commission with the aim of ensuring that individuals who control facilities for gambling or are able to influence the outcome of gambling are suitable to carry out those functions. These licences are not transferable and cannot be held by companies but companies are likely to want their key staff to hold a personal licence.

Premises	Premises is defined in the Act as “any place”. A single premises (with the exception of a “track”) may not have more than one premises licence at any time.
Premises Licence	Authorises the provision of facilities for gambling on premises for casinos, bingo, betting including tracks, adult gaming centres and family entertainment centres. These licences will be valid for the life of the premises, subject to any review. The licence will lapse if the annual fee is not paid. These licences are transferable to someone else holding a valid operating licence.
Prize gaming permits	This permit allows the provision of facilities for gaming and prizes on specified premises. “Prize gaming” refers to gaming where the nature and size of the prize is not determined by the number of people playing or the amount paid for or raised by the gaming.
Temporary use notices	<p>These licences authorise the person or company holding a relevant operating licence to use the premises temporarily for providing facilities for gambling where there is no premises licence. Such premises may include hotels, conference centres and sporting venues. Unlicensed family entertainment centre gaming machine permits</p> <p>These allow the use of category D gaming machines in these premises to a person who occupies or plans to occupy the premises to be used as an unlicensed family entertainment centre. An application for this permit cannot be made where a premises licence is in effect on the same premises.</p>
Vulnerable persons	See section B4.8(b) of this Policy concerning the ‘definition’ of vulnerable persons
Young person	Persons who are 16 to 18 years old

APPENDIX B - LIST OF CONSULTEES

Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Albert Joyle Relief Agency Foundation AJFRA	Neima Yerima Macfoy				102 Queensway House	E15 2TF
Ascension Eagles Cheerleaders	D Harvey			5 Broadgate Road	Custom House	E16 3TL
Assoc of the Reserve Officers & Womens	Mr F Dajao			35 Elbury Drive	Canning Town	E16 3AE
Aston – Mansfield	G Wheeler		Durning Hall	Earlham Grove	Forest Gate	E7 9AB
Bannatyne Gaming Ltd	Scott Hopkinson	Company Secretary	Power House	Haughton Road	Darlington	DL1 1ST
British Nuclear Test Veterans Assoc-London	Kenneth David Taylor			7 Turley Close	Stratford	E15 3JD
British Urban Regeneration Association	Michael Ward	CEO	4th Floor	63-66 Hatton Garden	London	EC1N 8LE
C B Richard Ellis	Judith Saloman		Kingsley House	Wimpole Street	London	W1G 0RE

APPENDIX B - LIST OF CONSULTEES

Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Carpenters & Docklands Centre	Club Secretary			95 Gibbons Road	Stratford	E15 2HU
Clermont Leisure (UK) Ltd	Sarah Jane Goulbourne	Commercial Director	PO Box 925	Bath Road	Uxbridge	UB8 9GJ
Community Action for Development East	Margaret Nakiyuka			617 Barking Road	Plaistow	E13 9EZ
Community Links	Kevin Jenkins	Head of Business Development		105 Barking Road	Canning Town	E16 4HR
Community Road Tennants & Residents Assoc	Miss P Board			Community Road	Stratford	E15 1JT
Coral Bookmakers	Dian Penfold	Company Secretary	Maritime House	Linton Road	Barking	IG11 8HG
Cosmopolitan Athletic & Social Club	Mr Stephen Mathurin			524 High Street North	Manor Park	E12

APPENDIX B - LIST OF CONSULTEES

Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Cosmopolitan Athletic & Social Club	Mrs Judith Joseph		Wisdom Kids Nursery	524 High Street North	Manor Park	E12 6QN
Custom House Working Mens Club	Miss Kelly Tully			75 Berwick Street	Canning Town	E16 3DR
Dominica UK Assoc	Mr Vincent M John			627-633 Barking Road	Plaistow	E13 9EZ
Drew Primary School	Ms C Metzger			Wythes Road	Silvertown	E16 2DP
Dukans Trust	Errol Blackman			478 Barking Road	Plaistow	E13 8QB
East Ham South Conservative Club				1 Vicarage Lane	East Ham	E6 4AD
East Ham Working Mens Club	Mr Peter Bell			2 Boleyn Road	East Ham	E6 1QE

APPENDIX B - LIST OF CONSULTEES

Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
East London and the City University Mental Health Trust		Chief Exec	Trust Headquarters	East One 22 Commercial Street	London	E1 6LP
East London Business Alliance		Chief Exec	3rd Floor City Reach	5 Greenwich View Place	London	E14 9NN
East London Rugby Club	Mr Peter Rosamond			71 Holland Road	Stratford	E15 3BP
ELBWO	Ms Joyceline Gustave		ELBWO Centre	Woodgrange Road	Forest Gate	E7 0HD
Excel London	Kevin Murphy	Chief Exec	One Western Gateway	Royal Victoria Dock	London	E16 1XL
FIMFA Association	Cesencia Valderama			79 Holborn Road	Plaistow	E13 8PB
Fire Brigade	John Talbot	Borough Commander	Fire Station	117 Romford Road	Stratford	E15 4LY
Gainsborough JMI School	Miss W Arnot			Gainsborough School	Gainsborough Road	E15 3AF

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Gala Casinos	Nick Potter	Managing Director	Castle Boulevard	Nottingham		NG7 1FT
Gala Clubs	Steve Power	Regional General	28-70 Broadway	Bexley Heath	Kent	BA6 7RB
Gambling Commission		Chief Exec	Victoria Square House	Victoria Square	Birmingham	B2 4BP
Gambling Commission	Tim Poon		Victoria Square House	Victoria Square	Birmingham	B2 4BP
GamCare		Chief Exec	2nd Floor	7-11 St John's Hill	London	SW11 1TR
Genting UK	Julie Chapman		Circus Casino	Star City, Watson Road	Birmingham	B7 5SA
GMB	Alan Black	National Officer	22-24 Warpole Street		London	SW19 4DD
GMB National Casinos Organiser	Mr Adrian Baker		6 Gloster Court, Whittle Avenue	Segensworth, Fareham	Hampshire	PO15 5SH
Godwin junior School Assoc.	Catherine Norman			Cranmer Road	Forest Gate	E7 0LQ

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Grand Bay (UK) Dominica Community Alliance	Mr James Henderson			31 Croft Street	Plaistow	E13 8QT
Inter-African Women's Development Org	Diana Nanyonjo			14 St Georges Road	Forest Gate	E7 8HY
Kings Cross Steelers Rugby Club	Iain Moore	East London Rugby Club		Holland Road	Stratford	E15 3BP
La Salette Community Group	Patrona Nurse			1 Eastbourne Road	East Ham	E6 6AU
Ladbrokes Bookmakers	Samantha Alleyne	Public Relations	Imperial House	Imperial Drive	Rayners Lane	HA2 7JW
Leyton House Working Mens Club	Mr Michael David Denwood			148 Major Road	Stratford	E15 1DY
London Borough of Barking-Dagenham		Chief Exec	Civic Centre	Rainham Road North	Dagenham	RM10 7BN
London Borough of Greenwich		Chief Exec	Town Hall	Wellington Street	Woolwich	SE18 6PW

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Hackney	Shalini Ramanathan	Chief Exec	Hackney Town Hall	Mare Street	London	E8 1EA
London Borough of Newham	Jackie Cook	Head of CPRC	Broadway House	322 High Street	Stratford	E15 1AJ
London Borough of Newham	Jeff Eynon	Noise and Nuisance Unit	Units 2 To 4 Warehouse K	2 Western Gateway	London	E16 1DR
London Borough of Newham	John Fannon	BC & DC - Service Unit	First Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Lead Executive Members	C/o Martin Gibbs - Member Services Manager	Fourth Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Overview and Scrutiny Committee	C/o Kuldip Dhaliwal Principal Scrutiny Support Officer	Fourth Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Local Strategic Partnership via the Newham Partnership Board	C/o Assistant Chief Executive	Fourth Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Momtaz Begum	PA to the Deputy Head of Legal Services and Principle Lawyer	Ground Floor East Wing Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Dionne Knight	Head of Procurement – Legal and Democratic Service	Ground Floor Eastside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Norma Spark	Strategic Service Planning and Improvement Advisor (Neighbourhood Svcs)	First Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Ashley Easen	Corporate Risk Manager	Second Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Karen Bohan/Mandy Oliver	Safeguarding Adults Manager	Ground Floor Eastside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham Regeneration	Mike Heraty	Regeneration Manager	First Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Norman Turner	Executive Director 2012	The Old Dispensary Heritage Centre	30 Romford Road	Stratford	E15 4BZ
London Borough of Newham	Bernadette Majoram	Executive Director of Regeneration Planning & Property	Fourth Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Newham	Lindsey Fidler - Deputy Head of Policy & Research	Policy, Partnerships and Communications	Fourth Floor Westside Newham Dockside	1000 Dockside Road	London	E6 4EN
London Borough of Newham	Young Mayor	c/o Darren Jones, Young Mayor Co-ordinator	Fourth Floor Westside Newham Dockside	1000 Dockside Road	London	E16 2QU
London Borough of Redbridge		Chief Exec	PO Box No 2 Town Hall	128-142 High Road	Ilford	IG1 1DD
London Borough of Tower Hamlets		Chief Exec	Mulberry Place	5 Clove Crescent	London	E14 2BG

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Waltham Forest		Chief Exec	Forest Road	Walthamstow	London	E17 4JF
London City Airport	Jill Pearman		City Aviation House	Royal Docks	London	E16 2PB
London Clubs International	Ray Ramm	Compliance & Security Director	10 Brick Street		London	W1J 7HQ
London Thames Gateway Development Corporation		Chief Exec	9th Floor South Quay Plaza 3	189 Marsh Wall	London	E14 9SH
Metropolitan Police	Simon Letchford	Detective Chief Superintendent	Forest Gate Police Station	350-360 Romford Road	London	E7 8BS
Metropolitan Police	Ian Rawlins	Licensing Sergeant	Forest Gate Police Station	350-360 Romford Road	London	E7 8BS
New Granwell Community Assoc.	Mr Anthony E Nicholls		Community Centre	Whitwell Road	Plaistow	E13 8DY
Newham African Caribbean Resource Centre	Lewis E Boyce		627-633 Barking Road	Plaistow		E13 9EZ

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Newham Civil Defence Assoc.	Mrs Diana Young		495 High Street North	Manor Park		E12 6TH
Newham Health Staff Handy Bonus Lottery Club	Roger Honey		Newham General	Glen Road	Plaistow	E13 8SL
Newham Primary Care Trust		Chief Executive	Warehouse K	2 Western Gateway	London	E16 1DR
Newham University Hospital		Chief Executive	Hospital Trust	Glen Road	Plaistow	E13 8SL
Newham Voluntary Sector Consortium		Chief Executive	Burford Business Centre	1st Floor, 11 Burford Road	Stratford	E15 2ST
LOCOG	Rebecca Syrett, Chairmans Office	Chief Executive	23 rd Floor, 1 Churchill Place	Canary Wharf	London	E14 5LN
Pubwatch	Janet Dooner		C/o The Railway Tavern	131 Angel Lane	Stratford	E15 1DB
Punch Taverns	Andy Crump	Legal Dept	Jubilee House	Second Avenue	Burton-On-Trent	DE14 2WF

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Punch Taverns	Viv Long	Vending Machines	Jubilee House	Second Avenue	Burton-On-Trent	DE14 2WF
Quintus Public Affairs	Account Director	Robin Grainger	36 Broadway		London	SW1H 0BH
Rank Group Gaming Division	Ian Burke	Chief Exec	Statesman House	Maidenhead	Berkshire	SL16 1AY
Responsibility in Gambling Trust		Chief Exec	The Blackfriars Foundry	156 Blackfriars Road	London	SE1 8EN
Rippleway Association	Mr Gritz			22 Wolsey Avenue	East Ham	E6 6HF
RMT East Ham Branch Social Club	Mr Andrew Iazard			51 Cheapside West	Rayleigh	SS6 9DE
Royal British Legion Nth Woolwich	T Abbott		Silvertown	14 Constance Street	North Woolwich	E16 2DQ
Salford University	Professor Peter Collins	Director	Centre for the Study of Gambling	Salford	Greater Manchester	M5 4WT
Stanley Casinos Ltd	Steve Myers	Managing Director	151 Dale Street		Liverpool	L2 2JW

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
St Angela's Ursuline School		Annalize Hoek		St Georges Road	Forest Gate	E7 8HU
St Antony of Padua	J Armitage			56 St Antony's Road	Forest Gate	E7 9QB
St Antonys Catholic Club	Mr Brian Correya			13 Upton Avenue	Forest Gate	E7 9PN
St Edmunds Church & Community Centre	Rev. Brian Shipsides			464 Katherine Road	Forest Gate	E7 8NP
St Edwards School Parents & Teachers Assoc	Cecilia Welsh			Green Street	Upton Park	E13 9AX
St Helens Catholic Primary School	Mary West			St Helens Catholic	Plaistow	E13 8DD
St Margaret & All Saints Catholic Church	J Jackson			79 Barking Road	Canning Town	E16 4HB

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
St Michaels Roman Catholic Parish Social	Rev. Brian O'Higgins			21 Tilbury Road	East Ham	E6 6ED
The Chandos Centre	Mr Brian F King		Colegrave Road		Stratford	E15 1EB
The British Casino Association		Chief Executive	38 Grosvenor Gardens		London	SW1W 0EB
National Casino Industry Forum (NCIF)		Chief Executive	38 Grosvenor Gardens		London	SW1W 0EB
The Royal British Legion (Manor Park) Club				Church Road	Manor Park	E12 6AQ
UEL - Student Union Club		Chief Executive	Docklands Campus, 4-6 University Way	Beckton	London	E16 2RD
UEL Students Union Licensed Club		Chief Executive Officer	Docklands Campus, 4-6 University Way	Beckton	London	E16 2RD
Westfield	John Burton	Development Director	Mid City Place	71 High Holborn	London	WC1V 6EA

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
West Ham (TS Thunderer) Sea Cadets 357	Mr G McEvoy		Greengate Youth Centre	Davis Street	Plaistow	E13 9EE
West Ham Deaf Social Club	Mr Michael Winterflood			East Road	Stratford	E15 3QR
West Ham Supporters Club	D A Bridges			Castle Street	Upton Park	E6 1PP
West Ham Utd FC	Scott Duxbury	Chief Exec	Boleyn Ground	Green Street	Upton Park	E13 9AZ
William Hill Bookmakers	Helen Grantham	Company Secretary	Greenside House	50 Station Road	Wood Green	N22 7TP
Woodgrange Infant School PTA	Ian McMullan			Sebert Road	Forest Gate	E7 0NJ
Agora Group	Matthew Deith		Unit 3	Otterspool Way	Watford, Herts	WD25 8HL
Power Leisure Bookmakers Limited	Company Secretary		Crowne House	56-58 Southwark Street	London	SE1 1UN
Grove Leisure Limited	Company Secretary		9 Station Parade	Barking	Essex	IG11 8ED
London Borough of Newham	Cllr Abdul Karim Sheikh BEM	Councillor		1000 Dockside Road	London	E6 4EN

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Cllr Abdul Shakoor	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Akbar Chaudhary	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Alan Craig	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Alec Kellaway	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Amarjit Singh	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Andrew Baikie	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Anthony McAlmont	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Asif Karim	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Ayesha Chowdhury	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Ayub Korom Ali	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Christine Bowden	Councillor		1000 Dockside Road	London	E6 4EN

APPENDIX B - LIST OF CONSULTEES

Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Cllr Clive Furness	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Conor McAuley	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr David Griffin	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Denise Stafford	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Freda Bourne	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Graham Lane	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Hanif Abdulmuhit	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Ian Corbett	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr James Butler	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Jo Corbett	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Jonathan Knott	Councillor		1000 Dockside Road	London	E6 4EN

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Cllr Joy Laguda	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Judith Garfield	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr June Leitch	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Kay Scoresby	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Kevin Jenkins OBE	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Khalil Kazi OBE	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Lakmini Shah	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Lester Hudson	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Marie Collier	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Mary Skyers	Councillor		1000 Dockside Road	London	E6 4EN

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Cllr Maureen Jones	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Megan Harris Mitchell	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Michael Nicholas	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Neil Wilson	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Omana Gangadharan	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Pat Sheekey	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Patricia Holland	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Patrick Murphy	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Paul Brickell	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Paul Sathianesan	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Paul Schafer	Councillor		1000 Dockside Road	London	E6 4EN

APPENDIX B - LIST OF CONSULTEES

Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Cllr Pearson Shillingford	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Regina Williams	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Rev. Quintin Peppiatt	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Riaz Ahmed Mirza	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Richard Crawford	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Rohima Rahman	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Ron Manley	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Shama Ahmad MBE	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Sharaf Mahmood	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Simeon Ademolake	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Sukhdev Singh Marway	Councillor		1000 Dockside Road	London	E6 4EN

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
London Borough of Newham	Cllr Ted Sparrowhawk	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Unmesh Desai	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Winston Vaughan	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Cllr Zulfiqar Ali	Councillor		1000 Dockside Road	London	E6 4EN
London Borough of Newham	Mayor Sir Robin Wales	Sir Robin	Fourth Floor Westside	Newham Dockside 1000	Dockside Road	E16 2QU
London Borough of Newham	Mr Joe Duckworth	Sir	Fourth Floor Westside	Newham Dockside 1000	Dockside Road	E16 2QU
House of Commons	The Rt. Hon. Jim Fitzpatrick	Rt. Hon.		London		SW1A 0AA
House of Commons	The Rt. Hon. Lyn Brown	Rt. Hon.		London		SW1A 0AA
House of Commons	The Rt. Hon. Stephen Timms	Rt. Hon.		London		SW1A 0AA
Green Street Library	Joan Fontaine	Front Office Senior Customer Services Officer	337-341 Green Street	Upton Park	London	E13 9AR

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Manor Park Library	Jackie Manning	Customer Services Officer	Romford Road	Manor Park	London	E12 5JY
Stratford Library	Junior Emmanuel	Front Office Senior Customer Services Officer	3 The Grove	Stratford	London	E15 1EL
North Woolwich Library	Paul Clark	Senior Office Customer Services Officer	5 Pier Parade	North Woolwich	London	E16 2LJ
Custom House Library	Angelina Leatherbarrow	Front Office Manager	Prince Regent Lane	Custom House	London	E16 3JJ
Canning Town Library	Front Office Senior Customer Services Officer	Ewa Bazarnik-Varela	Barking Road	Canning Town	London	E16 4HQ
Beckton Library	Front Office Team Leader	Mandy Webb	1 Kingsford Way	London		E6 5JQ
Library @ The Gate	Front Office Senior Customer Services Officer		4-20 Woodgrange Road	Forest Gate	London	E7 0QH
Plaistow Library	Front Office Senior Customer Services Officer		North Street	Plaistow	London	E13 9HL
East Ham Library	Front Office Senior Customer Services Officer		High Street South	East Ham	London	E6 6EL

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Organisation	Contact Name	Contact Title	Address	Address 1	Address 2	Postcode
Beckton Local Service Centre	Elayne Nichol	Front Office Manager	1 Kingsford Way	Beckton	London	E6 5JQ
Canning Town Local Service Centre	Angelina Leatherbarrow	Front Office Manager	3 Beckton Road	Canning Town	London	E6 4DT
Docklands Local Service Centre	Helen Mackenzie	Front Office Senior Customer Service Officer	4 Pier Parade	Pier Road	North Woolwich	E16 2LJ
East Ham Local Service Centre	Camella Jenkins	Front Office Senior Customer Service Officer	Town Hall Annexe	330-354 Barking Road	East Ham	E6 2RT
Forest Gate Local Service Centre	Olubuknola Olokun	Front Office Senior Customer Service Officer		4-20 Woodgrange Road	Forest Gate	E7 0QH
Green Street Local Service Centre	Franklin Ushedo	Front Office Team Leader		403-405 Green Street	Upton Park	E13 9AU
Manor Park Local Service Centre	Kola Olanrewaju	Front Office Team Leader		685-689 Romford Road	Manor Park	E12 5AD
Stratford Local Service Centre	Kwame Asebi-Antwi	Front Office Team Leader		112-128 The Grove	Stratford	E15 1NS

