Newham London

DRAFT STATEMENT OF ACCOUNTS.

WE ARE NEWHAM.

BUILDING A FAIRER NEWHAM

CONTENTS

Narrative Report

The Council's Statement of Accounts

The Statement of Accounts for the London Borough of Newham provides a summary of the Council's financial position as at 31st March 2022. They have been prepared in accordance with the code of practice on Local Authority Accounting (the CIPFA Code) and while the format and content of the accounts is largely prescribed by the code, every endeavour has been made to balance the statutory reporting requirements with the desire to make them clear and understandable to all interested parties.

The narrative report provides the reader with key contextual information about the authority including its main objectives and strategies, the principal risks that it faces and the plans that are in place to manage and mitigate these. It also provides a commentary on how the Authority (including the Group Accounts) has used its resources to achieve its desired outcomes in line with its objectives and strategies.

London Borough of Newham

The London Borough of Newham is situated in north east London, bordering the River Thames, and is home to the Olympic Park, the London Stadium and other legacy projects centred around the Olympic site. The Westfield Shopping Centre in Stratford, City Airport and the Excel Centre are also key landmarks situated within the borough. The borough continues to undergo significant redevelopment not just around Stratford but also in Custom House, Canning Town and the Royal Docks.

Newham developed its budget strategy for 2021/22; Towards a Better Newham – Recovery and Re-orientation after it was disproportionately affected by Covid-19. This is an ambitious plan to support its residents, communities and businesses to recover from the impact of Covid-19, and begin work to reorient an inclusive economy for Newham for the future, all while putting the Council's finances onto a firm footing.

The strategy centres around five broad priority themes and outlines measures to help people lead healthier and happier lives; make Newham the best place for children and young people to grow and thrive; tackle racism and inequality; put people at the heart of decision making, and ensure local communities benefit from long-term inclusive prosperity.

In addition to this, the borough has a very ambitious housing investment programme to deliver over 1,700 new homes at affordable rents over the next few years.

The borough has a young and diverse population that is one of the fastest growing in the country, set to rise to around 370,000 by 2024. In terms of deprivation in the borough, comparatively Newham is moving in a positive direction but currently still remains within the 10% most deprived in the country, ranking 12th of 317 local authority districts. These factors mean that more people in Newham rely on public services than in many parts of London or the UK, putting particular pressure on services and funding available to deliver them.

Revenue Budget Performance

An analysis of budget performance by directorate is shown in the table below and a summary of the larger variances against budgets allocated is also included.

Outturn 2021/22	2021/21 Revised Budget	2021/22 Outturn	Variance
	£m	£m	£m
Children and Young People	93..2	95.6	2.4
CYP Commissioner Brighter Futures	11.3	11.4	0.1
Inclusive Economy & Housing	24.1	25.9	1.8
Adults & Health	105.1	104.6	(0.5)
People, Policy and Performance	26.4	27.0	0.6
Environment and Sustainable Transport	19.6	18.6	(1.0)
Resources	(5.2)	(5.4)	(0.2)
RMS	0.0	0.4	0.4
oneSource - Non Shared services	(3.6)	(1.6)	2.0
oneSource - Shared Services	3.9	4.1	0.2
Central Budgets	43.7	36.5	(7.2)
Exceptional Items	0.0	1.9	1.9
Net General Fund Budget	**318.5**	**319**	**0.5**
Funding (Business Rates, Council Tax, Grants, Other Income)	(318.5)	(318.9)	(0.4)
General Fund Total	**0**	**0.1**	**0.1**
Dedicated Schools Budget	**241,473**	**244,377**	**2,904**
Housing Revenue Account	**0.0**	**(0.8)**	**(0.8)**

The outturn is inclusive of £23.3m of budget allocated in-year to departments to meet Covid related pressures, including non-delivery of savings. This budget was formed of emergency Covid funding from central government, the income compensation scheme, and from earmarked reserves set aside for this purpose at the outset of 2021/22.

The Inclusive Economy and Housing overspend is mainly due to the bad debt provision for the level of housing debt arrears, together with increased expenditure on Temporary Accommodation.

The oneSource Non shared position reflects the undelivered corporate procurement saving target of £3m, partly mitigated by improved Dockside rental income and an underspend on asset management budgets.

The exceptional item is the non-collection of rent on an investment property, the occupier of which has gone into administration. Although collection activity continues, the Council has taken a prudent approach and only accrued for the income that can be collected from the deposit held against the property.

Housing Revenue Account (HRA)

The Housing Revenue Account (HRA) is a ring-fenced account which manages income and expenditure in relation to the 16,280 Council dwellings. The 2021/22 outturn was an underspend against budget, of £0.8m due to some contingency funds going unused.

Dedicated Schools Budget (DSB)

The dedicated schools grant (DSG) funds local authority schools' budgets and is the main source of income for schools. The 2021/22 DSG outturn position was an overspend of £2.9m, against a total grant of £450m. The main cause of the overspend continues to be the High Needs block which has come under increased pressure since the SEND funding reforms were implemented. The total DSG deficit is now £18.0m.

Under current regulations this deficit will be carried forwards and applied to 2022/23 and future years' budget. The High Needs recovery plan is a rolling plan which shows recovery over the next 5 years and returns the DSB to a surplus.

Pension Fund

The pension liability (£0.885bn) represents the difference between the estimated cost of pension's payable in the future (£2.388bn) and the value of assets in the pension fund (£1.383bn). The net liability reduced from £1.005bn in 2020/21 to £0.885bn in 2021/22 primarily due to a change in the discount rate as bond yields are higher than in 2020/21.

The Pension Fund is revalued every three years to set future contribution rates and the latest valuation was as at 31 March 2019. The funding level as at 31 March 2019 was assessed as 96% (85% in 2016) and the plan is to bring the funding level to 100% within 20 years. The Council's (Employee and Employer) contributions into the pension fund totalled £14m in 2021/22, In 2020/21 the Council pre-funded the pension fund by £57.2m.

Other significant Information

During 2021/22 the number of Council staff (officers and teachers) whose remuneration exceeded £50k increased by 150. The increase primarily related to Council staff and is primarily due to the impact of inflationary pay increases, although staff moving up spinal points within pay grades, and the recruitment of more permanent staff has also had an impact. The salary banding which has seen the highest increase in numbers is the £50k - £70k banding, where there was a total increase of 72 officers and teachers.

The Council will periodically borrow money from authorised lenders in line with its treasury management strategy to meet cashflow or capital funding requirements. Amounts that need to be repaid within 12 months are classified as short term and amounts held for more than 12 months are classified as long term. During 2021/22, the Council's short term borrowing increased from £93m to £190m. Long term borrowing reduced, from £719m to £653m.

Capital Investments

The Council maintains a rolling capital investment programme such that projects are approved and scheduled over a time period of at least three financial years.

During 2021/22 £236.9m worth of capital investments (including expenditure incurred by Schools) were delivered and a significant amount of that was on regeneration schemes and investment in new and affordable homes, delivered through the HRA and the Council's wholly owned housing investments company, Populo.

The Council had budgeted to invest £325m across the various directorates and programmes. The slippage is due to the effect of Covid-19 from the earlier in the year on services and some delays and changes to schemes. All of the projects that were not delivered during 2022/23 will be carried forward and delivered during 2023/24 and future years. To assist with this, the Council's capital strategy has also been updated and governance arrangements are being improved through a new capital board to ensure more of the Council's capital ambition can be delivered sooner.

Below is a summary of the capital expenditure by directorate and the key investments initiatives were in the following areas:

- £14.9m – on roads, highways, transport and other infrastructure improvement projects.
- £15.9m - regeneration projects in Canning Town, Custom House and Carpenters Estate.
- £17.9m – school expansion and improvements
- £70.4m – on new and affordable housing projects through Populo
- £70.9m – increasing housing supply and investment in affordable housing through the HRA

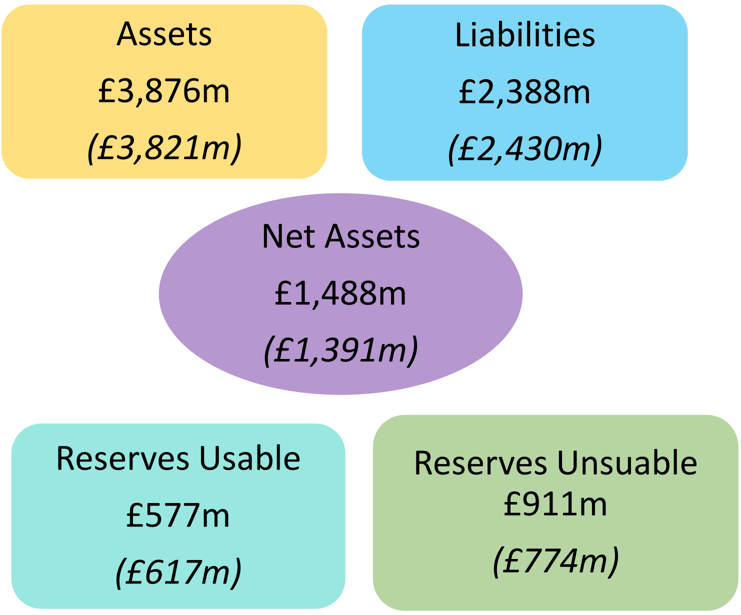
Directorate	2021/22 Budget	2021/22 Actual	2021/22 Variance
	£m	£m	£m
Adults & Public Health	8.8	3	(5.8)
Children & Young People	0.5	0.4	(0.1)
Brighter Futures	0.6	0.4	(0.2)
Environment & Sustainable Transport	20.7	14.9	(5.8)
Inclusive Economy & Housing	19.3	17.7	(1.6)
OneSource	5.6	2.6	(3.0)
People, Policy & Performance	0.9	1.1	0.2
Resources	1.4	1.1	(0.3)
Schools (Capital)	17.2	18.4	1.2
Populo	130	70.4	(59.6)
Housing Revenue Account	120.4	107	(13.4)
Corporate	0.1	0	(0.1)
Total	**325.5**	**237**	**(88.5)**

The capital investment was funded through General Fund Borrowing (42%), Grants & Contributions (22%), HRA Self Financing (34%) and Other Funding sources including the use of Capital receipts (2%).

Funding Sources	2021/22 £'m
Grants and Contributions	37.4
Capital Grants Unapplied	16.6
GF - Prudential Borrowing	74.3
HRA - Prudential Borrowing	37.4
HRA Self Financing - MRR	16.6
HRA 1-4-1 Receipts	5.0
Total planned Capital Expenditure	244.7

Balance Sheet Position

The diagram below illustrates the Authority's single entity Balance Sheet position as at the end of 2021/22. The figures shown in brackets are for 2020/21.



Looking Ahead

Local authority funding from central government has continued to decline in real terms since 2010. The ongoing reductions in central government funding for local government, together with rising cost pressures and local growth in demand for services, mean that the Council continues to face a challenging financial positon over the coming years.

Like many other local authorities, this continues to have a significant impact on Newham's financial position. The Council has been required to make approximately £200million of savings since 2010 in response to the funding reductions. The net budget requirement for the Council for 2023/24 is £326.8m.

The financial uncertainty for the council will continue in the medium term. The IFS is clear that council's still face a period of great uncertainty, and that little allowance has yet been made nationally for longer-lasting service demand impacts of COVID-19 to councils. The IFS' upper estimates suggest that the national funding gap for local authorities could end up being as high as £9.8 billion by 2023/24. This coupled with rising inflation and expected interest rate increases make this a challenging period.

Other factors that will also continue to impact on the level of uncertainty over the MTFP include ongoing and increased pressure on Adult Social Care budgets, changes to the Better Care Fund and New Homes Bonus, The Fair Funding Review and Changes to the Business Rates Retention Scheme.

Savings 2022/23 by directorate

Newham has accordingly had to react and adjust the medium term plan by making additional savings for 2022/23. The table below provides a breakdown of these savings.

	Corporate Wide Staffing Initiatives					
Dept.	Agency Staff Reductions	1% reduction on non SMR budgets	Removal of SMR posts	Departmental Efficiency Drive	Total	% of Net Budget
Adults & Health	156	161	69	634	1,020	1.0%
Brighter Futures	-	-	80	-	80	0.7%
Children & Young People	75	110	73	-	258	0.3%
Environment and Sustainable Transport	-	-	-	545	545	2.1%
Inclusive Economy & Housing	-	-	302	270	572	2.7%
oneSource	63	147	80	220	510	2.3%
People, Policy & Performance	46	175	85	270	576	2.3%
Resources	37	35	96	20	188	2.7%
	377	628	785	1,959	3,749	

Responsibilities for the Statement of Accounts

The Authority's Responsibilities
The Authority is required to:
Make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this case, the responsible officer is the Corporate Director of Resources.
Manage its affairs in order to generate an economic, efficient and effective use of resources and to safeguard its assets; and
Approve the Statement of Accounts.

The Responsibilities of the Chief Finance Officer
The Council's designated Chief Finance Officer is the Corporate Director of Resources. The Corporate Director of Resources is ultimately responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC *Code of Practice on Local Authority Accounting in the United Kingdom* ("the Code").
In preparing the Statement of Accounts, the Corporate Director of Resources has:
selected suitable accounting policies and applied them consistently;
made judgements and estimates that were reasonable and prudent; and
complied with the aforementioned Code of Practice.
The Corporate Director of Resources has also:
kept proper accounting records which were up to date; and
taken reasonable steps for the prevention and detection of fraud and other irregularities.

In accordance with the Accounts and Audit (England) Regulations 2015, I certify that the statement of accounts gives a true and fair view of the financial position of the authority at 31 March 2022 and its income and expenditure for the year ended 31 March 2022.

Signature:	**Signature:**
Conrad Hall	
Conrad Hall CPFA	
Corporate Director of Resources	**Chair of Audit Committee**
Date: 04.07.2022	**Date:**

Independent Auditors Report

INDEPENDENT AUDITOR’S REPORT TO THE MEMBERS OF LONDON BOROUGH OF NEWHAM

To be added following completion of the Audit.

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Explanation of the Key Accounting Statements

The key financial statements set out within this document include:

- **Comprehensive Income and Expenditure Statement (CIES)** – This summarises the expenditure and income for the year.
- **Balance Sheet –** This shows the Council's assets, liabilities, cash balances and reserves at the year-end date.
- **Cash Flow Statement –** This summarises the cash inflows and outflows arising from transactions for both capital and revenue income and expenditure;
- **Movement in Reserves Statement (MiRS) –** This shows the changes in the Council's reserves during the year. Reserves are divided into useable and unusable reserves with the former being invested in capital projects or service improvements and latter being set aside for specific purposes.
- **Expenditure Funding Analysis (EFA) –** This shows how annual expenditure is used and funded from resources and accounted under local government statute as opposed to how it would accounted by private sector bodies under generally accepted accounting practices.
- **Notes to the Financial Statements –** The notes provide more detail about the items contained in the key financial statements, the Authority's Accounting Policies and other information to help with the understanding of the financial statements;
- **Housing Revenue Account (HRA) –** This records the Authority's statutory obligations to account separately for the cost of the landlord role in respect of the provision of Housing managed directly by the authority;
- **Collection Fund –** The Authority is responsible for collecting council tax and non-domestic rates and for keeping a separate account to detail the amounts owing to and from the Council, the GLA and the MHCLG.
- **Pension Fund –** The Pension Fund Accounts show the contributions from the Authority, participating employers and employees for the purpose of paying pensions. The Fund is separately managed by the Authority, acting as trustee, and its Accounts are separate from those of the Authority.

Single Entity Comprehensive Income and Expenditure Statement

The Comprehensive Income and Expenditure Statement (CIES) records all of the Council's Revenue income and expenditure for the year. Expenditure represents a combination of statutory duties and discretionary spend focused on local priorities and needs. The CIPFA Code of Local Authority Accounting regulates how expenditure and income relating to services is classified in the CIES.

2020/21					2021/22		
Gross Expenditure £'000	**Gross Income £'000**	**Net Expenditure £'000**		**Notes**	**Gross Expenditure £'000**	**Gross Income £'000**	**Net Expenditure £'000**
112,137	(10,176)	**101,961**	Children and Young People		114,475	(11,216)	**103,259**
141,810	(109,027)	**32,783**	Inclusive Economy & Housing		150,082	(124,620)	**25,462**
196,711	(106,536)	**90,175**	Adults & Health		206,118	(108,511)	**97,607**
17,128	(4,500)	**12,628**	CYP Commissioner & Brighter Futures		22,059	(6,400)	**15,659**
23,508	(5,003)	**18,505**	People, Policy and Performance		24,017	(2,481)	**21,536**
72,625	(34,728)	**37,897**	Environment and Sustainable Transport		74,510	(47,179)	**27,331**
255,356	(233,411)	**21,945**	Resources		234,202	(216,550)	**17,652**
-	-	**-**	RMS		-	-	**-**
12,885	(19,966)	**(7,081)**	oneSource - Non Shared		17,605	(25,229)	**(7,624)**
19,398	(9,316)	**10,082**	oneSource		18,816	(7,297)	**11,519**
5,348	(938)	**4,410**	Corporate Budgets		14,646	(1,617)	**13,029**
294,555	(279,310)	**15,245**	Dedicated Schools Budget		277,249	(267,404)	**9,845**
124,708	(107,783)	**16,925**	Housing Revenue Account		122,874	(109,641)	**13,233**
1,276,169	**(920,694)**	**355,475**	**Cost of Services**		**1,276,653**	**(928,145)**	**348,508**
		59,252	Other Operating Expenditure	11			106,674
		39,261	Financing and Investment Income and Expenditure	12			41,718
		(365,042)	Taxation and Non-Specific Grant Income	13			(363,728)
		88,946	**(Surplus)/Deficit on Provision of Services**				**133,172**
		(5,966)	(Surplus)/Deficit on Revaluation of PPE and Heritage Assets	26			(24,875)
		288,588	Remeasurements of the Net Pensions Defined Benefit Liability	44			(205,327)
		282,622	**Other comprehensive income and expenditure**				**(230,202)**
		371,568	**Total Comprehensive Income and Expenditure**				**(97,030)**

Group Comprehensive Income and Expenditure Statement

The Group Comprehensive Income and Expenditure Statement (CIES) records all of the Council's Revenue income and expenditure for the year and consolidation of subsidiaries income and expenditure. Expenditure represents a combination of statutory duties and discretionary spend focused on local priorities and needs. The CIPFA Code of Local Authority Accounting regulates how expenditure and income relating to services is classified in the CIES. Details of the Council's subsidiaries are included on note 38.

2020/21					2021/22		
Gross Expenditure £'000	**Gross Income £'000**	**Net Expenditure £'000**		**Notes**	**Gross Expenditure £'000**	**Gross Income £'000**	**Net Expenditure £'000**
114,050	(12,218)	**101,832**	Children and Young People		116,638	(11,834)	**104,804**
141,312	(108,529)	**32,783**	Inclusive Economy & Housing		150,082	(124,620)	**25,462**
198,870	(107,063)	**91,807**	Adults & Health		208,204	(110,713)	**97,491**
15,760	(3,132)	**12,628**	CYP Commissioner & Brighter Futures		22,059	(6,400)	**15,659**
44,309	(25,807)	**18,502**	People, Policy and Performance		45,477	(24,353)	**21,124**
75,820	(38,645)	**37,175**	Environment and Sustainable Transport		76,225	(48,672)	**27,553**
290,272	(236,741)	**53,531**	Resources		253,355	(240,179)	**13,176**
19,257	(26,622)	**(7,365)**	oneSource - Non Shared		23,868	(33,494)	**(9,626)**
19,398	(8,242)	**11,156**	oneSource		18,816	(7,297)	**11,519**
5,348	(938)	**4,410**	Corporate Budgets		14,646	(1,617)	**13,029**
294,555	(279,310)	**15,245**	Dedicated Schools Budget		277,249	(267,404)	**9,845**
114,399	(97,474)	**16,925**	Housing Revenue Account		122,874	(109,641)	**13,233**
1,333,350	**(944,721)**	**388,629**	**Cost of Services**		**1,329,494**	**(986,224)**	**343,270**
		59,252	Other Operating Expenditure	11			106,674
		47,854	Financing and Investment Income and Expenditure	12			47,746
		(365,042)	Taxation and Non-Specific Grant Income	13			(363,728)
		130,693	**(Surplus)/Deficit on Provision of Services**				**133,962**
		260	Tax on Profit				25
		130,953	**(Surplus)/Deficit on Provision of Services after Tax**				**133,987**
		(12,864)	(Surplus)/Deficit on Revaluation of PPE and Heritage Assets	26			(24,875)
		288,588	Remeasurements of the Net Pensions Defined Benefit Liability	44			(205,327)
		275,724	**Other comprehensive income and expenditure**				**(230,202)**
		406,677	**Total Comprehensive Income and Expenditure**				**(96,215)**

Group and Single Entity Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and 'unusable reserves'. Additional detail on these reserves is given in Note 25 and Note 26. The Surplus on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. This is different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for authority tax setting and dwellings rent setting purposes. The 'Adjustments Between Accounting Basis and Funding Basis under Regulations' line accounts for this difference and is detailed in Note 9. The Net Increase before Transfers to Earmarked Reserve line shows the increase on the General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

	General Fund Balance £'000	Earmarked Reserves £'000	Housing Revenue Account £'000	Major Repairs Reserve £'000	Capital Receipts Reserve £'000	Capital Grants Unapplied Account £'000	Total Usable Reserves £'000	Unusable Reserves £'000	Total Single Entity Reserves £'000	Group Reserves £'000	Total Group Reserves £'000
Balance At 31 March 2020	**(13,207)**	**(177,357)**	**(82,207)**	**(68,373)**	**(123,840)**	**(101,922)**	**(566,906)**	**(1,196,019)**	**(1,762,925)**	**(1,466)**	**(1,764,391)**
Movement in Reserves during 2020/21											
(Surplus) or Deficit on Provision of Services	64,521		24,425				**88,946**		**88,946**	**42,007**	**130,953**
Other Comprehensive Income and Expenditure	-	-	-	-	-	-	-	**282,622**	**282,622**	**(6,898)**	**275,724**
Total Comprehensive Income and Expenditure	**64,521**	**-**	**24,425**	**-**	**-**	**-**	**88,946**	**282,622**	**371,568**	**35,109**	**406,677**
Adjustments between accounting basis and funding basis under regulations	(110,269)		(15,057)	14,279	(34,844)	6,800	**(139,091)**	**139,091**	-	-	-
Net (Increase)/Decrease before Transfers to Earmarked Reserves	**(45,748)**	**-**	**9,368**	**14,279**	**(34,844)**	**6,800**	**(50,145)**	**421,713**	**371,568**	**35,109**	**406,677**
Transfers (To)/From Earmarked Reserves	54,660	(54,660)					-		-		-
(Increase)/Decrease In Year	**8,912**	**(54,660)**	**9,368**	**14,279**	**(34,844)**	**6,800**	**(50,145)**	**421,713**	**371,568**	**35,109**	**406,677**
Balance At 31 March 2021	**(4,295)**	**(232,017)**	**(72,839)**	**(54,094)**	**(158,684)**	**(95,122)**	**(617,051)**	**(774,306)**	**(1,391,357)**	**33,643**	**(1,357,714)**
		-	-				-	-	-		
Balance At 31 March 2021	**(4,295)**	**(232,017)**	**(72,839)**	**(54,094)**	**(158,684)**	**(95,122)**	**(617,051)**	**(774,306)**	**(1,391,357)**	**33,643**	**(1,357,714)**
Movement in Reserves during 2021/22											
(Surplus) or Deficit on Provision of Services	117,353		15,819				**133,172**		**133,172**	**815**	**133,987**
Other Comprehensive Income and Expenditure							-	**(230,202)**	**(230,202)**	-	**(230,202)**
Total Comprehensive Income and Expenditure	**117,353**	**-**	**15,819**	**-**	**-**	**-**	**133,172**	**(230,202)**	**(97,030)**	**815**	**(96,215)**
Adjustments between accounting basis and funding basis under regulations	(123,907)		(10,316)	40,960	(8,406)	8,709	**(92,960)**	**92,960**	-		-
Net (Increase)/Decrease before Transfers to Earmarked Reserves	**(6,554)**	**-**	**5,503**	**40,960**	**(8,406)**	**8,709**	**40,212**	**(137,242)**	**(97,030)**	**815**	**(96,215)**
Transfers To/From Earmarked Reserves	3,771	(15,653)	11,882	-			-	-			-
(Increase)/Decrease In Year	**(2,783)**	**(15,653)**	**17,385**	**40,960**	**(8,406)**	**8,709**	**40,212**	**(137,242)**	**(97,030)**	**815**	**(96,215)**
Balance At 31 March 2022	**(7,078)**	**(247,670)**	**(55,454)**	**(13,134)**	**(167,090)**	**(86,413)**	**(576,839)**	**(911,548)**	**(1,488,387)**	**34,458**	**(1,453,929)**

Group and Single Entity Balance Sheet

	Notes	Single Entity 31 March 2021	Single Entity 31 March 2022	Group Accounts 31 March 2021	Group Accounts 31 March 2022
		£'000	£'000	£'000	£'000
Property, Plant and Equipment	14	2,749,509	2,762,320	2,833,541	2,859,427
Heritage Assets	15	3,658	3,658	3,658	3,658
Investment Properties	16	300,256	319,048	372,521	443,368
Intangible Assets	17	1,550	2,884	1,645	2,923
Long Term Investments	18	55,896	62,127	22,000	14,951
Long Term Receivables	22	306,300	341,667	129,989	114,779
Long Term Assets		**3,417,169**	**3,491,705**	**3,363,354**	**3,439,107**
Short Term Investments	18	178,203	229,464	178,203	229,464
Assets Held for Sale		1,665	1,665	1,665	1,665
Inventories	19	1,195	1,625	2,046	1,851
Short Term Receivables	22	177,779	128,029	195,972	146,414
Cash and Cash Equivalents	21	45,266	25,811	64,237	40,802
Current Assets		**404,108**	**386,595**	**442,123**	**420,196**
Short Term Borrowing	18	(93,312)	(190,075)	(93,312)	(190,075)
Short Term Payables	23	(251,224)	(305,430)	(268,819)	(319,930)
Short Term Provisions	24	(2,807)	(3,428)	(2,807)	(5,370)
Current Liabilities		**(347,343)**	**(498,933)**	**(364,938)**	**(515,375)**
Long Term Provisions	24	(26,273)	(25,662)	(28,033)	(25,662)
Long Term Borrowing	18	(719,197)	(645,730)	(717,631)	(644,731)
Other Long Term Liabilities	36	(1,290,187)	(1,179,743)	(1,290,187)	(1,179,758)
Capital Grants Receipts in Advance	13	(46,920)	(39,845)	(46,974)	(39,847)
Long Term Liabilities		**(2,082,577)**	**(1,890,980)**	**(2,082,825)**	**(1,889,998)**
Net Assets		**1,391,357**	**1,488,387**	**1,357,714**	**1,453,929**
Usable Reserves	25	(617,051)	(576,839)	(583,408)	(542,382)
Unusable Reserves	26	(774,306)	(911,548)	(774,306)	(911,547)
Total Reserves		**(1,391,357)**	**(1,488,387)**	**(1,357,714)**	**(1,453,929)**

I certify that the statement of accounts gives a true and fair view of the financial position of the authority as at 31 March 2022 and its income and expenditure for the year ended 31 March 2022.

Conrad Hall CPFA

Conrad Hall

Group and Single Entity Cash Flow Statement

The Cash Flow Statement shows the changes in Cash and Cash Equivalents of the Authority during the Reporting Period. The Statement shows how the Authority generates and uses Cash and Cash Equivalents by classifying cash flows as Operating, Investing and Financing Activities. Net Cash Flows from Operating Activities is a key indicator of the extent to which the operations of the Authority are funded by way of Taxation and Grant Income or from the recipients of services provided by the Authority. Investing activities represent the extent to which Cash Outflows have been made for resources that are intended to contribute to the Authority's future service deliveries. Cash Flows arising from Financing activities are useful in predicting claims on future Cash Flows by providers of capital (lenders) to the Authority.

		Single Entity		Group Accounts	
		2020/21	2021/22	2020/21	2021/22
	Note	£'000	£'000	£'000	£'000
Net Surplus/(Deficit) on the Provision of Services		(88,946)	(133,172)	(130,953)	(133,987)
Adjustments to Net Surplus on the Provision of Services for Non-Cash Transactions	27	136,566	327,338	129,312	270,256
Adjustments to Net Surplus on the Provision of Services that are Investing and Financing Activities	27	(67,128)	(53,058)	(67,128)	(47,033)
Net Cash Flows from Operating Activities		**(19,508)**	**141,108**	**(68,769)**	**89,237**
Investing Activities	28	78,517	(174,828)	121,448	(237,792)
Financing Activities	29	(44,656)	14,265	(36,787)	128,809
Net increase or (decrease) in Cash and Cash Equivalents		**14,353**	**(19,455)**	**15,892**	**(19,746)**
Cash and Cash Equivalents at the beginning of the Reporting Period		30,913	45,266	44,657	60,548
Cash and Cash Equivalents at the end of the Reporting Period	21	**45,266**	**25,811**	**60,548**	**40,802**

Typ

1. Statement of Accounting Policies

1.1 General

The Statement of Accounts summarises the Authority's transactions for the 2021/22 financial year and its position at 31 March 2022. They have been prepared on the basis that the Council will remain a 'going concern' and continue to operate in the foreseeable future. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, to be prepared in accordance with proper accounting practices as defined in the Local Government Act 2003 (the 2003 Act). Proper accounting practices primarily comprise the Code of Practice for Local Authority Accounting in the United Kingdom 2021/22 and the Service Reporting Code of Practice for Local Authorities 2021/22, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under Section 12 of the 2003 Act. There are no significant changes to the accounting policies applied in 2021/22.

The accounting convention adopted in the Statement of Accounts is principally historical cost as modified by the revaluation of certain categories of non-current assets and financial instruments where applicable.

1.2 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not at the point when cash payments are made or received. Specifically:

- Revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies received and their consumption, these amounts are carried as Inventories within the Balance Sheet;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received as opposed to the point that payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract;
- Where revenue and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge is made to revenue to reflect the value of the income that may not be collected.
- Most accruals are automatically generated by the feeder system concerned, but a de minimis is applied in respect of accruals raised manually unless material to grant funding streams or to individual budgets. The de minimis for 2021/22 remains at £100,000.

1.3 Government Grants and Contribution

Revenue Grants

Whatever the basis of payment, specific revenue government grants, other contributions and donations are matched to the relevant service expenditure in the Comprehensive Income and Expenditure Statement, unless they have conditions attached that cannot be met immediately. If there are conditions which cannot met immediately, the income is credited to Revenue Grants Received in Advance in Payables.

Grants received to finance the general activities of the Authority or to compensate for a loss of income are credited to the Comprehensive Income and Expenditure Statement in the period that they are payable.

Capital Grants

Where the acquisition or enhancement of a fixed asset is financed either wholly or in part by a government capital grant or other capital contribution, the whole amount of all capital grants and contributions is credited, on an accruals basis, as Taxation and Non-Specific Grant Income to the Comprehensive Income and Expenditure Statement provided that all conditions attached to the grant are met. If those conditions are not met, the income is immediately held as Capital Grants and Contributions Receipts in Advance in Payables within the Balance Sheet.

Capital grants credited to the Comprehensive Income and Expenditure Statement are reversed out of the General Fund Balance in the Movement in Reserves Statement. If the grant has not been used to finance capital expenditure in the year, it is posted to the Capital Grants Unapplied Account. If it has been used to finance capital expenditure, it is posted to the Capital Adjustment Account.

1.4 Receivables and Payables

The Authority's financial statements are prepared on an accruals basis, in that sums due to or from the Authority are reflected within the Statement of Accounts regardless of whether or not the cash amounts attached to these transactions have been received or paid. An exception to this policy involves electricity and other similar periodic supplies where apportionment is not made between years. This practice is applied on an annual basis for consistency and the overall effect on the Authority's financial statements is not deemed to be material.

All receivables and payables amounts relate to individual services and supplies, thus there are no significant estimates in the sums relating to receivables and payables shown within the financial statements.

In addition, majority of the Council's receivables are non-contract based income and therefore, no adjustment is required to recognise the income through the concept of *Revenue from Contracts with Service Recipients*. Application of this concept ensures that the Council's financial statements reflects the consideration in exchange for fulfilment of goods or services only.

1.5 Fair Value Measurement

Where applicable, the Council measures its assets and liabilities and provides disclosures in accordance with IFRS 13 Fair Value Measurement. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date under current market conditions.

The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- in the principal market for the asset or liability, or
- in the absence of a principal market, in the most advantageous market for the asset or liability.

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

Local authorities are required to follow the fair value hierarchy prescribed by IFRS 13 to increase consistency and comparability in fair value measurements and related disclosures. This hierarchy categorises into three levels the inputs to valuation techniques used to measure fair value, these include:

- Level 1 Inputs – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.
- Level 2 Inputs – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 Inputs - unobservable inputs for the asset or liability.

The fair value hierarchy gives the highest priority to quoted prices (unadjusted) in active markets for identical assets or liabilities (Level 1 inputs) and the lowest priority to unobservable inputs (Level 3 inputs).

1.6 Reserves

Amounts set aside for specific future policy purposes or for contingencies are known as reserves. Reserves are created by appropriating amounts from the General Fund Balance in the Movement in Reserves Statement.

When expenditure to be financed from the reserve is incurred, it is charged to the appropriate service in that year against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back to the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

The Authority has both usable and unusable reserves. Usable reserves are those reserves that the Authority may utilise to provide services. Unusable reserves are retained to manage the accounting processes for non-current assets, financial instruments, and retirement and employment benefits, and do not represent usable resources for the Authority. Usable and Unusable Reserves are detailed in Notes 25 and 26 to the Statement of Accounts.

1.7 Inventories, Work In Progress and Long-Term Contracts

The stock in the Council's stores (Inventories) is valued at the lower of historical cost or net realisable value. Work in progress is valued based on the cost of work completed by the end of the year. Long-term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received within the contract during the financial year.

1.8 Cost of Central Support Services

The Council operates a Support Service Framework through which the cost of central support services is allocated to service revenue accounts using the most appropriate basis, including the time recorded by individual staff, office space areas occupied and the number of staff employed.

1.9 Value Added Tax

All transactions are disclosed net of any Value Added Tax (VAT), whether capital or revenue, unless for a specific reason certain VAT elements are not recoverable. As is the case for all Local Authorities, the Authority is able to recover a major part of VAT incurred from Her Majesty's Revenue and Customs (HMRC). Any balance due to the Authority is included within Receivables in the Balance Sheet.

1.10 Accounting for Business Rate Supplements

The Authority acts as an agent for the Greater London Authority (GLA). A 4% allowance for administration of this function is recognised within the Comprehensive Income and Expenditure Statement. The net amounts owed to the GLA are held with Payables in the Balance Sheet.

1.11 Cash and Cash Equivalents

Cash is represented by cash in hand and demand deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Demand deposits will include bank accounts where additional funds may be deposited and withdrawn at any time without prior notice e.g. a bank current account.

Cash equivalents are investments instantly repayable to the Authority on demand that are readily convertible to known amounts of cash with insignificant risk of change in value. These will be balances held in Call Accounts and Money Market Funds with associated accrued interest.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

1.12 Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise from a change in accounting policy or in correcting a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or when the effect of the changes will provide more reliable or relevant information regarding the impact of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise), by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors identified in prior period amounts are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

A prior period adjustment generally requires the presentation of a third Balance Sheet to reflect the impact of restatement on the comparator balance sheet.

1.13 Property, Plant and Equipment (PPE) and Investment Property

Assets that have physical substance and are held for use in the production or supply of goods or services or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment. In the specific case of Voluntary Controlled Schools, where the School has control over the use of the assets, these will be treated as assets of the Council.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item, where above the council's de-minimis of £10,000, can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (for instance, repairs and maintenance) is charged as an expense when it is incurred..

The de-minimis level may be waived where grant or borrowing consent is made available for items of capital expenditure below £10,000.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price;
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management;
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

Local authorities are required to follow the fair value hierarchy prescribed by IFRS 13 to increase consistency and comparability in fair value measurements and related disclosures. This hierarchy categorises into three levels the inputs to valuation techniques used to measure fair value, these include:

- Level 1 Inputs – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.
- Level 2 Inputs – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 Inputs - unobservable inputs for the asset or liability.

The fair value hierarchy gives the highest priority to quoted prices (unadjusted) in active markets for identical assets or liabilities (Level 1 inputs) and the lowest priority to unobservable inputs (Level 3 inputs).

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line in the Comprehensive Income and Expenditure Statement unless the donation has been made conditionally. Until these conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account - an Unusable Reserve in the Movement in Reserves Statement

Assets are then carried in the Balance Sheet using the following measurement bases:

- Operational land and buildings - current value based on existing use value (EUV);

- Infrastructure assets, community assets and assets under construction – depreciated historical cost;
- Dwellings – fair value, determined using the basis of Existing Use Value for Social Housing (EUV- SH);
- Surplus assets – fair value, estimated at highest and best use from a market participant's perspective;
- All other assets – fair value, estimated at highest and best use from a market participant's perspective

Where there is no market-based evidence of current value or fair value, depreciated replacement cost (DRC) is used as an estimate
Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy.

Assets included in the Balance Sheet at current value are revalued sufficiently frequently (on a rolling five year basis) to ensure that their carrying amounts are not materially different from their year-end fair values. In addition, all assets are assessed for impairment at each year-end. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for as follows:

- where there is a revaluation gain balance for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (to the value of any accumulated gains);
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an asset has become operational during the year a revaluation of that asset is included within the next revaluation cycle the following year.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising prior to that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year-end to determine whether or not there is an indication that their values may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is at a level below the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- where there is a revaluation gain balance for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (to the value of any accumulated gains);
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for the depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is charged on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (such as Freehold Land and certain Community Assets) and assets that are not yet available for use (such as Assets Under Construction).

Revaluation gains are also depreciated with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based upon the historical cost; this amount being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Depreciation is calculated on the following bases:

- Dwellings and Other Buildings – straight-line allocation over the useful life of the property as estimated by an external valuation specialist;
- Vehicles, Plant, Furniture and Equipment – straight-line allocation over their useful lives, 5 years (3 years for IT assets) unless a suitably qualified officer determines a more appropriate period. Assets acquired under finance leases are depreciated over their lease term;
- Infrastructure Assets – straight-line allocation over 40 years.

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, these components are depreciated separately.

Major components which have materially different asset lives will be identified in respect of:

- New capital expenditure as it arises; and
- Existing assets as they become subject to revaluation.

Assets will only be considered for componentisation in the following circumstances and then only where the impact of componentisation would be material to the accounting disclosures:

- capital expenditure of more than £500,000 per scheme; and
- assets valued at more than £5,000,000.

As a consequence of the application of this policy the Authority has not identified any major components with materially different asset lives. However, the application of this policy will be reviewed on an on-going basis to ensure that the carrying value of assets is not materially affected.

Disposals

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale within Current Assets. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value deducting any selling costs. Where there is a subsequent decrease to fair value less selling costs, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the point of any previous losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale, and their recoverable amount at the date of the decision not to sell.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government. The balance of receipts is credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement) (England and Wales). Receipts are appropriated to the Capital Receipts Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of Property, Plant and Equipment is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Accounting for Schools

Consideration is given to all the schools in the borough as to whether they are held on the balance sheet. The main consideration is if control of the individual school is with the Authority or with another body. All community schools are controlled by the authority along with the two voluntary controlled schools, which are recorded on the balance sheet. However, control of the five voluntary aided schools remains with the diocese and therefore these five are not on the Authority balance sheet.

The basis for inclusion or exclusion for PPE is determined as follows:

- All Community Schools have been included within the Authority's Balance Sheet as a result of direct ownership.

- The two voluntary controlled schools, West Ham Church of England and St James are owned by the authority. There are no lease arrangements on these.

- The five Voluntary Aided Schools are owned by the respective Diocese. The Authority's internal Property Services section has additionally confirmed that the Council has no lease obligations (as dictated by IAS 17 Leases or IFRIC 4 Determining Whether an Arrangement Contains a Lease) in respect of these Schools.

- The Free School is not owned by the Council and has therefore been excluded. The control implications have also been assessed with an appropriate Balance Sheet decision made.

PPE Valuations

The valuation of the Authority's property portfolio is completed by Wilks, Head and Eve LLP. The valuations are made in accordance with the International Financial Reporting Standards (IFRS) as applied to the United Kingdom public sector and as interpreted by the Code of Practice for Local Authority Accounting. These valuations are also made in accordance with the Royal Institute of Chartered Surveyors (RICS) Valuation standards.

1.14 Investment Property

Assets that are used solely to earn rentals or for capital appreciation (or both) are classified as investment properties. Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's length. Properties are not depreciated, but are revalued annually according to market conditions at the year-end. Any gains or losses on revaluation are posted to the Financing and Investment Income and Expenditure line. The same treatment is applied to any gains and losses arising on disposal.

Rentals received from investment properties are credited to the Financing and Investment Income and Expenditure line and result in a gain for the General Fund balance. However, revaluation and disposal gains and losses are not permitted by statute to have an impact on the General Fund balance. Therefore, the gains and losses are reversed out of the General Fund balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

Transfers into and out of investment property is only be made when there is a change in use. Properties are transferred out when the property is used by the Council for its operational use or when the Council starts development work with a view to sell, and properties are transferred in when it's a surplus to the Council's operational use or a new asset is created and an operating lease is in place with a third party. Each scenario is reviewed to ensure the asset is valued appropriately and any loss or gain in valuation as a result of the transfer is recognised

1.15 Leases

Leases can be classified as either; finance leasers or operating leases. Finance leases are those leases where the terms of the lease transfers substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. By default, any lease that does not meet the definition of a finance is an operating lease.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for the purposes of lease classification unless the value of the land is negligible. Where the land has an indefinite economic life, the land element is normally classified as an operating lease unless title is expected to pass to the lessee by the completion of the lease term.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement depends upon the use of specific assets.

Finance Leases – the Authority as Lessee

Property, plant and equipment held under finance leases is recognised as an asset in the Balance Sheet at the inception of the lease at the lower of the fair value or the present value of the minimum lease payments. The asset is matched by a long-term liability reflecting the obligation to pay the Lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premia paid upon entry into a lease are applied in writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

The Authority uses assets under a long-term contract which is deemed to incorporate an embedded finance lease. The lease obligations and asset values have been assessed to have a De Minimis impact on the Authority's accounts.

Annual lease rental payments are apportioned between:

- a charge for the acquisition of the interest in the asset (the principal element) which is recognised as a liability in the Balance Sheet at the start of the lease, matched with an asset in property, plant and equipment. The liability is written down as the rent is paid, and
- a finance charge to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement over the term of the lease, calculated so as to produce a constant rate of return on the investment.

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to these assets, subject to the depreciation being charged over the lease term if this is shorter than the asset's estimated useful life.

Finance Leases – the Authority as Lessor

Where the Authority is the lessor of property, plant and equipment and the risks and rewards are judged to be passed to the lessee under a finance lease, the asset is eliminated from the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), and matched by a long term debtor (for the lease asset) in the Balance Sheet.

In accordance with The Local Authorities (Capital Finance and Accounting) (England) Regulations 2003, as amended (SI 2003/3146), for leases entered into after 31 March 2010, the lease payment receivable is treated as a capital receipt for the repayment of the principal sum, reducing the debtor and the finance income included in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, calculated so as to produce a constant periodic rate of return on the net investment. For leases entered into before 31 March 2010, rental income for finance leases is treated as revenue income where the lease was classified as an operating lease under the UK GAAP-based SORP.

Lease rentals receivable are split between:

- a charge for acquiring the interest in the property – applied to write down the lease debtor (together with any premiums received) and debiting the Capital Adjustment Account; and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement). The credit to the Comprehensive Income and Expenditure Statement is then matched by a debit to write down the Capital Receipts Reserve, whilst the reversal of the entry to the Comprehensive Income and Expenditure Statement in the Movement in Reserves Statement is offset by a credit to the Capital Receipts Reserve.

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Operating Leases – the Authority as Lessee

Lease rentals payable under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased assets. Any hire purchase contracts that have similar characteristics to an operating lease are accounted for as an operating lease and disclosed in a note to the Statement of Accounts. Charges are accounted for on a straight-line basis over the term of the lease regardless of the actual payments stream.

Operating Leases – the Authority as Lessor

Where the Authority grants an operating lease in respect of an item of property, plant and equipment, the asset is retained in the Balance Sheet and subsequently depreciated over its useful life. Rental income from operating leases is credited as Other Operating Expenditure in the Comprehensive Income and Expenditure Statement on a straight line basis over the term of the lease, regardless of the pattern of payments. The initial direct cost of negotiating and arranging the lease may be added to the carrying value of the asset and charged as an expense over the term of the lease.

Any hire purchase contracts that have similar characteristics to a finance lease and are of a financing nature are accounted for as finance leases. Leases are classed as operating leases if assets are worth less than £500,000 or annual rental payments are less than £100,000. Property leases of up to twenty years are normally classed as operating leases. The estimated remaining life of property assets beyond the term of lease agreements is fundamental in determining if an asset should be recognised under a finance or an operating lease. Assets acquired under operating leases are not included in the Balance Sheet - lease rentals on these assets are charged directly to service revenue accounts and are outside the arrangements for capital charges to revenue.

1.16 Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service;
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible assets attributable to the service.

The Authority is not required to raise council tax to cover depreciation. However, there is a requirement to make an annual contribution from revenue towards the reduction of the overall borrowing requirement established (equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance).

1.17 Debt Redemption

Under the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003, as amended, the Authority is obliged to charge a prudent amount to council tax for redemption of debt, known as the Minimum Revenue Provision (MRP). Each year the Authority has to approve a policy for charging a prudent level of MRP in line with statutory guidance.

The Authority approved the following MRP policy in relation to the current financial year:

- the MRP charge in relation to borrowing for capital expenditure incurred prior to 2007/08 will be provided on an annuity basis; This will include retrospective application to 1st April 2008. Where there has been overprovision under the previous approach, the Council will equalise the difference through reduced MRP in future years up to the point that the MRP profile falls back in line with the annuity approach.
- MRP charged in respect of capital expenditure incurred since 2007/08 is charged using either:
    - the asset-life method based on an annuity over the estimated remaining useful life of the asset for “large and novel” projects (e.g. the acquisition of offices at Newham Dockside - Building 1000); or
    - under exceptional circumstances the equal instalments method may be applied.
- Furthermore, where appropriate, provision for MRP will commence when an asset becomes operational. Estimated life periods will be determined under delegated powers. The council may defer to the estimated useful economic life periods specified in the MRP guidance, but reserves the right to determine such periods and prudent MRP.
- As some types of capital expenditure incurred by the council are not capable of being related to an individual asset, asset lives will be assessed on a basis which most reasonably reflects the anticipated period of benefit that arises from the expenditure. Also, whatever type of expenditure is involved, it will be grouped together in a manner which reflects the nature of the main component of expenditure and will only be divided up in cases where there are two or more major components with substantially different useful economic lives.
- In certain circumstances, capital expenditure may be funded by anticipated capital receipts. Where there is a degree of certainty that these receipts will materialise, MRP would be deferred, pending realisation of those capital receipts. The capital receipt when received would be applied to discharge the arising Capital Financing Requirement (CFR);
- MRP in relation to PFI or lease arrangements will be applied over the expected life of the underlying assets, taking into account any contractually obligated lifecycle repairs and maintenance.

External interest payable on the Authority’s debt is debited to the Comprehensive Income and Expenditure Statement. However, in certain cases, the Authority continues to receive reimbursement for external interest and repayments of external loans (debt charges). This reimbursement is credited to the appropriate service revenue accounts, thus the relevant proportions of external interest and debt repayment are also charged to those revenue accounts.

1.18 Revenue Expenditure Funded from Capital under Statute

Revenue expenditure funded from capital under statute represents expenditure which may be capitalised under statutory provisions but which does not result in the creation of a non-current asset, such as expenditure on Renovation Grants and other forms of assistance to third parties. This expenditure is charged to the relevant service in the Comprehensive Income and Expenditure Statement and subsequently transferred to the Capital Adjustment Account by a transfer in the Movement in Reserves Statement to ensure that there is no overall impact upon council tax and grant levels.

1.19 Deferred Capital Receipts

Deferred capital receipts represent amounts from the disposal of non-current assets which have been deferred to future years where the Authority has granted a loan to assist the purchaser. As the loan (whether for mortgages or finance lease receivables) is repaid, the deferred capital receipt is written down once the capital receipt is realised.

1.20 Private Finance Initiative (PFI) Schemes

PFI contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment long-term assets needed to provide services passes to the PFI contractor. As the Council is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the Council at the end of the contracts for no additional charge, the Council carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment.

The Council has entered into PFI contracts to oversee the building of six schools and two housing initiatives in Canning Town and Forest Gate.

PFI accounting arrangements apply where control tests (a) and (b) below have been applied and met:

a) The Authority controls or regulates the services that the operator must provide with the asset, to whom it must provide them, and at what price; and
b) The Authority controls – through ownership, beneficial entitlement or otherwise – any significant residual interest in the asset at the end of the term of the arrangement.

Assets under PFI accounting arrangements are accounted for at fair value and recognise the corresponding financial liability to reflect the requirement to pay for the asset over the period of the contract.

PFI assets are valued and depreciated in the same way as other asset categories.
In line with disclosure information required under the Code, the value of assets held under PFI arrangements and payments due are disclosed within the notes to the Statement of Accounts.

1.21 Intangible Assets

Intangible assets are non-financial, non-current assets that do not have physical substance and are controlled by us through custody or legal rights (such as software licences). Expenditure on intangible assets is capitalised when it is anticipated that future economic benefits or service potential will flow from the intangible asset.

Intangible assets are measured initially at cost. Since the fair values of these assets cannot be determined by reference to an active market, the assets are therefore carried at amortised historic cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line in the Comprehensive Income and Expenditure statement. An asset is reviewed for impairment whenever there is an indication that the asset may be impaired, and any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

1.22 Accounting for Heritage Assets

Heritage Assets are assets that are held for their cultural, environmental or historical associations. Our heritage assets (including any associated revaluation gains and losses) are recognised and measured in accordance with the Authority's accounting policies on Property, Plant and Equipment. However, some of the measurement rules are relaxed in relation to Heritage Assets as detailed below. The accounting policies in relation to Heritage Assets that are deemed to include intangible elements are also presented below.

General

The carrying amounts of Heritage Assets are reviewed where there is evidence of impairment, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Authority's general policies on impairment.

Art Collections

The art collection includes paintings, and these are reported in the Balance Sheet at year-end market values. An annual programme of valuations is established and items in the collection are valued by an external valuer. The assets within the art collection are deemed to have indeterminate lives and high residual values. On this basis, the Authority does not consider it appropriate to charge depreciation.

Acquisitions are made by purchase or donation. Acquisitions are initially recognised at purchase cost and donations are recognised at their valued amounts as provided by the external valuer, and with reference to appropriate commercial markets for paintings using the most relevant and recent information from auction sales.

Local Archaeology and Local and Social History

The Authority considers that obtaining valuations for the vast majority of machinery, equipment and other artefacts would involve a disproportionate cost in comparison to the benefits to the users of the Authority's financial statements. This is because of the diverse nature of the assets held and the lack of comparable values. The Authority does not recognise this collection of Heritage Assets on the Balance Sheet.

1.23 Employee Benefits

Benefits Payable during Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. These include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current and permanent employees. These are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave including time off in lieu) earned by employees but not taken before the year-end, which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the next financial year, being the period in which the employee takes the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services, but subsequently reversed out through the Movement in Reserves Statement to ensure that holiday benefits amounts are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. These amounts are charged on an accruals basis to the respective service line in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers, or of making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of employee pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, and not the amount calculated according to the relevant accounting standards established. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

1.24 Post-Employment Benefits

The Authority participates in three separate pension schemes:

- Local Government Pension Scheme, for employees other than teachers, administered by the London Borough of Newham;
- Teachers Pensions Scheme, sponsored by the Department for Education (DfE); and
- National Health Service (NHS) Pension Scheme.

All schemes provide defined benefits to members (lump sums and pensions), earned as employees for the Authority.

The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefits scheme.

The liabilities of the London Borough of Newham pension fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions regarding mortality rates, employee turnover levels and current employees' projected earnings.

Liabilities are discounted to their value at current prices, using a discount rate (based on the indicative rate of return on high quality corporate bonds).

The assets of the London Borough of Newham pension fund attributable to the Authority are included in the Balance Sheet at their year-end fair values and are defined by the following categories:

- quoted securities – current bid price;
- unquoted securities – professional estimate;
- unitised securities – current bid price;
- property – market value.

The movement in the net pension liability or asset is analysed into the following elements:

- Service cost comprising:
    - current service cost – the increase in liabilities as a result of years of service earned in the current year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
    - past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement within central services;
    - net interest on the net defined benefit liability or asset i.e. net interest expense for the Authority – the change during the period in the net defined benefit liability or asset that arises from the passage of time, as charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability or asset at the beginning of the period – taking into account any changes in the net defined benefit liability or asset during the period as a result of contribution and benefit payments.

- Re-measurements comprising:
    - the return on planned assets – excluding amounts included in net interest on the net defined benefit liability or asset as charged to the Pensions Reserve as Other Comprehensive Income or Expenditure;
    - actuarial gains and losses – changes in the net pension liability or asset that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions. This is charged to the Pensions Reserve as Other Comprehensive Income or Expenditure.
- Contributions paid to the London Borough of Newham pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities, and not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund Balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year and not the amount calculated according to the relevant accounting standards in place. The Movement in Reserves Statement therefore reflects transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replaces them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but remaining unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund Balance of being required to account for retirement benefits on the basis of cash flows rather than as benefits are accrued by employees.

NHS and Teachers' Pension Schemes

The arrangements for the NHS and Teachers' schemes mean that the Authority's liabilities for these benefits cannot be identified specifically. The two schemes are therefore accounted for as if they were defined contribution schemes, resulting in the fact that no liability for future payments of benefits is recognised within the Balance Sheet at year-end. The applicable revenue accounts are also charged with the employer's contributions payable to the NHS and DfE respectively.

Discretionary Benefits

The Authority has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as those applied to the Local Government Pension Scheme.

1.25 Financial Instruments – Loans and Investments

Financial Liabilities

Financial liabilities are recognised in the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument, with these liabilities measured initially at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability multiplied by the effective rate of interest for the instrument. The effective rate of interest is the rate assets of the Authority are impaired due to a need to close facilities and accordingly reduce service provision levels.

- **Leases**
  The Authority has to determine whether individual leases are operating or finance leases in nature, based upon assessment criteria set-out in IAS 17 "*Leases"* and IFRIC 4 "*Determining whether an arrangement contains a lease."* The relevant accounting policy applied to the lease is based upon the outcome of this assessment.

- **Investment Properties**
  The Authority has to decide whether Land and Buildings elements owned by the Authority should be classed as Investment Properties in accordance with IAS 40 "Investment Property." Based upon this assessment, the Authority has identified a number of assets that it holds solely for rental income or future capital appreciation purposes, or a combination of both factors, as Investment Properties. These assets are detailed within Note 16.

- **Group Entities**
  Based upon the criteria set-out in the Code of Practice on Local Authority Accounting in the United Kingdom 2021/22, the Council has undertaken a detailed review to assess the extent of group accounting relationships. The Authority has identified the entities that it consolidates on the basis of materiality in relation to the financial statements. Populo Living, Future Newhomes Limited, The Language Shop Limited, Juniper Ventures Limited, Better Together Limited, London Network for Pest Solutions Limited and Early Start Education Limited deemed to constitute a material group interest and these wholly-owned subsidiaries have been consolidated within the Group Accounts.

  The Authority also has a number of interests in other entities which have been deemed as falling outside the scope of consolidation on the grounds of significant influence and control in line with the Code. These parties are outlined within Note 38.

- **Provisions**
  The Authority has assessed whether any potential exposure to losses should be accounted for as a year-end provision or a contingent liability based upon an analysis of significant possible liabilities using the criteria set out in IAS 37 "*Provisions, Contingent Liabilities and Assets*".

- **Government Grants**
  Judgement is required to determine whether the Authority can be reasonably assured that the conditions of grant and contribution monies received have been met before recognising these sums as income in the Comprehensive Income and Expenditure Statement. Where conditions require specific expenditure to have been incurred, the grant monies cannot be recognised until this point. Equally, where conditions outline that a grant or contribution must be repaid in the event of non-expenditure, the income is not recognised until the associated expenditure has been incurred.

- **Valuation of Land and Buildings**
  The year-end carrying values of Land and Buildings within the Authority's Balance Sheet involve a significant degree of judgement and estimation techniques. The Authority engages a specialist to value its property portfolio. The results of this valuation exercise reflect the specialist's professional assessment of the conditions within the external property market.

- **Componentisation**
  Based on the valuation specialist's assessment, the Authority analyses Land and Buildings across several individual components in order to produce a weighted useful economic life and thereby more accurately estimate depreciation.

that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For the majority of the Authority's borrowings, the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest), and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowings are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase or settlement. Where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount applicable is either deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is subsequently spread over the life of the loan by an adjustment to the effective interest rate.
Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, The Local Authorities (Capital Finance and Accounting) (England) Regulations 2003, as amended, (SI 2003/3146) allows the impact on the General Fund balance to be spread over future years. The Authority either spreads a premium over the term of the new loan taken out or alternatively allocates this over a ten year period (where a discount has been received).

Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The authority's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (for example where the cash flows do not take the form of a basic debt instrument).

Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for Statements the instrument. For most of the financial assets held by the authority, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.
Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

Expected Credit Loss Model

The authority recognises expected credit losses on all of its financial assets held at amortised cost [or where relevant FVOCI], either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the authority.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses.

Financial Assets Measured at Fair Value through Profit of Loss (FVPL)

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services.
The fair value measurements of the financial assets are based on the following techniques:

- instruments with quoted market prices – the market price
- other instruments with fixed and determinable payments – discounted cash flow analysis.

The inputs to the measurement techniques are categorised in accordance with the following three levels:

- Level 1 inputs – quoted prices (unadjusted) in active markets for identical assets that the authority can access at the measurement date.
- Level 2 inputs – inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly.
- Level 3 inputs – unobservable inputs for the asset. Any gains and losses that arise on the de-recognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

1.26 Provisions

Provisions

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. Provisions are recognised when:

- the Authority has a present obligation as a result of a past event;
- it is probable that a transfer of economic benefits will be required to settle the obligation; and
- a reliable estimate can be made of the amount of the obligation.

Contributions to provisions are charged to the relevant service revenue account and are included within Other Operating Expenditure in the Comprehensive Income and Expenditure Statement. Provisions are measured at the best estimate (at the Balance Sheet date) of the expenditure required to settle the obligation, taking into account the relevant risks and uncertainties.

When subsequent payments are made, these are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year. Where it becomes clear that a transfer of economic benefits will no longer be required (or a lower settlement than originally anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received once the Authority settles the obligation.

The Authority has established a number of specific provisions, including an Insurance Provision, to meet the estimated cost of insurance claims outstanding.

1.27 Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will occur or whereby the value of the obligation cannot be reliably determined.

Contingent liabilities are not recognised within the Balance Sheet but are disclosed in the relevant Statement of Accounts note.

1.28 Contingent Assets

A contingent asset arises where an event has taken place that offers the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Subsequently, an inflow of economic benefits or service potential will occur.

Contingent assets are not recognised in the Balance Sheet but are identified within the relevant Statement of Accounts note

1.29 Interest in Companies and Other Entities

The code requires local authorities with, in aggregate, material interest in subsidiaries and associated companies and joint ventures to prepare group financial statements.

Subsidiaries

An assessment of the council's interests has been carried out to determine the group relationships that exist. Inclusion in the group is dependent upon the extent of the council's control over the company or entity and the materiality of the interest. The council considers that it has a material interest in various entities detailed in Note 38 and has classified them as a subsidiaries. Accordingly Group Accounts are prepared. In consolidating the accounts, all transactions and balances between the council and the subsidiary are eliminated in full.

Associates and Jointly Controlled Entities

The Authority has interests in companies and other entities that have the nature of associates and jointly controlled entities that have been determined to be material. These interests are recorded as equity instruments at cost less any provision for losses and are detailed in note 38.

2. Impact of changes within Accounting Standards issued but not yet adopted

The Code of Practice on Local Authority Accounting in the United Kingdom 2021/22 (the Code) requires an authority to disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted by the 2021/22 Code.

There following new accounting changes have been introduced in the 2021/22 code but are not expected to have any significant impact on the 2021/22 accounts;

- **Definition of a Business:** Amendments to IFRS 3 Business Combinations
- **Interest Rate benchmark Reform:** Amendments to IFRS 9, IAS 39 and IFRS 7
- **Interest Rate Benchmark Reform – Phase 2**: Amendments to IFRS9, IAS 39, IFRS 7, IFRS 4 and IFRS 16

3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies outlined above, the Authority has made certain key decisions regarding complex transactions. The critical judgements made within this Statement of Accounts are:

- **Impairment**
  There is a high degree of uncertainty regarding future funding for Local Authorities. The Medium-Term Financial Strategy (MTFS) described within the Narrative Report outlines the Council's strategies for generating the cost savings that will assist in addressing future funding shortfalls. In light of this plan, the Authority has determined that the uncertainty is not sufficiently quantifiable as an indicator that the

- **Municipal Mutual Insurance (MMI)**
  On 13 November 2012, the directors of MMI triggered their Scheme of Arrangement and appointed Ernst and Young to manage their business affairs. Whilst Ernst and Young have notified the Scheme's creditors of an initial Levy, projections of any future liabilities falling due under the Scheme are subject to substantial uncertainty. Ernst and Young have obtained an actuarial valuation that determines a range of possible outcomes of this assessment. However, these are only best estimates, and are thus limited based upon the scale of information currently available

- **Voluntary-Controlled Schools**
  The Authority has assessed whether or not schools deemed to be voluntary-controlled in nature should be included within the year-end Balance Sheet. In accordance with CIPFA guidance, the Authority has determined, following the assessment of each individual case on its merits, that only those schools which are in the direct ownership of the Authority should be disclosed within the Balance Sheet.

- **Accounting for Academies**
  The Council has not recognised non-current assets relating to Academies as it is of the opinion that these assets are not controlled by the Authority. When a school that is held on the Authority's Balance Sheet transfers to Academy status, the Authority accounts for this as a disposal for nil consideration on the date that the schools converts to Academy status, rather than as an impairment on the date that approval to transfer to Academy status is announced. During 2021/22, two maintained schools converted to academy status.

4. Assumptions made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated amounts that are based upon assumptions made by the Council regarding future events, or those that are otherwise uncertain. Accounting estimates are calculated which take into account a number of factors including historical experience, current trends and other relevant indicators. However, as some balances cannot always be determined with full certainty, actual results generated may be materially different from the original assumptions and estimates used.

The items within the Authority's 31 March 2022 Balance Sheet for which there is a significant risk of material adjustment in the forthcoming financial year are listed below:

Item	Uncertainties	Accounting effect if actual results differ from assumptions
Property, Plant and Equipment	Assets are depreciated over useful economic lives that are dependent upon assumptions regarding the levels of repairs and maintenance that will be incurred in relation to the individual assets. The present economic climate means that it is uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into question the useful lives assigned to certain assets.	If assets' useful lives are reduced, annual depreciation charges increase and the carrying values of these assets decrease at a quicker rate.
Property, plant and equipment – major development projects	The Council own three large development sites, Carpenters Estate, Canning Town and Custom House, with a combined value of £42.6million. The assets are valued at fair value on the balance sheet. The Council have not fully finalised plans for future use of these sites. The Council have therefore estimated the value of the assets on their existing use and layout. This value may change as the Council finalise the plans for these sites. Factors that can cause the valuation of development sites to vary significantly include planning requirements, affordable/private split, costs to construct, likely phasing and timescale, any costs or delays associated with assembling vacant possession where there are either continuing tenancies or third party owners, such as owners who have previously exercised a right to buy. It is also important to note	In the absence of a detailed scheme proposals the valuer has continued to exercise professional judgement in providing the valuation. The Council will provide to the valuer detailed site plans, detailed business plans outlining a clear strategy and expected timescale for the developments, when they have been approved.

	that there may be elements of the final development which are either not currently owned by the authority or are being recorded elsewhere due to their present use.	
Self-Insurance	The Authority has recognised a year-end provision of £5.7m for future claims under its Self-Insurance provision. This amount is a component of the overall Insurance Reserve.	An increase in the estimated average settlement of 10% during the forthcoming year would increase the provision required by £0.5m.
Pension Liabilities	Estimation of the Authority's net liability in respect of year-end pension liabilities is driven by a number of complex judgements including the discount rate used, adjustments to long-term salaries, mortality age rates and expected returns on pension scheme assets. The Authority's consulting actuary (Barnett Waddingham) provides expert advice on the value of the Authority's year-end pension liabilities.	The principal factors influencing the valuation of the pension liability are the discount rate and the longevity (mortality rate) assumptions: (a) if the discount rate increases by 0.1%, this change reduces overall pension liabilities (in terms of the projected service cost element) to £57.6m; (b) if longevity increases by 1 year, this will increase liabilities (the projected service cost element) to approximately £60.7m.

Receivables	The Authority has estimated that £121.7m of the year-end value of Receivables should be impaired. This principally relates to Sundry and Parking Receivables (£48.8m), Council Tax (£25m), Housing Benefit overpayments (£14.5m) and Housing Rents (£27.2m). In the current economic climate, it is not certain that such allowances are sufficient.	The Authority has estimated that £121.7m of the year-end value of Receivables should be impaired. This principally relates to Sundry and Parking Receivables (£48.8m), Council Tax (£25m), Housing Benefit overpayments (£14.5m) and Housing Rents (£27.2m). In the current economic climate, it is not certain that such allowances are sufficient.

5. Material Items of Income and Expense

Included within the Comprehensive Income and Expenditure Statement are the following material amounts:

- £88.2m (£45.5m in 2020/21) relating to the de-recognition of schools that have converted to Academy status during 2021/22; These charges are subsequently written-off to the Capital Adjustment Account (Note 26) through the Movement in Reserves Statement, ensuring neutral impacts on the General Fund and Housing Revenue Account balances in accordance with statutory accounting regulations.

6. Events after the Balance Sheet date

The Corporate Director of Resources authorised the Statement of Accounts on 22 June 2022. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2022, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

It has been determined that there are no other adjusting or non-adjusting events after the Balance Sheet date.

7. Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the council's directorates/services/departments. This analysis is for the single entity only and is not a primary statement and Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the single entity Comprehensive Income and Expenditure Statement. The group expenditure and funding analysis is not materially different to the analysis for the single entity and is therefore not presented.

2020/21						2021/22				
Outturn	Transfer (To)/From Reserves	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments between Funding and Accounting Bases	Net Expenditure in the CI&ES		Outturn	Transfer (To)/From Reserves	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments between Funding and Accounting Bases	Net Expenditure in the CI&ES
£'000	**£'000**	**£'000**	**£'000**	**£'000**		**£'000**	**£'000**	**£'000**	**£'000**	**£'000**
103,073	(1,788)	101,285	676	**101,961**	Children and Young People	95,589	0	95,589	7,670	**103,259**
29,789	(2,361)	27,428	5,355	**32,783**	Inclusive Economy & Housing	26,104	(11,344)	14,760	10,702	**25,462**
102,824	931	103,755	(13,580)	**90,175**	Adults & Health	104,385	0	104,385	(6,778)	**97,607**
11,536	195	11,731	897	**12,628**	CYP Commissioner & Brighter Futures	11,425	0	11,425	4,234	**15,659**
16,081	95	16,176	1,293	**17,469**	People, Policy and Performance	15,821	0	15,821	5,715	**21,536**
38,226	137	38,363	(466)	**37,897**	Environment and Sustainable Transport	18,575	0	18,575	8,756	**27,331**
10,813	(1,776)	9,037	12,908	**21,945**	Resources	8,135	117	8,252	9,400	**17,652**
394	0	394	(394)	**-**	RMS	365	0	365	(365)	**-**
(3,298)	686	(2,612)	(4,469)	**(7,081)**	oneSource - Non Shared	(1,626)	0	(1,626)	(5,998)	**(7,624)**
9,140	0	9,140	942	**10,082**	oneSource	4,110	0	4,110	7,409	**11,519**
(310,702)	(50,780)	(361,482)	365,892	**4,410**	Corporate Budgets	(282,882)	(9,072)	(291,954)	304,983	**13,029**
-	0	-	15,245	**15,245**	Dedicated Schools Budget	-	2,067	2,067	7,778	**9,845**
8,869	499	9,368	7,557	**16,925**	Housing Revenue Account	-	18,206	18,206	(4,973)	**13,233**
16,745	**(54,162)**	**(37,417)**	**391,856**	**354,439**	**Net Cost of Services**	**1**	**(26)**	**(25)**	**348,533**	**348,508**
		-	(266,529)	**(266,529)**	Other Income and Expenditure			-	(215,336)	**(215,336)**
		(37,417)	**125,327**	**87,910**	**Surplus or Deficit**			**(25)**	**133,197**	**133,172**
		(265,179)			**Opening General Fund & HRA Balances**			**(310,188)**		
		(7,592)			*Transfer to Dedicated Schools Grant Adjustment Account**					
		(272,771)			**Opening General Fund & HRA Balances restated**			**(310,188)**		
		(37,417)			Less/plus Surplus or Deficit on General Fund and HRA Balance in Year**			(25)		
		(310,188)			**Closing General Fund & HRA Balances at 31 March**			**(310,213)**		

** This includes Earmarked Reserve balances. For a split of this balance between the General Fund, HRA and Earmarked Reserve – see the Movement in Reserves Statement.

7. Note to the Expenditure and Funding Analysis

The Group's expenditure and funding analysis is not materially different to the Authority's expenditure and funding analysis. The Authority's expenditure and funding is analysed as follows:

2020/21				2021/22		
Adjustments for Capital Purposes	IAS 19 & Other	Total Adjustments		Adjustments for Capital Purposes	IAS 19 & Other	Total Adjustments
£'000	£'000	£'000		£'000	£'000	£'000
-	676	**676**	Children and Young People	-	7,670	**7,670**
-	5,355	**5,355**	Inclusive Economy & Housing	-	10,702	**10,702**
2,792	(16,372)	**(13,580)**	Adults & Health	2,898	(9,676)	**(6,778)**
-	897	**897**	CYP Commissioner & Brighter Futures	-	4,234	**4,234**
-	1,293	**1,293**	People, Policy and Performance	-	5,715	**5,715**
-	(466)	**(466)**	Environment and Sustainable Transport	-	8,756	**8,756**
-	12,908	**12,908**	Resources	-	9,400	**9,400**
-	(394)	**(394)**	RMS	-	(365)	**(365)**
(78)	(4,391)	**(4,469)**	oneSource - Non Shared	(4,453)	(1,545)	**(5,998)**
-	942	**942**	oneSource	-	7,409	**7,409**
2,219	363,673	**365,892**	Corporate Budgets	14,445	290,538	**304,983**
12,968	2,277	**15,245**	Dedicated Schools Budget	317	7,461	**7,778**
16,481	(8,924)	**7,557**	Housing Revenue Account	(7,147)	2,174	**(4,973)**
34,382	**357,474**	**391,856**	**Net Cost of Services**	**6,060**	**342,473**	**348,533**
14,433	(280,962)	**(266,529)**	Other Income and Expenditure from the Funding Analysis	47,460	(262,796)	**(215,336)**
48,815	**76,512**	**125,327**	**Surplus or Deficit**	**53,520**	**79,677**	**133,197**

1) Adjustments for Capital Purposes
This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:
- Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets;
- Financing and investment income and expenditure – the statutory charges for capital financing ie PFI payment and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices; and
- Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

2) Net Change for the IAS 19 Pensions Adjustments
Represents the net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income:
- For services this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
- For Financing and investment income and expenditure –- this represent the removal of the net interest on the defined benefit liability that is charged to the CIES.

8. Expenditure and Income Analysed by Nature

In addition to the single entity expenditure and income below, group entity expenditure (£58.9m) and income (£58m) was incurred during the year and consolidated into the Council group accounts. The expenditure mainly relates to Populo Living and Future New Home's property development costs and other various expenditure adjustments. The authority's expenditure and income is analysed as follows:

2020/21 £'000		2021/22 £'000
	Expenditure	
407,747	Staffing expenses	453,190
803,112	Other services expenses	697,941
0	Support service recharges	0
46,521	Depreciation and amortisation	44,814
11,190	Impairment and revaluation	31,252
63,560	Interest payments	68,751
20,971	Precepts and levies	15,076
38,281	Loss on the disposal of assets	91,598
1,391,382	**Total Expenditure**	**1,402,622**
	Income	
(254,464)	Fees, charges and other service income	(225,806)
(24,299)	Interest and investment income	(27,031)
(174,940)	Income from council tax, non-domestic rates, district rate income	(194,900)
(848,733)	Government grants and contributions	(821,713)
(1,302,436)	**Total income**	**(1,269,450)**
88,946	**(Surplus) or Deficit on the Provision of Services**	**133,172**

9. Adjustments Between Accounting Basis And Funding Basis Under Regulations 2021/22

This note details the 2021/22 adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure. The adjustments for the group are not materially different to the adjustments shown below:

	Usable Reserves					
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£'000	£'000	£'000	£'000	£'000	**£'000**
Adjustments primarily involving the Capital Adjustment Account:						
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:						
Depreciation of Property, Plant and Equipment/ Impairment of non current assets	(26,953)	(17,522)				**44,475**
Revaluation (losses)/gain on Property, Plant and Equipment	(4,230)	(27,022)				**31,252**
Movements in the market value of Investment Properties	(1,375)	(1,405)				**2,780**
Amortisation of Intangible Assets	(339)					**339**
Capital grants and contributions applied	35,470					**(35,470)**
Revenue expenditure funded from capital under Statute	(3,215)					**3,215**
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(96,063)	(8,984)				**105,047**
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:						
Statutory provision for the financing of capital investment	21,795	2,873				**(24,668)**
Capital Expenditure charged againts HRA Revenue		18,206				**(18,206)**
Voluntary provision for the financing of capital investment	12					**(12)**
Adjustments primarily involving the Capital Grants Unapplied Account:						
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	9,779				(9,779)	
Application of grants to capital financing transferred to the Capital Adjustment Account					18,488	**(18,488)**
Adjustments primarily involving the Capital Receipts Reserve:						
Transfer of cash sale proceeds credited as part of the gain/(loss) on disposal to the Comprehensive Income and Expenditure Statement	4,881	7,001	(11,882)			
Use of the Capital Receipts Reserve to finance new capital expenditure	(430)		5,056			**(4,626)**
Contribution from the Capital Receipts Reserve towards administrative costs of non-current asset disposals						
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool		(2,134)	2,134			
Transfer from Deferred Capital Receipts Reserve upon receipt of cash			(3,714)			**3,714**
Adjustment primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Allowance credited to the HRA		17,522		(17,522)		
Use of the Major Repairs Reserve to finance new capital expenditure		5,396		58,482		**(63,878)**
Adjustment primarily involving the Financial Instruments Adjustment Account:						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	1,794	1,169				**(2,963)**
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(85,081)	(5,848)				**90,929**
Employer's pensions contributions and direct payments to pensioners payable in the year	4,543	425				**(4,968)**
Adjustment to the brought forward Pensions Reserve	588					**(588)**
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	10,739					**(10,739)**
Adjustment primarily involving the Accumulated Absences Account:						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	1,272	7				**(1,279)**
Adjustment primarily involving the Dedicated Schools Grant Account:						
Amount by which expenditure on schools is charged to the Comprehensive Income and Expenditure Statement in excess of DSG grant chargeable in the year in accordance with statutory requirements	2,906					**(2,906)**
Total Adjustments	**(123,907)**	**(10,316)**	**(8,406)**	**40,960**	**8,709**	**92,960**

9. Adjustments Between Accounting Basis And Funding Basis Under Regulations 2020/21

This note details the 2020/21 adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure. The adjustments for the group are not materially different to the adjustments shown below:

	Usable Reserves					
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£'000	£'000	£'000	£'000	£'000	**£'000**
Adjustments primarily involving the Capital Adjustment Account:						
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:						
Depreciation of Property, Plant and Equipment	(28,402)	(17,819)				**46,221**
Revaluation (losses)/gain on Property, Plant and Equipment	15,081	(26,271)				**11,190**
Movements in the market value of Investment Properties	(2,880)	(945)				**3,825**
Amortisation of Intangible Assets	(300)					**300**
Capital grants and contributions applied	12,093	3,592				**(15,685)**
Revenue expenditure funded from capital under Statute	(15,760)					**15,760**
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(66,742)	(15,878)				**82,620**
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:						
Statutory provision for the financing of capital investment	20,656	2,214				**(22,870)**
Voluntary provision for the financing of capital investment	368	150				**(518)**
Adjustments primarily involving the Capital Grants Unapplied Account:						
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	8,689				(8,689)	
Application of grants to capital financing transferred to the Capital Adjustment Account					15,490	**(15,490)**
Adjustments primarily involving the Capital Receipts Reserve:						
Transfer of cash sale proceeds credited as part of the gain/(loss) on disposal to the Comprehensive Income and Expenditure Statement	29,084	17,232	(46,316)			
Use of the Capital Receipts Reserve to finance new capital expenditure	(4,220)		11,394			**(7,174)**
Contribution from the Capital Receipts Reserve towards administrative costs of non-current asset disposals						
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool		(1,972)	1,972			
Transfer from Deferred Capital Receipts Reserve upon receipt of cash			(1,895)			**1,895**
Adjustment primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Allowance credited to the HRA		17,819		(17,819)		
Use of the Major Repairs Reserve to finance new capital expenditure		5,396		32,098		**(37,494)**
Adjustment primarily involving the Financial Instruments Adjustment Account:						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	1,867	1,169				**(3,036)**
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	(87,661)	(4,628)				**92,289**
Employer's pensions contributions and direct payments to pensioners payable in the year	61,235	4,428				**(65,663)**
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(39,764)					**39,764**
Adjustment primarily involving the Accumulated Absences Account:						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(6,132)	456				**5,676**
Adjustment primarily involving the Dedicated Schools Grant Account:						
Amount by which expenditure on schools is charged to the Comprehensive Income and Expenditure Statement in excess of DSG grant chargeable in the year in accordance with statutory requirements	(7,481)					**7,481**
Total Adjustments	**(110,269)**	**(15,057)**	**(34,845)**	**14,279**	**6,801**	**139,091**

10. Transfers To/From Earmarked Reserves

This note sets out the amounts set aside from the General Fund and Housing Revenue Account (HRA) balances in Earmarked Reserves to provide financing for future expenditure plans and the amounts posted back from Earmarked Reserves to meet General Fund and HRA expenditure in 2021/22.

	Balance at 31/03/2020	Transfers Out 2020/21	Transfers In 2020/21	**Balance at 31/03/2021**	Transfers Out 2021/22	Transfers In 2021/22	**Balance at 31/03/2022**
	£'000	£'000	£'000	**£'000**	£'000	£'000	**£'000**
General Fund Reserves							
1 Authority Transition Reserve	**(11,770)**	-	(3,404)	**(15,174)**	-	(1,575)	**(16,749)**
2 Borough Wide Licencing Reserve	**(11,723)**	530	-	**(11,193)**	1,663	-	**(9,530)**
3 Capital Reserve	**(5,205)**	-	-	**(5,205)**	-	-	**(5,205)**
4 Capital Financing Reserve	**(83,893)**	-	-	**(83,893)**	956	-	**(82,937)**
5 Collection Fund Smoothing Reserve	**-**	-	(40,082)	**(40,082)**	2,570	-	**(37,512)**
6 Corporate Social Responsibility Reserve	**-**	-	(1,500)	**(1,500)**	150	-	**(1,350)**
7 Grants Reserve	**(19,576)**	-	(6,227)	**(25,803)**	-	(10,908)	**(36,711)**
8 Education PFI Reserve	**(779)**	251	-	**(528)**	67	-	**(461)**
9 Highways Maintenance Reserve	**(3,264)**	-	-	**(3,264)**	-	(379)	**(3,643)**
10 Insurance Reserve	**(6,200)**	-	-	**(6,200)**	-	-	**(6,200)**
11 Schools Balances Reserve	**(26,306)**	-	(3,160)	**(29,466)**	642	-	**(28,824)**
12 Trading Operations Reserve	**(186)**	54	-	**(132)**	122	-	**(10)**
13 Treasury Reserve	**(7,663)**	-	(1,159)	**(8,822)**	-	(9,014)	**(17,836)**
14 Designated Schools Budget Reserve	**7,592**	-	(7,592)	**-**	-	-	**-**
15 POCA Reserve	**(792)**	37	-	**(755)**	53	-	**(702)**
Total General Fund Reserves	**(169,765)**	**872**	**(63,124)**	**(232,017)**	**6,223**	**(21,876)**	**(247,670)**
Housing Revenue Account (HRA)	**(82,207)**	9,368	-	**(72,839)**	17,386	0	**(55,453)**
Total HRA Reserves	**(82,207)**	**9,368**	**0**	**(72,839)**	**17,386**	**0**	**(55,453)**
Total Earmarked Reserves	**(251,972)**	**10,240**	**(63,124)**	**(304,856)**	**23,609**	**(21,876)**	**(303,123)**

10. Transfers To/From Earmarked Reserves (contd.1)

1) **Authority Transition Reserve**
This reserve is to facilitate service transformation and mitigate cost pressures anticipated in the Authority's Medium-Term Financial Strategy.

2) **Borough-Wide Licensing Reserve**
This reserve holds license income received from the Council's Borough-Wide Licensing Scheme, which aims to regulate the standard of private accommodation within the Borough. In accordance with statutory requirements, these monies are ring-fenced.

3) **Capital Reserve**
Budgeted revenue funding of the capital programme which has not yet been applied to schemes, either because the scheme has been re-profiled into later years or to allow greater flexibility in funding future service investment.

4) **Capital Financing Reserve**
The Capital Financing Reserve (separate to the Capital Reserve above) holds funds to provide additional capacity and flexibility to meet the needs of the Council's Capital Strategy.

5) **Collection Fund Smoothing Reserve**
This reserve consists of compensation grants for loss of income in the Council Tax and Business Rates accounts in 202122 and 2020/21 due to Covid. The reserve is required to offset the impact on the 2021/22 and future years due to reduction in budgetted income from the Collection Fund.

6) **Corporate Social Responsibility Reserve**
This the CSR reserve generated from Council's dealing with commercial partners operating within the council's vacinity, to support local charitable bodies.

7) **Grants Reserve**
Grants reserves which includes balances for grants received but not yet used.

8) **Education PFI Reserve**
PFI to support Education Service

9) **Highways Maintenance Reserve**
This reserve is grant funding received from the Olympic Development Authority for highways works in the East Village.

10) **Insurance Reserve**
The Insurance Reserve forms part of the Authority's self-insurance arrangements, earmarked to meet future potential and contingent liabilities (as distinct from the Insurance Provision - see Note 24).

11) **Schools Balances Reserve**
Set up in accordance with Section 48 of the Schools Standards and Framework Act 1998, the Newham Scheme for Financing Schools provides for the carry forward of individual school surpluses.

12) **Trading Operations Reserve**
This reserve houses the accumulated surpluses on the Repairs and Maintenance Service (RMS) and Newham Catering and Cleaning Services operations.

13) **Treasury Reserve**
This reserve is to mitigate the impact on the Authority's budget for market volatility in respect of Treasury management activities over the term of the Medium-Term Financial Strategy (MTFS).

14) **Designated Schools Budget Reserve**
This reserve balance represents the DSG ring-fenced grant balance, that is specifically to meet expenditure in the Schools Budget, please see note 35 Designated Schools Grant (and note 26 Unsable Reserve as it's deficit). Like many authorities Newham has experienced difficulty in meeting its obligations with respect to High Needs from within the formula funding, this has led to a significant overspend in 2020-21 and 2021/22. Newham is working with its schools and the DFE to review this overspend and reduce it for future years.

15) **POCA Reserve**
The Proceeds of Crime Act fund is held in a reserve by the Authority, ring fenced to use in specific fraud and crime prevention schemes.

11. Other Operating Expenditure

The following table provides an analysis of the “Other Operating Expenditure” line in the Group and Single entity Comprehensive Income and Expenditure Statement:

2020/21 £'000		2021/22 £'000
20,971	Levies	15,076
1,775	Payments to the Government Housing Capital Receipts Pool	16,218
36,506	Losses on the disposal of non-current assets	75,380
59,252	**Total**	**106,674**

12. Financing And Investment Income and Expenditure

Financing and investment income and expenditure for group is not materially different to the single entity. The following table provides an analysis of the “Financing and Investment Income and Expenditure” line in the single entity Comprehensive Income and Expenditure Statement:

2020/21 £'000		2021/22 £'000
46,332	Interest Payable and Similar Charges	48,204
17,228	Pensions interest cost and expected return on pensions assets	20,547
(12,299)	Interest receivable and similar income	(21,547)
(11,840)	Income and expenditure in relation to investment properties and changes in their fair value	(9,939)
(160)	Other investment income and expenditure	4,453
39,261	**Total**	**41,718**

13.Taxation and Non-Specific Grant Income

The following table provides an analysis of the “Taxation and Non-Specific Grant Income” line in the Group and Single entity Comprehensive Income and Expenditure Statement:

2020/21 £'000		2021/22 £'000
(79,699)	Council Tax income	(85,363)
(95,241)	Business Rates (Retained share)	(109,537)
(166,253)	General Government Grants	(124,689)
(23,849)	Capital grants and contributions	(44,139)
(365,042)	**Total**	**(363,728)**

13.Taxation and Non-Specific Grant Income (contd.)

Grants Credited to Taxation and Non Specific Grant Income

2020/21 £'000		2021/22 £'000
	General Government Grants:	
(36,787)	Revenue Support Grant	(36,990)
(39,158)	Section 31 Grant	(26,982)
(14,974)	New Homes Bonus	(9,434)
(10,287)	Homelessness Support Grant	(10,861)
(54,470)	Covid Support Grants (non-specific)	(25,233)
(10,577)	Other	(15,189)
(166,253)	**Total**	**(124,689)**
	Capital Grants and Contributions:	
(6,809)	Dept of Education	(7,737)
(2,848)	Dept of Health	(2,848)
-	Leaseholders	-
(2,709)	School Contributions	(1,887)
(3,592)	Greater London Authority	(7,415)
(2,920)	Transport for London	(3,240)
(1,538)	Section 106	(8,445)
-	Stratford Transport Implementation Group	-
(3,433)	Other	(12,567)
(23,849)	**Total**	**(44,139)**

Grants Credited to the net cost of services include:

2020/21 £'000		2021/22 £'000
	Revenue Grants:	
(224,190)	Housing Benefit Subsidy	(205,531)
(242,455)	Dedicated Schools Grant (DSG)	(241,189)
(16,687)	Better Care Fund	(16,687)
(10,668)	Pupil Premium	(11,196)
(30,381)	Public Health Grant	(32,172)
(25,376)	Covid Support Grants (specific)	(21,170)
(108,874)	Other Grants	(124,940)
(658,631)	**Total**	**(652,885)**

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the contributor in the event that conditions are not met. The balances at year-end are as follows:

Capital Grants: Receipts In Advance

2020/21 £'000		2021/22 £'000
(46,920)	Section 106	(39,845)
(46,920)	**Total**	**(39,845)**

14. Property, Plant And Equipment

The value of non-current assets shown on the balance sheet represents the value of assets held by the Authority.

Property, Plant and Equipment 2021/22

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Community Assets	Long term Surplus	Assets Under Construction	Total Property, Plant & Equipment
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation							
At 1 April 2021	1,179,561	1,148,089	76,249	24,898	83,629	18,902	**2,531,328**
Additions and enhancement	93,718	27,712	192	-	-	30,003	**151,625**
Accumulated Dep. Written off on revaluation to gross book value	(15,826)	(10,121)	-	-	(96)	-	**(26,043)**
Revaluation movement recognised in the Revaluation Reserve	18,343	16,365	-	-	(9,833)	-	**24,875**
Revaluation movement recognised in the Surplus on the Provision of Services	(26,817)	(4,457)	-	-	23	-	**(31,252)**
Derecognition - Disposals	(8,775)	(89,453)	-	-	-	-	**(98,228)**
Derecognition - Other	-	(4,165)	-	-	-	-	**(4,165)**
Other reclassifications	973	(973)	-	-	-	-	**0**
At 31 March 2022	**1,241,177**	**1,082,997**	**76,441**	**24,898**	**73,722**	**48,904**	**2,548,139**
Accumulated Depreciation and Impairment							
At 1 April 2021	-	(2,712)	(64,641)	-	(270)	(10)	**(67,632)**
Depreciation Charge	(15,959)	(14,312)	(5,217)	-	(212)	-	**(35,701)**
Accumulated Dep. Written off on revaluation to gross book value	15,826	10,121	-	-	96	-	**26,043**
Depreciation written out to the Revaluation Reserve	-	-	-	-	-	-	**-**
Depreciation written out to the Surplus on the Provision of Services	-	-	-	-	-	-	**-**
Derecognition - Disposals	119	1,328	-	(18)	-	-	**1,429**
Derecognition - Other	-	-	-	-	-	-	**-**
Other reclassifications	14	(14)	-	-	-	-	**0**
At 31 March 2022	**0**	**(5,589)**	**(69,858)**	**(18)**	**(386)**	**(10)**	**(75,861)**
Net Book Value							
At 31 March 2022	**1,241,177**	**1,077,408**	**6,583**	**24,880**	**73,336**	**48,894**	**2,472,279**
At 31 March 2021	1,179,562	1,145,378	11,607	24,898	83,358	18,933	**2,463,736**

14. Property, Plant And Equipment

The value of non-current assets shown on the balance sheet represents the value of assets held by the Authority.

Property, Plant and Equipment 2020/21

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Community Assets	Long term Surplus	Assets Under Construction	Total Property, Plant & Equipment
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation							
At 1 April 2020	1,190,678	1,130,561	73,932	24,898	120,054	10,952	**2,551,075**
Additions and enhancement	47,761	12,548	2,318	-	1,509	12,548	**76,684**
Accumulated Dep. Written off on revaluation to gross book value	(16,010)	(15,436)	-	-	(139)	-	**(31,585)**
Revaluation movement recognised in the Revaluation Reserve	(12,375)	19,050	-	-	(709)	-	**5,966**
Revaluation movement recognised in the Surplus on the Provision of Services	(26,681)	15,797	-	-	(306)	-	**(11,190)**
Derecognition - Disposals	(5,093)	(46,795)	-	-	(3,936)	-	**(55,824)**
Derecognition - Other	-	(3,847)	-	-	-	-	**(3,847)**
Other reclassifications	1,282	36,220	-	-	(32,847)	(4,557)	**98**
At 31 March 2021	**1,179,562**	**1,148,098**	**76,250**	**24,898**	**83,626**	**18,943**	**2,531,377**
Accumulated Depreciation and Impairment							
At 1 April 2020	-	(3,981)	(58,126)	-	(216)	(10)	**(62,333)**
Depreciation Charge	(16,112)	(14,641)	(6,517)	-	(273)	-	**(37,543)**
Accumulated Dep. Written off on revaluation to gross book value	16,010	15,436	-	-	139	-	**31,585**
Depreciation written out to the Revaluation Reserve	-	-	-	-	-	-	**-**
Depreciation written out to the Surplus on the Provision of Services	-	-	-	-	-	-	**-**
Derecognition - Disposals	69	499	-	-	82	-	**650**
Derecognition - Other	-	-	-	-	-	-	**-**
Other reclassifications	33	(33)	-	-	-	-	**-**
At 31 March 2021	**-**	**(2,720)**	**(64,643)**	**-**	**(268)**	**(10)**	**(67,641)**
Net Book Value							
At 31 March 2021	1,179,562	1,145,378	11,607	24,898	83,358	18,933	**2,463,736**
At 31 March 2020	1,190,678	1,126,580	15,806	24,898	119,838	10,941	**2,488,741**

14. Property, Plant And Equipment (Cont.)

Highways Network Infrastructure Assets

	2021/22 Infrastructure Assets £'000	2020/21 Infrastructure Assets £'000
Net Book Value (Modified Historical Cost)		
At 1 April 2021	285,774	281,099
Additions and enhancement	13,043	13,353
Derecognition - Disposals	-	-
Derecognition - Other	-	-
Depreciation	(8,775)	(8,678)
Impaiment	-	-
Other Movements	-	-
At 31 March 2022	**290,042**	**285,774**

14. Property, Plant And Equipment (contd.)

In addition to the Authority property balance and equipment, the Group includes **£97.1m** of assets classified as other land and buildings held within Future Newhome Limited and Populo Living Limited (Note 38).

The Authority's property portfolio is valued on a rolling basis by Wilks, Head and Eve LLP . The valuation bases are in accordance with the Statement of Asset Valuation Practices and Guidance Notes of the Royal Institute of Chartered Surveyors. Housing Revenue Account dwellings are valued at their existing use based on 'Beacon' valuation principles and then have a social housing adjustment made thus reducing the balance sheet value to 25% of the beacon value, as directed by CLG.

Included in the figures for other land and buildings are 41 Community schools (primary and secondary). The Council also provides revenue funding, through the Dedicated Schools Grant, for all schools in the Borough. The table below shows the numbers of schools in the Borough across various categories. During 2021/22 the following two primary schools were converted to academies; Eastlea Secondary School and St Anthony's Primary School.

2020/21 Number	Category of School	2021/22 Number
43	Community	41
5	Voluntary Aided	5
2	Voluntary Controlled	2
50	**Total**	**48**

Disclosure:
Capital Commitments
As at 31 March 2022, the authority has entered into a number of contracts for the construction or enhancement of property, plant and equipment in 2021/22 and future years budgeted to cost £103.2mm. Similar commitments at 31 March 2021 were £24.7m. The major commitments are:

Commitment	Cost £'000
Additional Supply (HRA)	291
Asset Investment (HRA)	10,172
Fire Safety Works (HRA)	250
Affordable Homes for Newham	68,101
NewShare	881
Custom House and Canning Town Regeneration	2,229
Keep Newham Moving	1,154
Transport for London	3,763
Asset Investment (GF)	510
Schools Capital Maintenance Programme	7,769
Schools' Capital Programme (Forest Gate)	7974
Schools' Capital Programme (other)	59
Other minor schemes	102
TOTAL	**103,254**

PPE analysis showing those assets held at cost and those at valuation sub divided by last revaluation date as at 31/03/2022.

	Council Dwellings £'000	OL&B £'000	VP&E £'000	Infra £'000	CA £'000	LTS £'000	AUC £'000	Total PPE £'000
Carried at historic cost	-	-	6,372	290,042	24,898	-	48,894	370,206
Values at Fair value as at								
31/03/22	1,241,177	772,473	-	-	-	31,472	-	2,045,120
31/03/21	-	178,598	-	-	-	12,525	-	191,124
31/03/20	-	80,931	-	-	-	19,126	-	100,058
31/03/19	-	44,303	211	-	-	10,197	-	54,710
31/03/18	-	1,103	-	-	-	-	-	1,103
Total Cost or Valuation	**1,241,177**	**1,077,408**	**6,583**	**290,042**	**24,898**	**73,320**	**48,894**	**2,762,320**

Development assets at Carpenter's Estate, Canning Town and Customs House
The authority is currently developing plans to implement major estate regeneration projects at the above three sites. Red Book valuations of the assets with the project boundaries (where void and intended for redevelopment) have been commissioned and the balance sheet includes these values. With evolving projects such as these there is a level of inherent uncertainty which while every effort has been made to reduce, is not possible to altogether eliminate. It is also important to note that there may be elements of the final development which are either not currently owned by the authority or are being recorded elsewhere due to their present use. The authority will continue to work with external valuers and the audit team to ensure that these assets are accurately represented and regularly updated.

Surplus Assets
The assets within surplus assets are based on the market approach current market conditions and recent sale prices and other relevant information for similar assets in the local area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to properties being categorised at Level 2 in the current value hierarchy.

15. Heritage Assets

	Civic Regalia £,000	Museum Art Collection £,000	Street Art £,000	Total £,000
Balance as at 1 April 2020	59	2,205	1,394	3,658
Additions	-	-	-	-
Disposals	-	-	-	-
Revaluations	-	-	-	-
At 31 March 2021	**59**	**2,205**	**1,394**	**3,658**
Balance as at 1 April 2021	59	2,205	1,394	3,658
Additions	-	-	-	-
Disposals	-	-	-	-
Revaluations	-	-	-	-
At 31 March 2022	**59**	**2,205**	**1,394**	**3,658**

Civic Regalia

Civic Regalia above refers to the Mayor's 18ct gold chain of office, with 4 plaques and enamelled arms and the Mayor's 18ct gold and enamel badge of office. A Silver Gilt Mace with arms of East Ham, West Ham and Newham is also classified in Civic Regalia.

Museum Art Collection

Items classified within Museum Art Collection are:
- Bow Porcelain & Museum Collection
- Edward V1 Fine Royal Letters Patent
- Madge Gill artworks
- 5 Pieces of artwork by artists John Bettes, Charles Catton the Elder, John Wilson Carmichael, Andrea Casali and George Romney
- Victorian G.E. Railway boardroom table
- Bronze Portrait bust by Benno Schotz
- West Ham Memorial Document
- Railway items collection

Street Art Collection

The three items classified within Street Art are the Champions Sculpture, a Horse Sculpture and a Train Engine.

Five year summary of transactions

There have been no purchases of Heritage Assets during the past five years.

The only addition to Heritage assets during the last 5 years is the Joan Littlewood statue coinstructed in 2015/16. Our heritage asset policy includes a deminimus value of £10k under which will not be included on the Balance sheet. The value of assets excluded because of this is £106k. Valuation of the heritage assets is in accordance with the corporate insurance register. The register holds values for those assets of material value or which are exposed to a particular risk.

Further information on the Collections

Further information can be found from the Newham Heritage Service; which aims to preserve, promote and interpret the rich diversity of Heritage in the London Borough of Newham and make it accessible to all. It aims to contribute to the quality of life in the Borough by promoting a sense of place, a feeling of belonging and of local pride, and to enhance Newham's image both regionally and nationally.

16. Investment Properties

Investment properties are those assets held by the Council solely for rental income and/or capital appreciation purposes.

2020/21 £'000		2021/22 £'000
15,665	Rental income due from investment property	12,719

2019/20 £000		2021/22 £000
211,285	**Balance at 1 April**	300,256
110,895	Additions and Enhancement Expenditure*	21,971
(3,825)	Net gains/(losses) from fair value adjustments	(2,780)
	Transfers:	
(98)	To Property, Plant and Equipment	
(18,001)	Disposals	(399)
300,256	**Balance at 31 March**	**319,048**

* This relates to the head-lease of Accor finance lease.

The fair value of investment properties at 31st March are analysed as follows:

2020/21 In Borough £'000	2020/21 Out of Borough £'000		2021/22 In Borough £'000	2021/22 Out of Borough £'000
180,599	21,395	Retail unit	193,173	42,747
9,026	42,659	Office	9,174	85,318
19,416	-	Industrial unit	19,839	-
15,966	-	Land	18,716	-
7,016	-	Warehouse / Stores	7,152	-
1,174	-	Community Centre	1,223	-
948	-	Car Park	1,375	-
925	-	Depot	940	-
945	-	Cinema	628	-
87	-	Garages	87	-
102	-	Flats	113	-
236,204	**64,054**	**Balance at 31 March**	**252,419**	**128,065**

In addition to investment properties held by the Authority, the group balance sheet includes **£124m** (2020/21: £72.3m) of investment property held within Populo Living Limited.

Valuations were carried out by Wilks, Head and Eve LLP (WHE) and are valued to Fair Values as defined by IFRS 13.

Where an asset is valued to Fair Value, IFRS 13 requires the valuer to make additional disclosures regarding the valuation technique applied to measure the fair value and the nature of the inputs to that valuation technique, having regard to the fair value hierarchy prescribed within IFRS13.

It is confirmed that the valuation technique applied in respect of all fair value figures is the market approach. The market approach uses prices and other relevant information generated by market transactions involving identical or comparable assets.

The inputs to this technique constitute **Level 2** inputs in each instance. Level 2 inputs are inputs observable for the asset, either directly or indirectly. The inputs used took the form of analysed and weighted market evidence such as sales, rentals and yields in respect of comparable properties in the same or similar locations at or around the valuation date.

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

17. Intangible Assets

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The movement in the CFR is analysed in the second part of this note.

Purchased 2020/21 £'000		Purchased 2021/22 £'000
	Balance at start of year	
5,334	Gross Carrying Amounts	6,588
(4,738)	Accumulated Amortisation	(5,038)
596	**Net carrying amount at start of year**	**1,550**
	Additions	
1,254	Purchases	1,673
(300)	Amortisation	(339)
1,550	**Net carrying amount at end of year**	**2,884**
	Comprising	
6,588	Gross Carrying Amounts	8,261
(5,038)	Accumulated amortisation	(5,377)

18. Financial Instruments

Categories of Financial Instruments

The following categories of financial instruments are carried in the Balance Sheet:

Financial Assets

	Non Current				Current							
	Investments		Debtors		Cash and cash equivalents)		Investments		Debtors		Total	
	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Fair Value through Profit or Loss	48,248	35,896		43,788				-		-	48,248	79,684
Amortised cost	30,003	20,000	293,420	262,512	25,811	45,266	229,464	178,203	35,938	35,169	614,636	541,150
Total Financial Assets	78,251	61,442	293,420	249,187	25,811	30,913	229,464	272,615	35,938	40,772	662,884	620,834
Non-Financial Assets	-	-	-	-	-	-	-	-	0	142,610	0	142,610
Total	**78,251**	**61,442**	**293,420**	**249,187**	**25,811**	**30,913**	**229,464**	**272,615**	**35,938**	**183,382**	**662,884**	**763,444**

Good

Financial Liabilities

	Non Current				Current							
	Borrowings		PFI and Finance Lease liabilities and Other creditors		Cash and cash equivalents)		Borrowings		Creditors		Total	
	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021	31 March 2022	31 March 2021
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Fair Value through Profit or Loss	-	-	-	-	-	-	-	-	-	-	-	-
Amortised cost	(653,602)	(719,197)	(263,093)	(251,157)	(2,731)		(171,151)	(93,312)	(106,572)	(72,955)	(1,197,149)	(1,136,621)
Total Financial Liabilities	(653,602)	(719,197)	(263,093)	(251,157)	(2,731)	0	(171,151)	(93,312)	(106,572)	(72,955)	(1,197,149)	(1,136,621)
Non-Financial Liabilities	-	-	0	(1,039,030)	-	-	-	-	0	(178,269)	0	(1,217,299)
Total	**(653,602)**	**(716,181)**	**(263,093)**	**(874,476)**	**(2,731)**	**0**	**(171,151)**	**(133,119)**	**(106,572)**	**(155,811)**	**(1,197,149)**	**(1,879,587)**

*The portion of long-term liabilities and investments due to be settled within 12 months of the Balance Sheet date are presented in the Balance Sheet under ‘current liabilities’ or ‘current investments’.
This includes accrued interest on long term liabilities and investments that is payable in 2021/22.

Soft Loans
The Authority has identified the following which may be categorised as soft loans (less than market rates):

	31 March 2022	31 March 2021
	£'000	£'000
Social Care	680	369
London Community Credit Union (LCCU)	458	437
Total	1,138	806

Carrying value of the LCCU loan is measured at fair value based on an amortised cost of 5% and social care loans are measured at cost. Loans have been considered for impairment losses. The calculated expected credit loss is not material therefore resulting in no change in carry value.

18. Financial Instruments (contd.2)

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments consists of the following items:

	2020/21			2021/22		
	Financial Liabilities	Financial Assets		Financial Liabilities	Financial Assets	
	Liabilities Measured at Amortised Cost £'000	Financial Assets at Amortised Cost £'000	Total £'000	Liabilities Measured at Amortised Cost £'000	Financial Assets at Amortised Cost £'000	Total £'000
Interest expense*	46,332	-	**46,332**	48,204	-	**48,204**
Total expense in Surplus on the Provision of Services	**46,332**	**-**	**46,332**	**48,204**	**-**	**48,204**
Interest income		(12,299)	**(12,256)**		(21,547)	**(21,547)**
Total income in Surplus on the Provision of Services	**-**	**(12,256)**	**(12,256)**	**-**	**(21,547)**	**(21,547)**
Impact in Other Comprehensive Income			**-**			**-**
Net loss/(gain) for the year	**46,332**	**(12,256)**	**34,076**	**48,204**	**(21,547)**	**26,657**

* Interest expense shown above includes interest, premiums and other similar expenses

18. Financial Instruments (contd.3)

Financial Instruments - Fair Values

The fair value of Public Works Loans Board (PWLB) loans of £514mm measures the economic effect of the terms agreed with the PWLB compared with estimated of the terms that would be offered for market transactions undertaken at the Balance Sheet date, which has been assumed as the PWLB redemption interest rates (PR Rate). The difference between the carrying amount and the fair value measures the additional interest that the authority will pay over the remaining term of the loans under the agreements with the PWLB, against what would be paid if the loans were at prevailing market rates.

However, the authority has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets, termed the PWLB certainty rate (NL rate). A supplementary measure of the fair value as a result of PWLB commitments for fixed rate loans is to compare the terms of these loans with the new borrowing rates available from the PWLB. If a fair value is calculated on this basis, the carrying amount of £387m would be valued at £419m. But if the authority were to seek to avoid the projected loss by repaying the loans to the PWLB, the PWLB would raise a penalty charge, based on the redemption interest rates, for early redemption of £387m for the additional interest that will not now be paid. The exit price for the PWLB loan including the penalty charge would be £514m.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value. Other receivables and liabilities are carried on the Balance Sheet at amortised cost. Their fair value can assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments using the following assumptions:-

(i) estimated ranges of interest rates at 31 March 2022 for loans from the PWLB and for other loans receivables and payable have been applied based on new lending rates for equivalent loans at that date;
(ii) no early repayment or impairment is recognised;
(iii) where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value; and
(iv) the fair value of trade and other receivables is taken to be the invoice or billed amount.

In regard to soft loans; fair value has been estimated by using a valuation technique based on an amortised cost of 5%.

Unquoted equity investment in Populo Living Ltd has been measured at fair value. Fair value has been based on the cost of equity. Due to early stages of its business model and a number of uncertain variables relating to this company it is difficult to value this company other than at cost of investment.

There has been no transfers between input levels during the year. There has been no change in the valuation technique used during the year.

Financial Assets

The fair value of financial assets is higher than the carrying amount because the Authority's portfolio of investments includes a number of loans where the interest rate receivable is higher than the rates available for similar loans at the Balance Sheet date. This shows a notional future gain (based on economic conditions at 31 March 2022) attributable to the commitment to receive interest above current market rates.

31st March 2021				31st March 2022	
Carrying Value £'000	PR Rate Fair Value £'000	Financial Assets	Fair Value level	Carrying Value £'000	PR Rate Fair Value £'000
20,000	20,801	Long-Term Investments	2	30,003	30,073
35,896	35,896	Long-Term Investments - equities	2	40,680	40,680
828	828	Long-Term Receivables - Soft Loans (Note 22)	2	828	828
55,672	55,672	Long-Term Receivables - Finance Leases (Note 22)	2	55,672	55,672
249,787	249,787	Long-Term Receivables - Other (Note 22)	2	244,487	237,767
362,183	**362,984**	**Total Included in Long-Term Assets**		**371,670**	**365,019**
178,203	177,890	Short Term Investments	2	229,464	
35,169	35,169	Short-Term Receivables		35,938	1,446
45,266	45,266	Cash and Cash Equivalents (Note 21)	2	25,811	
258,638	**258,325**	**Total included in Current Assets**		**291,213**	**1,446**
620,821	**621,309**	**Total Financial Assets**		**662,883**	**366,466**

Financial Liabilities

The fair value of financial liabilities is higher than the carrying amount because the Authority's portfolio of loans includes a number of loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

31st March 2021					31st March 2022		
Carrying Value £'000	PR Rate/CV Fair Value £'000	NL Rate/CV Fair Value £'000	Financial Liabilities	Fair Value level	Carrying Value £'000	PR Rate/CV Fair Value £'000	NL Rate/CV Fair Value £'000
89,584	182,157		Short Term Borrowing at amortised cost	2	182,675	267,890	255,250
3,728			Short Term Borrowing PWLB at amortised cost	2	7,400	1,423	1,422
-			Cash and Cash Equivalents (Note 21)	2	(4,363)		
9,419	9,419		PFI and Finance Lease Liabilities (Note 23)	2	9,314	9,314	
98,158	98,158		Financial Liabilities at Contracted Amounts (Note 23)		85,428	-	85,428
200,889	**289,734**	**-**	**Total Included in Current Liabilities**		**280,454**	**278,627**	**342,100**
365,653	920,544		Long-Term Borrowing	2	271,429	686,903	504,502
353,544	531,440	430,908	Long-Term Borrowing PWLB	2	382,172	512,560	418,567
263,093	263,093		PFI and Finance Lease Liabilities (Note 36)	2	85,428		
-	-		Financial Liabilities at Amortised Cost (Note 36)		177,665	-	177,665
982,290	**1,715,077**	**430,908**	**Total included in Long Term Liabilities**		**916,695**	**1,199,463**	**1,100,734**
1,183,179	**2,004,811**	**430,908**	**Total Financial Liabilities**		**1,197,149**	**1,478,090**	**1,442,835**

19. Inventories

2020/21				2021/22		
Stocks	Work in Progress	Total		Stocks	Work in Progress	Total
£'000	£'000	£'000		£'000	£'000	£'000
321	**-**	**321**	**Balance b/f**	**1,195**	**-**	**1,195**
924		**924**	Purchases			**-**
(50)	-	**(50)**	Expensed in year	430		**430**
1,195	**-**	**1,195**	**Balance c/f**	**1,625**	**-**	**1,625**

The council holds inventories which are made up of 3 types - Store 9, Store 15 and Fuel.

Store 9 - This is general stock. For example bins, bags, chemicals, PPE etc. all these products are used by all of the council departments.
Store 15 - This is parts for vehicles to cover the repair & maintenance of the council vehicle fleet (approximately 400 vehicles & 120 items of plant).
Fuel Stock - This is diesel fuel which is supplied to all council vehicles.

All stock have undertaken an inventory check at year-end and have been certified.

20. Construction Contracts

As at 31st March 2022, the authority had entered into a number of contracts for the construction or enhancement of property, plant and equipment in 2021/22 and future years budgeted to cost £103.2m (last year was £24m). Further details on these commitments are included in note 14.

21. Cash And Cash Equivalents

Cash comprises cash in hand and on-demand deposits. Cash will also include bank overdrafts that are repayable on demand and that are integral to the Authority's cash management.

Balances classified as 'Cash Equivalents' fit the definition of being short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

The net balance of Cash and Cash Equivalents is made up of the following elements at the Balance Sheet dates:

Single Entity 2020/21 £'000	Group Accounts 2020/21 £'000		Single Entity 2021/22 £'000	Group Accounts 2021/22 £'000
55	55	Petty Cash	65	65
28,311	28,311	Cash at Bank (Schools)	28,477	28,477
16,900	35,871	Cash Equivalents	(2,731)	12,260
45,266	**64,237**	**Total Cash and Cash Equivalents**	**25,811**	**40,802**

22. Receivables

2020/21 Single Entity Gross £'000	2020/21 Single Entity Impairment Allowance £'000	2020/21 Single Entity Net £'000	2020/21 Group Accounts Total £'000	**Short Term Receivables**	2021/22 Single Entity Gross £'000	2021/22 Single Entity Impairment Allowance £'000	2021/22 Single Entity Net £'000	2021/22 Group Accounts Total £'000
61,036	-	61,036	61,036	Central Government Bodies	27,212	-	27,212	27,212
30,861	-	30,861	30,861	Other Local Authorities	17,762	-	17,762	17,762
31,966	(24,634)	7,332	7,332	Council Tax Payers	30,028	(25,070)	4,958	4,958
2,860	(1,032)	1,828	1,828	Business Rate Payers	3,521	(2,189)	1,332	1,332
27,690	(23,339)	4,351	4,351	Housing Rents	31,715	(27,199)	4,516	4,516
39,171	(6,099)	33,072	51,265	Sundry Receivables	38,527	(4,423)	34,104	52,489
22,109	(15,503)	6,606	6,606	Housing Benefit Overpayments	21,328	(14,549)	6,779	6,779
6,896	-	6,896	6,896	Prepayments	5,663	-	5,663	5,663
33,915	(30,721)	3,194	3,194	Parking	47,691	(44,448)	3,243	3,243
4,814	(2,717)	2,097	2,097	Leaseholders	5,631	(3,797)	1,834	1,834
20,506	-	20,506	20,506	Pension Prefunding	20,626	-	20,626	20,626
-	-	-	-	Amount due from Pension Fund			-	-
281,824	**(104,045)**	**177,779**	**195,972**		**249,704**	**(121,675)**	**128,029**	**146,414**
				Long Term Receivables				
806		806	806	Soft Loans	828		828	828
55,707		55,707	55,707	Finance Leases (lessor)	55,672		55,672	55,672
3,968		3,968	3,968	Leaseholder Loans	3,519		3,519	3,519
177,230		177,230	919	Amounts due from subsidiary undertakings	236,860		236,860	133
43,788		43,788	43,788	Shared Equity Interest	40,680		40,680	40,680
20,626		20,626	20,626	Pension Prefunding	-		-	-
4,175		4,175	4,175	Other long term receivables	4,108		4,108	13,946
306,300	**-**	**306,300**	**129,989**		**341,667**	**-**	**341,667**	**114,778**

23. Payables

The following table provides an analysis of amounts owed by the Authority as at 31 March.

Single Entity	Group Accounts		Single Entity	Group Accounts
2020/21			2021/22	
£'000	£'000		£'000	£'000
(5,074)	(5,074)	Council Tax Payables	(5,098)	(5,098)
(872)	(872)	Business Rate Payables	(1,977)	(1,977)
(63,860)	(63,860)	Sundry Payables	(99,683)	(99,683)
(17,779)	(35,374)	Receipts In Advance	(27,669)	(42,169)
(9,095)	(9,095)	Finance Lease and PFI Liabilities	(9,314)	(9,314)
(15)	(15)	Other Balances	(14)	(14)
(19,117)	(19,117)	Employee Benefits	(17,839)	(17,839)
(462)	(462)	Revenue Grants Received In Advance	(23,393)	(23,393)
(105,265)	(105,265)	Central Government Bodies	(98,919)	(98,919)
(7,911)	(7,911)	Other Local Authorities	(14,033)	(14,033)
(1,456)	(1,456)	Deferred Income	(2,372)	(2,372)
(20,318)	(20,318)	Amount due to Pension Fund	(5,119)	(5,119)
(251,224)	**(268,819)**	**Total**	**(305,430)**	**(319,930)**

24. Provisions

Provisions are amounts set aside to meet future material liabilities of uncertain timing or amount.

Long term Provision

2021/22	**Insurance £'000**	**MMI £'000**	**NNDR £'000**	**Other £'000**	**Total £'000**
Balance at 1 April 2021	(5,247)	(319)	(8,210)	(12,497)	**(26,273)**
Additional provisions made in 2021/22	(7)	(972)	-	-	**(979)**
Amounts used in 2021/22	-	-	1,310	280	**1,590**
Balance at 31 March 2022	**(5,254)**	**(1,291)**	**(6,900)**	**(12,217)**	**(25,662)**

2020/21	**£'000**	**£'000**	**£'000**	**£'000**	**£'000**
Balance at 1 April 2020	(5,214)	(453)	(13,181)	(709)	**(19,557)**
Additional provisions made in 2020/21	(33)	-	-	(11,788)	**(11,821)**
Amounts used in 2020/21	-	134	4,971	-	**5,105**
Balance at 31 March 2021	**(5,247)**	**(319)**	**(8,210)**	**(12,497)**	**(26,273)**

Insurance Provision

The Insurance provision is required because some of the Authority's insurance policies are met by deposit premiums, under which insurers ask for additional sums some years after the original claim. Furthermore, balances are accrued each year to meet future known claims where the Authority self-insures. Depending on the claims, these payments may be made over a period of a number of years. The Authority provides for each outstanding insurance claim separately and may recognise a reimbursement if recovery is virtually certain if this is appropriate for the type of claim.

MMI Provision

On 21st January 1994, the Authority entered into a scheme of arrangement under s.425 of the Companies Act 1985 with Municipal Mutual Insurance Limited (MMI), under which the Authority, along with other local authority members of MMI, might be required to reimburse MMI a proportion of claims paid by MMI since 1st October 1993. The value of Outstanding claims as at 31 March 2022 was £1.29m. Under the Scheme, the administrator may impose a levy on scheme creditors following a trigger event. MMI have notified creditors of a proposed 25% levy to be based on the position at 31st March 2022, which will be due for payment in future years.

NNDR Appeals

The Council levies Business Rates to commercial premises within the Borough. This is based on a rateable value per property, as determined by the Valuation Office Agency. From time to time, ratepayers may appeal the rateable value of their premises. In accordance with the principles of agency accounting, the Council recognises its share 30% (30% in 2021) of the provision for appeals within the Balance Sheet. As at 31st March 2022, this was £9.97m (£10.39m in 2020/21) and split across Long Term £6.90m (£8.21m in 2020/21) and Short Term Provision £2.8m (£2.18m in 2020/21), see table below.

Other

The Council has made a provision of £11.8m in last year to cover any potential liabilities arising from the recent water charges ruling, which requires local authorities to pass on any discounts received from Thames Water to tenants whose rent includes the cost of water rates. In addition to this the Council has a number of on-going litigation cases, provision for which is also included within the long term provision figure. £280k of the provision has been utilised in 2021/22 as shown in the table above.

Short term Provision

	NNDR £'000	**COVID-19 £'000**	**Other £'000**	**Total £'000**
Balance at 1 April 2021	(2,186)	-	(621)	**(2,807)**
Additional provisions made in 2021/22	(621)	-	-	**(621)**
Amounts used in 2021/22	-	-	-	**-**
Balance at 31 March 2022	**(2,807)**	**-**	**(621)**	**(3,428)**

Other

One of the Council's wholly owned service provision companies, initially funded through a loan by the Council is being wound up and a provision has been made to cover the potential non-recoverability of the loan.

25. Usable Reserves

The Authority keeps a number of reserves in the Balance Sheet. Some are required to be held for statutory reasons, some are needed to comply with proper accounting practice and others have been set up voluntarily to earmark resources for future spending plans. Reserves are reviewed as part of the budget process together with the Authority's agreed reserves policy in accordance with s.23 of the Local Government Act 2003.

Movements in the Authority's Usable reserves are detailed in the Movement in Reserves Statement. Unusable reserves are further detailed in Note 26. Earmarked reserves are detailed in Note 10.

2020/21 £'000		2021/22 £'000
(4,295)	General Fund	(7,078)
(72,839)	Housing Revenue Account	(55,454)
(158,684)	Capital Receipts Reserve	(167,090)
(54,094)	Major Repairs Reserve	(13,134)
(95,122)	Capital Grants Unapplied	(86,413)
(232,017)	Earmarked Reserves	(247,670)
(617,051)	**Total Usable Reserves**	**(576,839)**

The Group Usable Reserves are £35m lower than the single entity reserve above, reflecting the consolidated position as at 31st March 2022. This is primarily driven by the deficit reported in the Populo Living Limited Accounts (also see note 38).

Usable Capital Receipts Reserve

The capital receipts are income from the sale of long-term assets and repayments of capital advances. Legislation requires that a proportion of these receipts are paid to Central Government. The remaining amounts can then be used to finance capital expenditure.

2020/21 £'000		2021/22 £'000
(123,840)	**Balance as at 1 April**	**(158,684)**
	Sale of Assets:	
(11,719)	Sale of Council Houses	(6,451)
(34,597)	Sale of other Land and Buildings	(8,539)
(1,894)	Transfer to (from) DCRR	(3,539)
(48,210)	**Total Receipts**	**(18,529)**
	Use of Receipts:	
1,972	Payments to Housing Capital Pool	2,134
11,394	Capital Receipts used for Financing	7,989
13,366		**10,123**
(158,684)	**Balance as at 31 March**	**(167,090)**

26. Unusable Reserves

31 March 2021 £'000		31 March 2022 £'000
(737,934)	Revaluation Reserve	(739,868)
(1,124,499)	Capital Adjustment Account	(1,131,826)
116,956	Financial Instruments Adjustment Account	113,917
(99,925)	Deferred Capital Receipts and Credits Reserve (DCRR)	(96,387)
1,004,631	Pensions Reserve	885,265
32,275	Collection Fund Adjustment Account	21,536
19,118	Accumulated Absences Account	17,839
15,072	Dedicated Schools Grant Adjustment Account	17,978
(774,306)	**Total Unusable Reserves**	**(911,548)**

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment and Heritage Assets. The balance is reduced when assets with accumulated gains:

1. Are revalued downwards or impaired and the gains are lost; or
2. Used in the provision of services and the gains are consumed through depreciation; or
3. Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2020/21 £'000		2021/22 £'000
(768,329)	**Balance at 1 April**	**(737,934)**
(5,966)	Upward revaluation of assets and impairment losses not charged to the Surplus on the Provision of Services	(24,875)
10,538	Difference between fair value depreciation and historical cost depreciation	9,976
25,823	Accumulated gains on assets sold or scrapped	12,965
(737,934)	**Balance at 31 March**	**(739,868)**

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2020/21 £'000		2021/22 £'000
13,441	**Balance at 1 April**	**19,118**
(13,441)	Settlement or cancellation of accrual made at the end of the preceding year	(19,118)
19,118	Amounts accrued at the end of the current year	17,839
19,118	**Balance at 31 March**	**17,839**

26. Unusable Reserves (cont.1)

Financial Instruments Adjustments Account

The Financial Instruments Adjustment Account (FIAA) absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefitting from gains per statutory provisions.

Premiums and Discounts
The code requires that, unless directly attributable to a loan held at 31st March 2007, then all premiums and discounts carried on the balance sheet be written off to the General Fund balance at 1st April 2007. * Statutory regulations allow for the impact on council tax to be mitigated through a transfer to the Financial Instruments Adjustment Account. The balance of premiums and discounts is amortised to revenue in line with the provisions set down in the Authority's accounting policies.

*The Code requires that premiums and discounts arising from debt restructuring on or after 1st April 2007 shall be charged to the General Fund. Exceptions are permitted where they meet the modification criteria prescribed in the CIPFA Accounting Code of Practice. In these instances, they are valued at the carrying value of the new loan and amortised over the remaining period via the effective interest rate.

Soft Loans
The Code also requires that where the Authority has provided loans at less than market rates then these should be accounted for on a fair value basis. The difference between the fair value and loan amount is accounted for as an immediate charge to the Comprehensive Income and Expenditure Statement and the impact to be instigated through a transfer to the FIAA via the Movement in Reserves Statement. The fair value increases over the period of the loan and the annual impact is neutralised by writing down the balance to the General Fund balance via transfer from the FIAA via the MIRS.

Stepped Interest Loans
Under the Code, where the Authority has taken out loans with a stepped interest structure, the interest charge to the Comprehensive Income and Expenditure Statement is at the effective interest rate over the period of the loan. However, for stepped loans taken out before 9th November 2007, regulations permit authorities to charge interest to the General Fund balance at either:

a) The effective interest rate; or
b) The interest rate due for the financial year under the loan agreement.

Where the latter option is applied the difference between the interest chargeable at the effective interest rate is transferred from the General Fund balance to the Financial Instruments Adjustments Account via the Movement in Reserves Statement and released back to the General Fund balance for the remaining period of the loan.

The transactions reflected in the FIAA are as follows:

	2020/21			2021/22
£'000	£'000		£'000	£'000
	119,992	**Balance at 1 April**		**116,956**
(2,963)		Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	(2,962)	
(73)		Effective interest rate (EIR) adjustment on LOBO borrowing	(77)	
	(3,036)	**Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements**		**(3,039)**
	116,956	**Balance at 31 March**		**113,917**

26. Unusable Reserves (cont.2)

Pension Reserve

The Pension Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2020/21 £'000		2021/22 £'000
689,417	**Balance at 1 April**	**1,004,631**
	Adjustment to the brought forward Pensions Reserve	
288,588	Actuarial (gains)/losses on pensions assets and liabilities	(205,327)
92,289	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	90,929
(65,663)	Employer's pensions contributions and direct payments to pensioners payable in the year	(4,968)
1,004,631	**Balance at 31 March**	**885,265**

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of income in the Comprehensive Income and Expenditure Statement as it falls due compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2020/21 £'000		2021/22 £'000
(7,489)	**Balance at 1 April**	**32,275**
39,764	Amount by which income credited to the Comprehensive Income and Expenditure Statement is different from income calculated for the year in accordance with statutory requirements	(10,739)
32,275	**Balance at 31 March**	**21,536**

Dedicated Schools Grant Adjustment Account

The Dedicated Schools Grant Adjustment Account manages the Deficits arising from the schools budget expenditure exceeding the DSG funding available. The accumulated deficit balance is held separately from the general fund, to ensure the deficits do not place pressure on the Council's ability to delivery other services. The Council and Government will look at budgetary and financial management strategies to reduce the deficits by 2022/23.

2020/21 £'000		2021/22 £'000
0	**Balance at 1 April**	**15,072**
7,592	*Transfer from Usable Reserve (DSG)**	
7,592	**Balance at 1 April restated**	**15,072**
7,480	Amount by which expenditure on schools is charged to the Comprehensive Income and Expenditure Statement in excess of DSG grant chargeable in the year in accordance with statutory requirements	2,906
15,072	**Balance at 31 March**	**17,978**

26. Unusable Reserves (contd.3)

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisation are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 9 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2020/21			2021/22	
£'000	£'000		£'000	£'000
	(1,148,823)	**Balance at 1 April**		**(1,124,499)**
		Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:		
46,221		Charges for depreciation and impairment of non-current assets	44,475	
11,190		Revaluation gains on Property, Plant and Equipment	31,252	
300		Amortisation of intangible assets	339	
15,760		Revenue expenditure funded from capital under statute	3,215	
82,620		Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	99,330	
	156,091			**178,611**
	(36,361)	Adjusting amounts written out of the Revaluation Reserve		(22,940)
	119,730	**Net written out amount of the cost of non-current assets consumed in the year**		**155,671**
		Capital financing applied in the year:		
(7,174)		Use of the Capital Receipts Reserve to finance new capital expenditure	(5,056)	
(37,494)		Use of the Major Repairs Reserve to finance new capital expenditure	(63,878)	
(15,685)		Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	(35,470)	
(15,490)		Application of grants to capital financing from the Capital Grants Unapplied Account	(18,488)	
(23,388)		Provision for the financing of capital investment charged against the General Fund and HRA balances	(42,886)	
	(99,231)			**(165,778)**
	3,825	Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement		2,780
	(1,124,499)	**Balance at 31 March**		**(1,131,826)**

27. Cash Flow Statement – Adjustments for Non-Cash Transactions

Single Entity 2020/21 £'000	Group Accounts 2020/21 £'000	Description	Single Entity 2021/22 £'000	Group Accounts 2021/22 £'000
46,221	47,129	Depreciation	44,475	44,770
11,190	20,976	Increase in Revaluation charged to the Comprehensive Income and Expenditure Statement	31,252	33,529
300	300	Amortisation	339	339
(10,216)	(10,216)	Movement in Impairment Allowance	17,630	17,630
(115,622)	(116,829)	Movement in Receivables	(3,247)	(2,437)
95,413	53,746	Movement in Payables	54,207	(3,365)
(874)	410	Movement in Inventories	(430)	176
26,626	26,626	Pension Liability	85,961	85,961
82,620	82,621	Carrying Amount of Non-Current Assets sold	99,331	105,047
2,592	2,592	Movement in Provisions	10	10
3,825	22,307	Movement in the value of Investment Properties	2,780	(284)
(3,036)	0	Financial Instruments Adjustments	(2,963)	(2,963)
(2,473)	(16)	Other Non-Cash Adjustments	(2,007)	(8,171)
0	(334)	Taxation		15
136,566	**129,312**	**Total Adjustments for Non-Cash Transactions**	**327,338**	**270,256**
(67,128)	(67,128)	Investing and Financing Activities Adjustments to Net Surplus on the Provision of Services	(53,058)	(47,033)
69,438	**62,184**	**Net Cash Flows from Operating Activities**	**274,280**	**223,224**

The cashflow from operating activities include the following amounts:

Single Entity 2020/21 £'000	Group Accounts 2020/21 £'000	Description	Single Entity 2021/22 £'000	Group Accounts 2021/22 £'000
(12,299)	(12,300)	Interest received	(21,547)	(21,547)
46,332	51,691	Interest Paid	48,204	42,179
34,033	**39,391**	**Net Interest**	**26,657**	**20,632**

28. Cash Flow Statement - Investing Activities

Single Entity 2020/21 £'000	Group Accounts 2020/21 £'000	Description	Single Entity 2021/22 £'000	Group Accounts 2021/22 £'000
(91,350)	(136,024)	Purchase of Property, Plant and Equipment and Intangible Assets	(166,283)	(236,059)
99,958	187,523	Purchase of Short-Term Investments and Long-Term Investments	(57,492)	(51,492)
0	0	Other Payments for Investing Activities	0	0
46,316	46,356	Proceeds from the sale of Property, Plant and Equipment and Non-Current Assets	11,882	11,944
23,593	23,593	Other receipts from investing	37,066	37,816
78,517	**121,448**	**Net Cash Flows from Investing Activities**	**(174,828)**	**(237,792)**

29. Cash Flow Statement - Financing Activities

Single Entity 2020/21 £'000	Group Accounts 2020/21 £'000	Description	Single Entity 2021/22 £'000	Group Accounts 2021/22 £'000
(36,791)	(14,450)	Cash Repayment of Short-Term Borrowings and Long-Term Borrowings	23,296	23,296
(7,865)	(36,791)	Cash Payments to reduce Finance Lease and PFI Liabilities	(9,031)	(9,031)
0	14,454	Other payments for financing activities	0	114,544
(44,656)	**(36,787)**	**Net Cash Flows from Financing Activities**	**14,265**	**128,809**

30. Trading Operations

The Authority operates a number of trading accounts identified as those where the service managers are required to operate in a commercial environment and balance their budgets by generating income from other parts of the Authority and other organisations. A commercial environment is one in which the customer has the choice to use an alternative supplier to the Authority; and the Authority charges the user on a basis other than that solely to cover the costs of the service.

The Trading Accounts operated by the Authority during the year were:

2020/21				2021/22		
Expenditure	Income	(Surplus) / Deficit		Expenditure	Income	(Surplus) / Deficit
£'000	£'000	£'000		£'000	£'000	£'000
464	(402)	62	Building Control	345	(211)	134
975	(352)	623	Markets	1,190	(867)	323
394	0	394	Repairs & Maintenance Service (RMS)	365	0	365
1,833	**(754)**	**1,079**	**Total**	**1,900**	**(1,078)**	**822**

Building Control is responsible for ensuring that building work meets legally required standards and is authorised to make a charge and any surplus is used for future related work as laid out in the Building (Local Authority Charges) Regulations 2010.

Markets trading account charges clients for the administration of Market/Street trading duties and as such any surplus should be ring fenced for Market Activities in line with the London Local Authorities Act 1990. The deficit in 2021/22 was due to reduced income from markets resulting from closures during lockdown. This overspend has principally been funded through loss of income grants from central government.

The Repairs and Maintenance Service (RMS) is a trading division within the Inclusive Economy and Housing Directorate that provides over 100,000 housing repairs, cyclical and statutory maintenance as well as capital stock improvements to over 27,000 Newham Council Tenants and Leaseholders properties as well as providing services to support the Councils highways responsibilities. The range of services has extended to support repairs and maintenance in public buildings, some schools and Tenant Management Organisations and the reinstatements to housing voids both in and out of the borough. The net deficit in 2021/22 is due to additional Covid related expenditure. This deficit was then funded through Covid grants from central government.

31. Pooled Budgets

Introduced in April 2015, the Better Care Fund is the largest financial incentive to date for the integration of Health and Social Care. It requires Clinical Commissioning Groups (CCG's) and Local Authorities in each area to pool budgets and agree integrated spending plans determining how their Better Care Fund allocations will be most efficiently resourced. In 2015/16, Central Government committed £3.8 billion to the Better Care Fund, with many local areas contributing an additional £1.5 billion, taking the total spending power of the Better Care Fund to £5.3 billion.

In 2017/18, the government made funding available to local authorities, worth £1.5 billion by 2019/20, which is included in the BCF. In looking ahead to later years it is important that BCF plans are aligned to other programmes of work including Sustainability Transformation Plans (STPs), new models of care as set out in the NHS Five Year Forward View and delivery of 7-day services. The local flexibility to pool more than the mandatory amount has remained. This agreement has been formed in accordance with the provisions within Section 75 of the National Health Service Act 2006. A robust governance infrastructure is in place to monitor the schemes within the BCF. Schemes are monitored through the BCF Governance and Delivery Group with regular updates provided to the Health and Wellbeing board for the duration of the section 75 agreement.

The Joint Health and Wellbeing Strategy provides the platform for our vision to become realised through common and shared themes that are reflected in all local key initiatives including Integrated care, Transforming Service Together, Care Close to Home Delivery Plans, NHS Newham clinical commissioning group (NCCG) Operating plan, Personal Health Budgets, Primary Care Co-commissioning, Carers Strategy and Sustainability Transformation Plans. The Authority and NCCG have defined within the Section 75 confirmed funding levels required to operate these services and they are reviewed on an annual basis. Some schemes are demand led and partners make relevant contributions depending on the type of services being accessed.

All parties to the better care fund pooled budget agreement have joint control. The better care fund pooled budget is a joint arrangement solely for the purpose of working together, with no single body having power of control over the other parties to the agreement. Each partner then accounts for its share of income, expenditure, assets liabilities and cash flows in line with the agreement.

The following table analyses the funding provided and the expenditure met from Better Care Fund:

	2020/21 £'000	2021/22 £'000
Funding provided to the pooled budget:		
London Borough of Newham	(103,553)	(110,531)
NHS Newham Clinical Commissioning Group (NCCG)	(63,248)	(56,003)
Total funding	**(166,800)**	**(166,534)**
Expenditure met from the pooled budget:		
London Borough of Newham	103,553	110,531
NHS Newham Clinical Commissioning Group (NCCG)	63,248	56,003
Total expenditure	**166,800**	**166,534**
Net deficit/(surplus) arising on the pooled budget during the year	-	-

Below is a summary of the funding agreed with the CCG, Newham and governed by the LAs Health & Well Being Board

Scheme Name	2021/22 Total BCF Actuals £000s
RAID and support	949
Existing Social Care	9,623
Continuing Care	4,021
NHS Funded Nursing Care	842
DFG/Capital	2,848
Equipment Services	3,375
Protection of Adult Social Care	5,853
Extension to Protection of Social Care	7,300
Care Act	1,113
Social Prescription/PPE	360
Rehab/Virtual Ward	1,700
Care Management	4,011
Care Packages/Placements	74,020
Community services	30,193
Public Health Commissioning (ASC)	5,576
Market Sustainability and Growth (ASC)	7,211
Out of Hospital / Admission Avoidance	2,176
Wheelchair Services	1,032
COVID 19 response IDH & Social care recovery	253
50 Steps - Inequalities, Prevention and transformation	2,013
CEG - Primary Care Data	49
Hospital Discharge Programme Scheme 2	2,018
Total	**166,534**

32. Members' Allowances

The total of members' allowances and expenses paid in 2021/22 (excluding National Insurance Contributions) was £1,342k compared to £1,394k in 2020/21. Full details of members' allowances paid are available on the website and upon request in writing to Member Services, 4th Floor, West Wing, Newham Dockside, London E16 2QU.

'https://www.newham.gov.uk/council/councillors%E2%80%99-allowances-expenses

33. Officers' Remuneration

The Accounts and Audit (England) Regulations 2015 require local authorities to disclose the number of employees whose remuneration was £50,000 or more in the financial year, expressed in bands of £5,000. This includes the remuneration of senior employees which is shown overleaf.

2020/21 Non Teaching Employees	2020/21 Teaching Employees	2020/21 Total Employees	Earnings Band	2021/22 Non Teaching Employees	2021/22 Teaching Employees	2021/22 Total Employees
180	206	386	50 - 54,999	207	190	397
86	146	232	55 - 59,999	100	165	265
55	96	151	60 - 64,999	57	111	168
33	44	77	65 - 69,999	49	40	89
27	28	55	70 - 74,999	46	39	85
14	18	32	75 - 79,999	28	25	53
9	7	16	80 - 84,999	13	10	23
15	17	32	85 - 89,999	31	11	42
11	7	18	90 - 94,999	6	7	13
5	5	10	95 - 99,999	10	3	13
10	3	13	100 - 104,999	7	6	13
2	2	4	105 - 109,999	3	3	6
2	2	4	110 - 114,999	5	2	7
2	1	3	115 - 119,999	1	2	3
1	-	1	120 - 124,999	6	1	7
-	3	3	125 - 129,999	-	1	1
2	1	3	130 - 134,999	-	1	1
1	-	1	135 - 139,999	1	-	1
2	1	3	140 - 144,999	2	-	2
-	-	-	145 - 149,999	3	1	4
-	-	-	150 – 154,999	1	-	1
1	1	2	155 – 159,999	2	1	3
-	-	-	160 – 164,999	-	-	-
2	-	2	165 – 169,999	-	1	1
-	-	-	170 – 174,999	1	-	1
			175 - 179,999	1	-	1
			180 - 184,999	-	-	-
			185 - 189,999	-	-	-
-	-	-	190 - 194,999	-	-	-
			195 - 199,999	-	-	-
1	-	1	200 - 204,999	-	-	-
			205 - 209,999	1	-	1
-	-	-	210 - 214,999	-	-	-
-	1	1	215 - 219,999	-	-	-
-	-	-	220 - 224,999	-	1	1
-	-	-	255 - 259,999	-	-	-
461	**589**	**1,050**	**Total £50,000 and over**	**581**	**621**	**1,202**

During 2021/22 the number of officers whose remuneration exceeded £50k increased by 152. The increase primarily related to teaching staff and was generally due to the impact of restructure, inflationary pay increases and staff moving up spinal points . The bandings which has had the highest increase is from £50k - £80k a total increase 124 officers and teachers. Similarly officers paid over £90-£95k has reduced by 5 compared to 2020/21

33. Officers' Remuneration (contd.1)

Senior employees whose annual salary for the year was equal to or greater than £150,000 (pro-rata) or who were fulfilling a Statutory Chief Officer post (in accordance with the Local Government and Housing Act 1989) are listed below:

2021/22

Council Officers

Name and position	Salary Fees and Allowances	Compensation for loss of employment	Council's contribution to Pension Fund	Total Remuneration
	£	£	£	£
Chief Executive Officer - Ms A Loderick	206,184	-	40,000	**246,184**
Corporate Director of Adults & Health (DASS) - Mr C Ansell	149,658	-	29,034	**178,692**
Corporate Director of Children & Young People (DCS) - Mr T Aldridge	171,606	-	33,292	**204,898**
Corporate Director of Environment and Sustainable Transport - Mr J Blake	159,920	-	31,025	**190,945**
Corporate Director of People, Policy & Performance - Ms J Crowe	146,896	-	28,498	**175,394**
Corporate Director of Resources (s151) - Mr C Hall	177,099	-	34,357	**211,456**
Director of Legal & Governance (Monitoring Officer) - Ms A Hussain (started 03/01/022)	23,597	-	4,578	**28,174**
Director of Legal & Governance (Monitoring Officer) - Mr D Fenwick (left 05/12/2021)	101,853	-	18,539	**120,392**
Director of Public Health - Mr J Strelitz	140,205		27,200	**167,405**
Newham CYPS Commissioner (Brighter Futures) Mrs G Subramaniam-Mooney	144,966		28,123	**173,089**
Corporate Director of Inclusive Economy & Housing - Mr Dave Hughes	156,537		30,368	**186,905**
Total	1,578,520	-	305,013	1,883,533

Senior Officers' Pay - LBN Controlled Companies

The Council has a number of wholly owned companies which deliver a range of services including housing investments, contract cleansing & catering, waste disposal and street cleansing and other social care services. For the larger companies, information on remuneration of the highest paid company director is provided below. The financial performance and position of these companies are consolidated into the Council's group accounts and summary information on these are also included in Note 38 - Councils Association with External Bodies.

Company and Position	Salary	Compensation for loss of employment	Expenses	Total Remuneration
Juniper Ventures Limited - Managing Director	111,913			**111,913**
Enabled Living Healthcare Limited - Managing Director	81,557			**81,557**
RDV - CEO	156,825			**156,825**
Total	350,295	-	-	350,295

2020/21

Council Officers

Name and position	Salary Fees and Allowances	Compensation for loss of employment	Council's contribution to Pension Fund	Total Remuneration
	£	£	£	£
Chief Executive Officer - Ms A Loderick	203,136	-	39,408	**242,544**
Corporate Director of Adults & Health (DASS) - Mr C Ansell	143,235	-	27,788	**171,023**
Corporate Director of Children & Young People (DCS) - Mr T Aldridge	169,071	-	32,800	**201,871**
Corporate Director of Environment and Sustainable Transport - Mr J Blake	156,948	-	27,974	**184,922**
Corporate Director of People, Policy & Performance - Ms J Crowe	132,066	-	25,621	**157,687**
Corporate Director of Resources (s151) - Mr C Hall	169,071	-	32,800	**201,871**
Director of Legal & Governance (Monitoring Officer) - Mr D Fenwick	143,954	-	26,875	**170,829**
Director of Public Health - Mr J Strelitz	109,865	-	21,453	**131,318**
Newham CYPS Commissioner (Brighter Futures) Mrs G Subramaniam-Mooney	132,066	-	25,621	**157,687**
Corporate Director of Inclusive Economy & Housing - Mr Dave Hughes (Started 14/9/2020)	85,661	-	17,757	**103,418**
Total	1,445,073	-	278,097	1,723,170

Senior Officers' Pay - LBN Controlled Companies

Company and Position	Salary	Bonus	Expenses	Total Remuneration
	£	£	£	£
iXact Limited - Managing Director	89,538	111,979	2,746	**204,263**
Juniper Ventures Limited - Managing Director	107,391			**107,391**
Mint Cleaning Group Holdings Limited - Managing Director	89,542	102,473		**192,015**
Public Realm Services Limited - Managing Director	89,557	152,051		**241,608**
Populo Living Limited - Managing Director	148,984			**148,984**
Enabled Living Healthcare Limited - Managing Director	87,590			**87,590**
Total	612,603	366,503	2,746	981,852

33. Officers' Remuneration (contd.2)

Exit Packages

The number of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below. There was an Increase in the number and total cost of exit packages during 2021/22. The average cost of exit packages reduced from £18k in 2020/21 to £12k in 2021/22.
In addition to the £1.6m exit payments made to the 94 staff leaving through the redundancy scheme, additional pensions contribution of £1.1m were also made to cover the pensions liability

Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		**Total number of exit packages by cost band**		**Total cost of exit packages in each band (£000s)**	
	2020/21	**2021/22**	**2020/21**	**2021/22**	**2020/21**	**2021/22**	**2020/21**	**2021/22**
£0 – £20,000	8	53	33	11	41	64	442	600
£20,001 – £40,000	-	10	17	9	17	19	466	509
£40,001 – £60,000	1	4	4	5	5	9	263	414
£60,001 – £80,000		-		2	-	2	-	138
£80,001 – £100,000	-	-	-	-	-	-	-	-
£100,001 – £150,000	-	-	-	-	-	-	-	-
£150,001 – £250,000	-	-		-	-	-	-	-
Total	**9**	**67**	**54**	**27**	**63**	**94**	**1,171**	**1,661**

34. External Audit Costs

The Authority's external auditors are Ernst & Young LLP and the table below details the amounts due to the external auditors in respect of the following services.

	2020/21 £'000	**2021/22 £'000**
Fees payable to Auditors with regard to the external audit of the Authority	168	176
Additional fees payable to Auditors with regard to the previous year's external audit of the Authority	148	141
Additional fees to Auditors with regard to objection to the accounts	0	0
Fees payable to Auditors with regard to the external audit of the pension fund	60	37
Fees payable to Auditors with regard to the certification of grant claims and returns	29	30
	405	**384**

35. Dedicated Schools Grant

The Council's expenditure on schools is funded by grant funding provided by the Department of Education - the Dedicated School Grant (DSG). The DSG is ring-fenced and can only be applied to meet expenditure included in the School Budget as per the School and Early Years Finance (England) (No 2) Regulations 2019. Funding is calculated by centralised funding formula. The Schools budget includes elements for a restricted range of services provided on an Authority-wide basis, and for the Individual Schools Budget, which is divided into a budget share for each school. Spend on the two elements are required to be accounted for separately. Like many authorities Newham has experienced difficulty in meeting its obligations with respect to High Needs from within the formula funding, this has led to a an overspend in 2021/22. Newham is working to review this overspend and reduce it for future years.

	2021/22		
	Central Expenditure £'000	**ISB £'000**	**Total £'000**
Final DSG for 2021/22 before academy Recoupment	-	-	462,638
Academy figure recouped for 2021/22	-	-	(221,165)
Total DSG after academy recoupment for 2021/22	-	-	**241,473**
Plus: Brought forward from 2020/21	-	-	(15,072)
Agreed initial budgeted distribution in 2021/22	48,692	177,709	**226,401**
In-year adjustments	(27,067)	27,067	-
Final budget distribution for 2021/22	**21,624**	**204,776**	**226,401**
Less: Actual central expenditure	(39,603)		(39,603)
Less: Actual ISB deployed to schools	-	(204,776)	(204,776)
Carry-forward to 2022/23	**(17,978)**	**(0)**	**(17,978)**

	2020/21		
	Central Expenditure £'000	**ISB £'000**	**Total £'000**
Final DSG for 2020/21 before academy Recoupment	-	-	437,782
Academy figure recouped for 2020/21	-	-	(194,948)
Total DSG after academy recoupment for 2020/21	-	-	**242,834**
Plus: Brought forward from 2019/20	-	-	(7,592)
Agreed initial budgeted distribution in 2020/21	46,002	189,240	**235,242**
In-year adjustments	(24,912)	24,912	-
Final budget distribution for 2020/21	**21,090**	**214,152**	**235,242**
Less: Actual central expenditure	(36,162)	-	(36,162)
Less: Actual ISB deployed to schools	-	(214,152)	(214,152)
Carry-forward to 2021/22	**(15,072)**	**0**	**(15,072)**

36. Other Long Term Liabilities

The group other long term liabilities is not materially different to the authority's other long term liabilities. The authority's other long term liabilities are made up of the following items. Further information on each line can be found in the notes referred to against each line.

	2020/21 £'000	**2021/22 £'000**
Finance Leases (Note 40)	(158,224)	(177,665)
PFI Liability (Note 41)	(92,933)	(85,428)
Pensions Liability (Note 44)	(1,004,631)	(885,265)
Section 106	(32,027)	(31,385)
Deferred Income	(2,372)	0
Total	**(1,290,187)**	**(1,179,743)**

37. Related Party Transactions

The Council is required to disclose material transactions, set at a total of above £25k for this purpose, with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Central Government has effective control over the general operations of the Council - it is responsible for providing the statutory framework, within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g. council tax bills, housing benefits).

The Council has prepared this disclosure in accordance with its interpretation and understanding of IAS 24 and its applicability to the public sector utilising current advice and guidance.

Pension Fund

The Fund is administered by LBN. During the reporting period, the Council incurred costs of £1.16m (2020/21: £0.94m) in relation to the administration the Fund and was subsequently reimbursed by the Fund for these expenses (see Note 10). As at 31 March 2022 the Council owed the Fund £5.1m (2020/21 £20.3m).

Members

Members of the Council have direct control over the Council’s financial and operating policies. The total of Members’ Allowances paid in 2021/22 is shown in Note 32. Members of the Authority participate in and are members of a variety of other public bodies and community groups. The Council has well established mechanisms and procedures for preventing undue influence. Part of this mechanism is the disclosure of interests in the register of Members’ interests which is open to public inspection on the Authority's website.

Organisation	Payments made during 2021/22	Amounts owed at 31/03/22	Income received during 2021/22	Income due at 31/03/22	
	£'000	£'000	£'000	£'000	Member
Agate Momentum Trust T/A Hallsville Primary School	469	-	-	3	Dr Rohit Kumar Dasgupta
Ambition Aspire Achieve	205	53	1	-	Carleene Lee-Phakoe
					Sarah Ruiz
Keir Hardie Primary School	3,906	-	51	3	Dr Rohit Kumar Dasgupta
Rights & Equalities In Newham (Rein)	273	27	-	-	Joy Laguda MBE
Rosetta Art Centre	188	-	-	-	Canon Ann Easter
Royal Docks Learning & Activity Centre	114	-	2	1	Pat Murphy
Royal Docks Management Authority Ltd	26	-	1	-	Dr Rohit Kumar Dasgupta
The Tapscott Learning Trust	3,401	1	-	5	Joy Laguda
University of East London (DA)	-	-	54	0	James Beckles
					Officers
Greater London Authority	3,318	1	977	220	Jessica crowe
Juniper Ventures Ltd	3,657	7	633	37	Matthew Eady
Power The Fight	46	-	-	-	Audrey Johnson
The Frontline Organisation	11	-	18	54	Tim Aldridge
Newham Partnership Working	480	19	43	-	Colin Ansell
Public Realm Services LTD	2,102	6	2,077	40	Colin Ansell

All transactions have been made on an arm's length basis and at commercial terms. Enquiries can be made with the Council regarding these transactions via Freedom of Information requests.

38. Council's Association with External Bodies

The Council has significant interests in a variety of entities, including Subsidiaries, Investments, Associates and Jointly Controlled Operations. Significant interests have been identified as:

Subsidiaries

Populo Living Limited - A wholly-owned subsidiary company that was formed in March 2014 to facilitate the Authority's construction and investment in private rental properties within the Borough. Ordinary share capital constitutes 47,249,614 Ordinary shares of £1 each as at 31 March 2022 (33,895,973 £1 Ordinary shares as at 31 March 2021). In 2021/22, the company made a loss of £1m (2020/21: loss of £37m). This entity is fully controlled by the Authority and material for the purposes of group accounts.
Payments made during the year totalled £81.4m and £0.1m income received in 2021/22. £0.1m was owed from the company at 31 March 2022.

The following entities were consolidated as part of Populo Living - Populo Design and Build Limited and Populo Homes.

Following directors held office between 1 April 2021 and 31 March 2022:
Stephen Benson, Suzanne Forster, Sarah Gaventa, Michael Holland, John Swinney, Nigel Taylor, Stephen Quartermain, Robin Atkin-House, Ruchira Neotia
Tim Seddon, Deborah Heenan, James Blake and Antony Travers

A copy of the company's financial statements can be obtained by writing to:
Populo Living Ltd, 373 High Street, Stratford, London, E15 4QZ | email: info@populoliving.co.uk | www.populoliving.co.uk

Better Together Limited - Incorporated in January 2016, it is anticipated that this limited company will deliver the Authority's Shared Lives Programme. A single Ordinary £1 share is in issue, held by the Mayor and Burgesses of the London Borough of Newham. This company started trading in June 2016.

Payments made during the year totalled £1.6m as at 31st March 2022.

The company disclosed a profit after tax of £0.046m in 2021/22 (2020/21 £0.041m)

Following directors held office between 1 April 2021 and 31 March 2022:
Sarah Havard, James Smith, Gisela Iveson, Rafiuddin Patel, Donna Kelly, Humayrah Ramgoolam and Margaret Minter (Resigned Nov-21).
A copy of the company's financial statements can be obtained by writing to:
Stratford Advice Arcade 107-109 The Grove, Stratford, London, E15 1HP | email: sarah@bettertogether.org.uk | www.cqc.org.uk

The Language Shop Limited - A wholly-owned company incorporated in February 2014 which offers translation and interpretation services. Share capital amounts to 100 Ordinary shares of £1 each.

Following directors held office between 1 April 2021 and 31 March 2022:
Aprile Harman, Samuel Lingard, Jaimin Patel, Zoe Power and Joven Carino.

The company made profit after tax of £0.266m in 2021/22 (2020/21: £0.269m) and has net assets of £0.921m (2020/21: £0.655m)

Payments made during the 2021/22 totalled £7m and income of £1.7m was received in the year. £0.13m was owed from the company as at 31 March 2022.

A copy of the company's financial statements can be obtained by writing to:
Chief Executive, 1000 Dockside Road, Beckton, London, E16 2QU | email: languageshop@newham.gov.uk | www.languageshop.org

The Language Shop Trustee Limited - A private dormant company limited by guarantee incorporated in January 2016. The company has 2 board members, Aprile Harman and Jaimin Patel.

Future Newhome Limited - A subsidiary company wholly-owned by the Authority, established to acquire a portfolio of property which will be offered at a range of discounts to market rents to people on a range of incomes.

The company's 2021/22 financial results reported a loss of £0.206m (£0.211m profit in 2020/21).

Payments made during 2021/22 totalled £2.1m and £0.3m income received as at 31 March 2022.

Following directors held office between 1 April 2021 and 31 March 2022:
David Morris and W.F.M. Stokes and D M Mcnamara (appointed 9 December 2021)

A copy of the company's financial statements can be obtained by writing to:
Chief Executive, 1000 Dockside Road, Beckton, London E16 2QU | Email: Bobby.Arthur@newham.gov.uk

38. Council's Association with External Bodies (contd.1)

London Network for Pest Solutions Limited - A wholly owned subsidiary which provides pest control services. This company was incorporated in October 2016.
The company's 2021/22 financial results reported a profit of £0.026m (£0.022m profit in 2020/21).
Totals payments of £0.87m were made during 2021/22.

Following directors held office between 1 April 2021 and 31 March 2022:
Paul Cooper and Pradeep Lawrence

A copy of the company's financial statements can be obtained by writing to:
86-90 Paul Street, London EC2A 4NE | Email: info@lnpestsolutions.com | www.lnpestsolutions.com

Early Start Education Limited - Incorporated in August 2016, this company provides residents with high quality early years education including free child care to those who are entitled.
The company made loss of £0.005m in 2021/22 (Loss of £0.017m in 2020/21)

Payments of £0.83m were made during 2021/22.
£0.02m owed from this company as at 31 March 2021.
Following directors held office between 1 April 2021 and 31 March 2022:
Sharon Cox and Justin Elder.

A copy of the company's financial statements can be obtained by writing to:
2-24 Shrewsbury Road, London E7 8AL | Email: Justin.elder@earlystartgroup.com

Juniper Pursuits Limited - Juniper Pursuits Limited is a wholly owned subsidiary of Juniper Ventures Limited. The company's 2021/22 financial results disclosed a loss of £0.325m (Profit of £0.168m in 2020/21) and net assets of £0.057m (net assets of £0.381m in 2020/21).

Payments of £1500 was made during 2021/22 and £0.115m income received from the company. £0.008m was owed from this company as at 31 March 2022.

Following directors held office between 1 April 2021 and 31 March 2022:
David Gibbs, Steve Giles, Michael Hales, Philippa Terry, Clare Tyler, Jacinta Gasson-Mulcahy (appointed 1 April 2020) and M J W Eady (appointed 21 November 2021)

A copy of the company's financial statements can be obtained by writing to:

29 The Old Town Hall, 29 Broadway, Stratford, London E15 4BQ | Email: michael.hales@juniperventures.co.uk

Juniper Ventures Limited - Incorporated in April 2017.The company was established to provide professional services to the council.
The company's 2021/22 financial results disclosed a profit of £0.038m (Loss of £0.023m in 2020/21) and net assets of £0.067m (Net assets of £0.029m in 2020/21).

Payments of £3.7m was made suring 2021/22. Income of £0.43m received in 2021/22 and £0.037m was owed from the company as at 31 March 2022.
Following directors held office between 1 April 2021 and 31 March 2022:
David Gibbs, Steve Giles, Michael Hales, Philippa Terry and Clare Tyler, Jacinta Gasson-Mulcahy and M J W Eady (appointed 21 November 2021)

A copy of the company's financial statements can be obtained by writing to:

29 The Old Town Hall, 29 Broadway, Stratford, London E15 4BQ | Email: michael.hales@juniperventures.co.uk | www.juniperventures.co.uk

38. Councils Association with External Bodies (contd.2)

Enabled Living Healthcare Limited
Enabled Living Healthcare is wholly owned subsidiary of the authority. The company's 2021/22 financial results disclosed a profit of £0.045m (£0.062m Profit in 2020/21) and net assets of £0.222m (Net assets of £0.446m in 2020/21)

Payments of £2.2m was made during 2021/22 and Income of £0.061m received from the company. £0.011m was owed from this company as at 31 March 2022.

Following directors held office between 1 April 2021 and 31 March 2022:
Mathew Sheehan, Martin Blow, Kirsten Smilge and Dorothy Coleman

A copy of the company's financial statements can be obtained by writing to:

7 Alpine Way, Beckton, London, E6 6LA | Email: info@enabledlivinghealthcare.co.uk | www.enabledlivinghealthcare.co.uk

Joint Venture

Health and Care Space Newham Limited is jointly controlled by London Borough of Newham and East London NHS trust. The company's 2021/22 financial results disclosed a loss of £0.461m (2020/21 profit of £1.2m), and net assets of £6.9m.

Following directors held office between 1 April 2021 and 31 March 2022:
Andrew Ireland, Steven Course, Colin Ansell and Mohit Venkataram.

A copy of the company's financial statements can be obtained by writing to:

Health and Care Space Newham Ltd, 1000 Dockside Road, Newham Dockside, London E16 2QU | Email: Ian.Gallagher@activenewham.org.uk

Investments

Active Newham - A Leisure Trust that has managed the Authority's leisure, sports and volunteering opportunities in Newham since January 2013. The Authority has 4 of 10 places on the Board of Trustees, and therefore no overall voting majority.

Full details of Members and their associated transactions with the Authority are disclosed within Note 37.

Total payments of £2.9m were made during 2021/22, and income of £0.019m was received during the year. £0.008m was owed from the company as at 31 March 2022.

Newham Learning Partnership (Hold Co) Limited - Immediate parent undertaking of Newham Learning Partnership (Project Co) Limited. The company was formed as a Special Purpose Vehicle (SPV) for the construction and subsequent maintenance and management of two secondary schools in the Newham area under Private Finance Initiative (PFI) arrangements. The Authority holds 9% of the company's Ordinary shares and is therefore unable to exert significant influence over the company's decision-making processes.

Newham Learning Partnership (Project Co) Limited - A wholly-owned subsidiary of Newham Learning Partnership (Hold Co) Limited. The company provides construction and maintenance services to two secondary schools in Newham under a Private Finance Initiative (PFI) contract. The schools included under the PFI contract are Rokeby School and Lister Community School.

Total payments of £9.3m were made during 2021/22.

Newham Partnership Working Limited - A company limited by guarantee, this entity was incorporated in December 2011. The company's primary purpose is to provide Health and Safety, Human Resources, Information and Communication Technology (ICT) and other associated support services to local schools. In the opinion of the company's directors, there is no one single controlling party. The Authority has the ability to appoint 3 of the 19 Board members in place, and is therefore unable to exert significant influence over the entity.

Total payments of £0.397m were made during 2021/22.

Newham Transformation Partnership Limited - This company was formed in December 2008 and provides design and construction services for new schools in Newham under the Building Schools for the Future initiative in addition to investing in joint ventures whose business activities include the provision of construction and maintenance services for new Borough schools. The company additionally supplies ICT services across a number of schools. Based upon a 10% shareholding, the Council is unable to control this entity.

Newham Foundation – A company limited by guarantee, the Foundation was formed by the Authority and Newham College of Further Education in 2002 with the central aim of providing accommodation facilities and programmes for the improvement and development of education within the Borough. The Authority holds 19% of the overall voting rights established and is unable to exert significant influence over decision-making processes.

38. Councils Association with External Bodies (contd.3)

Associate

oneSource Partnership Limited - A dormant company which has not traded since incorporation in April 2014. The company's Ordinary share capital is divided equally between the Authority (50%) and the London Borough of Havering (50%).

Full details of Members and transactions with the Authority are disclosed below under Joint Committees.

Jointly Controlled Operations

Choice Homes UK – A partnership between 6 Local Authorities and 2 Housing Associations that provides a choice-based lettings service to East London residents. Since formation in 2002, the function has grown ostensibly and now services other London Boroughs, in addition to geographical areas outside of London. The Authority is 1 of 8 partners involved in the arrangement. Each has an equal vote, and therefore no overall voting majority exists. The partners make collective decisions on strategic matters including service growth and development.

Joint committees

oneSource is a public sector shared back-office support arrangement which is supported by members through a joint committee. The joint committee receive key reports and make strategic decisions about oneSource's operation. oneSource was set up with a view to making savings by eliminating duplication, reducing senior management costs and introducing more efficient processes. oneSource started on 1 April 2014, when the London Boroughs of Havering and Newham contributed almost all their support services for the two authorities including HR, ICT, Finance, Legal services, Exchequer and Transactional services, Asset Management and Business services (Newham's Exchequer service was subsequently removed). On the 1st April 2016 the London Borough of Bexley joined oneSource in a more limited capacity than Havering and Newham, providing Bexley with Finance (excluding procurement) and Exchequer and Financial Transactional services.

On 31st July 2020, the London Borough of Bexley ceased to be part of the Joint Committee and on 6th September 2020 the London Borough of Newham created its sovereign Finance department. During the year Procurement and Finance were also split into two separate departments. During the course of 2021/22 (31st December 2021) the role of Executive Director was vacated and remains unoccupied whilst the two authorities consider the best approach for managing the arrangement in the future.

The oneSource net controllable expenditure for 2021/22 is disclosed below indicating the share falling to each of the authorities. The LBN share is charged against the Consolidated Income and Expenditure Statement.

Net Expenditure	2020/21 £'000	2021/22 £'000
Exchequer and Transactional Services	7,254	5,037
Finance	8,923	2,303
Procurement	-	1,596
Business Services	883	906
Legal and Governance	3,302	3,517
ICT	10,000	9,006
Asset Management	2,874	2,359
Strategic and Operational HR	3,446	3,633
Total Net Expenditure	**36,682**	**28,357**
Cost Sharing:		
London Borough of Newham	20,913	14,801
London Borough of Havering	15,595	13,556
London Borough of Bexley	174	-
Total	**36,682**	**28,357**

As at 31 March 2021, the Authority owed £2.513m to the London Borough of Havering and £0.274m to the London Borough of Bexley. These amounts owed are for 2019/20 and 2020/21, neither of which were paid during 2021/22

In addition, for the 2021/2022 financial year, the Authority was owed £0.398m from the London Borough of Havering, making the total net amount payable to LB of Havering of £2.115m and £0.274m to LB of Bexley.

The Newham Joint Committee Council Members are Councillors Fiaz, Ali and Paul and the Havering Joint Committee Council Members are Councillors Benham, Ramsey and White (D)

The following oneSource Chief Officers have joint managerial responsibility for services across both Authorities and as such have significant influence over the operational effectiveness and decision-making policies of this arrangement. Their roles are defined below:

Shared oneSource role	Employing organisation	Period
Executive Director	London Borough of Havering	April 2021 - December 2021
Director of Asset Management	London Borough of Havering	April 2021 - March 2022
Director of Exchequer and Transactional	London Borough of Havering	April 2021 - March 2022
Director of Legal and Governance	London Borough of Newham	April 2021 - March 2022
Director of Human Resources	London Borough of Havering	April 2021 - March 2022
Director of Business Development	London Borough of Newham	April 2021 - March 2022
Director of Finance	London Borough of Havering	April 2021 - March 2022
Director of ICT / Chief Information Officer	London Borough of Newham – Agency	April 2021 - March 2022
Director of Procurement	London Borough of Newham	April 2021 - March 2022

39. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The movement in the CFR is analysed in the second part of this note.

31 March 2021 £'000		31 March 2022 £'000
1,088,206	**Opening CFR**	**1,260,357**
	Capital investment	
90,037	Property, Plant and Equipment	164,610
110,895	Investment Properties	21,971
1,254	Intangible Assets	1,673
15,760	Revenue Expenditure Funded from Capital under Statute	3,215
53,436	Loans (and Investment) to Organisations	74,305
271,382		**265,774**
	Sources of finance	
(7,174)	Capital receipts	(5,056)
(31,175)	Government grants and other contributions	(72,164)
(37,494)	Major Repairs Reserve	(63,878)
(23,388)	MRP/loans fund principal including PFI / finance lease	(24,668)
(99,231)		**(165,766)**
1,260,357	**Closing CFR**	**1,360,365**

40. Leases

Authority as Lessor

Finance Leases

The Authority has leased out property at Stratford Centre, Caxton and Nene on finance leases with terms ranging from 77-136 years

The Authority has a gross investment in the lease, made up of minimum lease payments expected to be received over the remaining term. The minimum lease payments comprise settlement of the long-term receivable for the interest in the property acquired by the lessee and finance income earned by the Authority.

Minimum Lease Payments	**2020/21 £'000**	**2021/22 £'000**
Finance Lease Receivable		
Current	430	443
Non - Current	55,707	55,178
Interest	75,412	72,919
Total	**131,549**	**128,540**

Gross Investment in Lease	**2020/21 £'000**	**2021/22 £'000**
Not later than one year	2,357	2,346
Later than one year and not later than five years	9,427	7,434
Later than five years	119,765	118,760
Total	**131,549**	**128,540**

Minimum Lease Payments	**2020/21 £'000**	**2021/22 £'000**
Not later than one year	430	443
Later than one year and not later than five years	1,858	1,450
Later than five years	53,839	53,779
Total	**56,127**	**55,672**

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2021/22 £xxxm (£1.169m in 2020/21) additional rents were payable to the authority.

Operating Leases

The Future minimum lease payments due under non – cancellable leases in future years are set out below:

	2020/21 £'000	**2021/22 £'000**
Within 1 year	15,534	15,534
Within 2 – 5 years	52,620	52,620
Over 5 years	403,493	403,493
Minimum Lease payments	**471,647**	**471,647**

40. Leases (contd.1)

Authority as a Lessee

Finance Leases

The Assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

	2020/21 £'000	2021/22 £'000
Other Land and Buildings		
Stratford Workshop	3,659	3,659
Industrial Site	588	552
Greenshields Industrial Estate	4,752	4,752
Novotel & IBIS (Accor)	108,564	108,564
Total	**117,563**	**117,527**

The future minimum lease payments at the end of each reporting period are set out below:

	2020/21 £'000	2021/22 £'000
Finance Lease liabilities (net present MLP)		
Current	1,769	1,914
Non - Current (Note 36)	158,224	177,665
Finance Costs Payable in future years	107,252	103,625
	267,245	**283,204**

The increase in lease payments is due to the Council entering into a 50 year lease agreement with Accor to acquire 257 bedroon Novotel and 278 bedroom Ibis hotel.
Located at Western Gateway, Royal Victoria Dock, London.

Minimum Lease payments

	2020/21 £'000	2021/22 £'000
Within 1 year	5,395	5,395
Within 2 – 5 years	21,580	21,580
Over 5 years	240,269	234,874
Minimum Lease payments	**267,244**	**261,849**

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2021/22 £381k (£381k in 2020/21) contingent rents were payable.

Operating Leases

The Future minimum lease payments due under non – cancellable leases in future years are set out below:-

	2020/21 £'000	2021/22 £'000
Within 1 year	22,394	22,394
Within 2 – 5 years	711	711
Over 5 years	14	14
Minimum Lease payments	**23,119**	**23,119**

41. Private Finance Initiatives And Similar Contracts

As at 31st March 2022, the Authority has five long-term contracts in place under Private Finance Initiative (PFI) arrangement, details of which are summarised below:

(i) Schools PFI 1

This is a 25 year contract to design, build and operate 3 Schools - Kingsford Secondary, Plaistow and Kaizen Primary Schools. At the end of the contract, control of the assets revert back to the Authority. The Authority initially recognised these assets on the Balance Sheet. Kaizen has since become an academy and so is no longer included on the authority's balance sheet.

(ii) Schools PFI 2

Schools PFI 2 is a second PFI scheme to build and operate Cumberland Secondary School. The contract is for 25 years and has 16 years left to run. At the end of the contract, control of the assets revert back to the Authority. The Authority initially recognised these assets on the Balance Sheet however removed them when Cumberland became an academy.

(iii) Canning Town PFI

A 30 year contract for the refurbishment, maintenance and provision of landlord services for approximately 1,300 housing properties in Canning Town, East London. The Council has recognised these assets on the Balance Sheet.

(iv) Forest Gate PFI

A 20-year contract for the refurbishment, maintenance and provision of landlord services for approximately 1,300 housing properties in Forest Gate, East London. The Council has recognised these assets on the Balance Sheet.

(v) BSF Wave 1

This involves the design, building and operation of Lister and Rokeby Schools under Wave 1 of the Building Schools for the Future Programme. The scheme is for a term of 26 years, after which the assets will revert back to being controlled by the Authority. The assets are recognised on the Authority's Balance Sheet.

The value of assets held under the PFI schemes is summarised below:

2020/21 Council Dwellings	2020/21 Other Land and Buildings	2020/21 Total		2021/22 Council Dwellings	2021/22 Other Land and Buildings	2021/22 Total
£'000	£'000	£'000		£'000	£'000	£'000
85,414	121,094	**206,508**	Net book value at 1 April	84,120	118,286	**202,406**
		0	Adjustment to opening balance			**0**
1,705	1,765	**3,470**	Additions	3,716	7,811	**11,527**
(1,779)	(2,433)	**(4,212)**	Depreciation and impairment	(1,752)	(2,433)	**(4,185)**
(637)	(2,140)	**(2,777)**	Revaluation	2,550	(4,956)	**(2,406)**
(583)	-	**(583)**	Disposals	(555)	(63,765)	**(64,320)**
84,120	**118,286**	**202,406**	**Net book value at 31 March**	**88,079**	**54,943**	**143,022**

Movements in liabilities resulting from PFI or similar contracts are disclosed below:

2020/21 Council Dwellings	2020/21 Other Land and Buildings	2020/21 Total		2021/22 Council Dwellings	2021/22 Other Land and Buildings	2021/22 Total
£'000	£'000	£'000		£'000	£'000	£'000
(34,023)	(72,332)	**(106,355)**	Value at 1 April	(31,809)	(68,450)	**(100,259)**
2,214	3,882	**6,096**	Repayments made in year	2,873	4,348	**7,222**
(31,809)	**(68,450)**	**(100,259)**	**Value at 31 March**	**(28,936)**	**(64,102)**	**(93,037)**

41. Private Finance Initiatives And Similar Contracts (contd.1)

Future payments to be made

Payments

The Authority makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but which is otherwise fixed. Payments remaining to be made under the PFI contracts at 31st March (excluding any estimation of inflation and availability performance) are shown below.

2021/22	Schools			Dwellings			Total		
	Repayment of Liability	Interest	Service Charge	Repayment of Liability	Interest	Service Charge	Repayment of Liability	Interest	Service Charge
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Payment in 2022/23	4,830	5,479	3,428	2,675	2,602	6,913	7,400	8,080	10,340
Payments within 2-5 yrs	22,325	17,420	15,421	11,675	7,758	29,108	33,895	25,178	44,529
Payments within 6-10 yrs	22,180	10,252	13,252	10,884	2,586	20,841	33,064	12,838	34,092
Payments within 11-15yrs	14,766	2,586	5,206	3,703	400	8,557	18,469	2,986	13,762
Payments within 16-20 yrs	0	0	0	0	0	0	0	0	0
Total future payments (excluding any future indexation)	**64,102**	**35,737**	**37,306**	**28,936**	**13,345**	**65,418**	**92,828**	**49,082**	**102,724**

2020/21	Schools			Dwellings			Total		
	Repayment of Liability	Interest	Service Charge	Repayment of Liability	Interest	Service Charge	Repayment of Liability	Interest	Service Charge
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Payment in 2021/22	4,453	5,874	3,410	2,873	2,899	6,440	7,326	8,773	9,850
Payments within 2-5 yrs	20,566	19,272	15,218	10,828	8,878	28,920	31,394	28,150	44,138
Payments within 6-10 yrs	25,162	12,465	15,068	13,398	3,840	25,142	38,560	16,305	40,210
Payments within 11-15yrs	18,269	4,001	7,020	4,710	626	11,357	22,979	4,627	18,377
Payments within 16-20 yrs	0	0	0	0	0	0	0	0	0
Total future payments (excluding any future indexation)	**68,450**	**41,612**	**40,716**	**31,809**	**16,243**	**71,859**	**100,259**	**57,855**	**112,575**

42. Termination Benefits

Termination benefits paid to staff whose employment was terminated in 2021/22 totalled £1.6m (£1.1m in 2020/21).

Further details can be found in Note 33 (Officers' Remuneration).

43. Pension Schemes Accounted for as Defined Contribution Schemes

Teachers

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by the Teachers' Pensions Agency. It provides teachers with defined benefits upon their retirement and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

In 2021/22, the Authority paid £16.6m (£17.2m in 2020/21) to Teachers' Pensions (the government agency responsible for administering teachers pensions throughout England and Wales) in respect of teachers' pension costs. The Authority is responsible for all pension payments relating to added years it has awarded upon early retirement outside the terms of the teachers' pension scheme, together with the related increases. These costs are accounted for on a defined contribution basis.

Public Health

The Health and Social Care Act 2012 transferred responsibility for Public Health to Local Authorities with effect from 1 April 2013. As a result, the Council now employs staff who pay into the NHS Defined Benefit Scheme. The scheme is administered by the Department of Health but is accounted for on a defined contribution basis.

In 2021/22, the Authority paid £0.9m (£1.3m in 2020/21) to the Department of Health Pension scheme in respect of pension costs.

44. Defined Benefit Pension Schemes

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement.

The Authority participates in post-employment schemes:

- The Local Government Pension Scheme, administered by London Borough of Newham - this is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.
- Arrangements for the award of discretionary post-retirement benefits upon early retirement - this is an unfunded benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.
- The Newham Pension Scheme is operated under the Regulatory Framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of the Investments and Accounts Committee of London Borough of Newham. Policy is determined in accordance with the Pension Fund Regulations. The Investment Managers of the Fund are appointed by the Committee. Members of the Committee are disclosed on www.newham.gov.uk.
- The principal risks of this defined benefit scheme are the longevity assumptions, statutory changes, structural changes (ie large-scale membership withdrawals), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the General Fund and the Housing Revenue Account the amounts required by Statute as described in the Statement of Accounting Policies.

Discretionary Post-retirement Benefits

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no planned assets built up to meet these pension liabilities.

Transactions Relating to Post-employment Benefits

The costs of retirement benefits are recognised in the reported cost of services when they are earned by employees, as opposed to when the benefits are eventually paid as pensions. However, the charge that the Authority is required to make against Council Tax is based upon the cash payable in the year, and therefore the true cost of post-employment/retirement benefits is reversed out of the General Fund and Housing Revenue Account via the Movement in Reserves Statement. The transactions in this note have been recorded in the Comprehensive Income and Expenditure Statement and the General Fund and HRA balances (via the Movement in Reserves Statement) during the current year:

Multi-employer defined benefit plan
Contributions are set every three years as a result of the actuarial valuation of the Fund required by the Regulations. The latest actuarial valuation of the Fund will be carried out as at 31 March 2019 and set contributions for the period from 1 April 2019 to 31 March 2024. There are no minimum funding requirements in the LGPS but the contributions are generally set to target a funding level of 100% using the actuarial valuation assumptions.

On an Employer's withdrawal from the Fund, a cessation valuation will be carried out in accordance with Regulation 64 of the LGPS Regulation 2013 which will determine the termination contribution due by the employer, on a set of assumptions deemed appropriate by the Fund Actuary.

In addition, as many unrelated employers participate in the Newham Pension Fund, there is an orphan liability risk. This is a risk where the employer leaves the Fund but does not have enough assets to cover their pension obligations and therefore the difference may fall on the remaining employers.

McCloud Judgement - Post Balance Sheet Events
The potential impact of the McCloud & Sargeant judgement was taken into account last year, and is already included in the starting position for this report. The impact is therefore incorporated in the roll forward approach and is remeasured as at 31 March 2022.

44. Defined Benefit Pension Schemes (contd.1)

	2020/21 Funded £'000	2020/21 Unfunded £'000	2020/21 **Total £'000**	2021/22 Funded £'000	2021/22 Unfunded £'000	2021/22 **Total £'000**
Comprehensive Income and Expenditure Statement						
Cost of Services:						
Service cost	75,905	(1,589)	**74,316**	70,464	(1,511)	**68,953**
Administration Expenses	745		**745**	1,428		**1,428**
Financing and Investment Income and Expenditure						
Net interest expense	16,814	414	**17,228**	20,229	318	**20,547**
Total Post Employment Benefit Charged to the Surplus on the Provision of Services	**93,464**	**(1,175)**	**92,289**	**92,121**	**(1,193)**	**90,928**
Remeasurement in Other Comprehensive Income and Expenditure						
Return on Fund assets in excess of interest	(141,014)		**(141,014)**	(102,518)		**(102,518)**
Change in financial assumptions	477,895	1,988	**479,883**	(108,583)	(367)	**(108,950)**
Change in demographic assumptions	(23,575)	(262)	**(23,837)**	-	-	**-**
Other actuarial (gains)/losses on assets	-		**-**	-		**-**
Experience (gain)/loss on defined benefit obligation	(26,188)	(256)	**(26,444)**	6,088	53	**6,141**
Adjustment opening Pensions Reserve/liability	-	-	**-**	-		**-**
Total Remeasurements in Other Comprehensive Income and Expenditure	**287,118**	**1,470**	**288,588**	**(205,013)**	**(314)**	**(205,327)**

	2020/21 Funded £,000s	2020/21 Unfunded £,000s	2020/21 **Total £,000s**	2021/22 Funded £,000s	2021/22 Unfunded £,000s	2021/22 **Total £,000s**
Movement in Reserves Statement						
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post employment benefits	(93,464)	1,175	**(92,289)**	(92,122)	1,193	**(90,929)**
Actual amount charged against General Fund and HRA Balances for pensions in the year						
Employers' contributions payable to scheme	65,663	-	**65,663**	4,968		**4,968**
Net adjustment between accounting basis and funding basis under regulations	**(27,801)**	**1,175**	**(26,626)**	**(87,154)**	**1,193**	**(85,961)**

Pensions Assets and Liabilities Recognised in the Balance Sheet

	2020/21 Funded £,000s	2020/21 Unfunded £,000s	2020/21 **Total £,000s**	2021/22 Funded £,000s	2021/22 Unfunded £,000s	2021/22 **Total £,000s**
Present value of the defined benefit obligation	2,368,540	19,468	**2,388,008**	2,334,751	17,961	**2,352,712**
Fair value of plan assets	(1,383,377)	-	**(1,383,377)**	(1,467,447)	-	**(1,467,447)**
Net Liability in balance sheet	**985,163**	**19,468**	**1,004,631**	**867,304**	**17,961**	**885,265**

44. Defined Benefit Pension Schemes (contd.2)

	2020/21			2021/22		
	Funded £'000	Unfunded £'000	**Total £'000**	Funded £'000	Unfunded £'000	**Total £'000**
Reconciliation of the Movements in the Fair Value of Fund Assets						
Opening fair value of assets	**(1,199,568)**	**-**	**(1,199,568)**	**(1,383,377)**		**(1,383,377)**
Adjustment opening Pensions Reserve/liabi	-		**-**	-	-	**-**
Interest on assets	(18,463)	-	**(18,463)**	(24,877)	-	**(24,877)**
Return on assets less interest	(141,014)	-	**(141,014)**	(102,518)	-	**(102,518)**
Other actuarial gains	-	-	**-**	-	-	**-**
Administration expenses	745	-	**745**	1,428	-	**1,428**
Contributions by employer	(65,663)	-	**(65,663)**	(4,967)	-	**(4,967)**
Contributions by scheme participants	(9,769)	-	**(9,769)**	(8,923)	-	**(8,923)**
Estimated benefits paid	62,306	-	**62,306**	55,787	-	**55,787**
Settlement prices paid	(11,951)	-	**(11,951)**			**-**
Closing fair value of assets	**(1,383,377)**	**-**	**(1,383,377)**	**(1,467,447)**	**-**	**(1,467,447)**

	Funded £'000	Unfunded £'000	Total £'000	Funded £'000	Unfunded £'000	Total £'000
Reconciliation of the Movements in the defined benefit obligation						
Opening defined benefit obligation	**1,869,812**	**19,173**	**1,888,985**	**2,368,540**	**19,468**	**2,388,008**
Current service cost	68,634		**68,634**	68,365		**68,365**
Interest cost	35,277	414	**35,691**	45,106	318	**45,424**
Change in financial assumptions	477,895	1,988	**479,883**	(108,582)	(368)	(108,950)
Change in demographic assumptions	(23,575)	(262)	**(23,837)**	-	-	-
Experience loss/(gain)	(26,188)	(256)	**(26,444)**	6,089	52	**6,141**
Liabilities settled	14,557	(1,589)	**12,968**	-	(1,510)	**(1,510)**
Estimated benefits paid	(62,306)		**(62,306)**	(55,787)		**(55,787)**
Past service costs & curtailments	4,665		**4,665**	2,098		**2,098**
Contributions by scheme participants	9,769		**9,769**	8,923		**8,923**
Closing defined benefit obligation	**2,368,540**	**19,468**	**2,388,008**	**2,334,752**	**17,960**	**2,352,712**

44. Defined Benefit Pension Schemes (contd.3)

Assets

The return on the Fund (on a bid value basis) for the year to 31 March 2022 is estimated to be 13.08%.

The estimated asset allocation is as follows:

Employer asset share - bid value	31 March 2021		31 March 2022	
	£'000	%	£'000	%
Equities	790,623	57%	808,343	55%
Gilts	52,677	4%	8,882	1%
Other Bonds	106,425	8%	99,283	7%
Property	141,829	10%	170,348	12%
Cash	86,099	6%	96,766	6%
Other	205,724	15%	283,825	19%
Total	**1,383,377**	**100%**	**1,467,447**	**100%**

The following table provides a more detailed analysis of the Employer's assets as at 31 March 2021:

		Quoted/Unquoted	31 March 2022
Corporate Bonds			
	UK	Quoted	7.0%
	Overseas	Quoted	0.0%
Equities			
	UK	Quoted	46.0%
	Overseas	Quoted	8.0%
Property			
	All	Unquoted	12.0%
Fixed Interest Government Securities			
	UK	Quoted	1.0%
	Overseas	Quoted	0.0%
Others			
	Absolute return portfolio	Unquoted	0.0%
	Hedge Fund	Unquoted	12.0%
	Private Equity	Unquoted	0.0%
	Private Debt	Unquoted	7.0%
	Cash/Temporary Investments	Quoted	4.0%
	Cash/Temporary Investments	Unquoted	3.0%
	Debtors	Quoted	
	Debtors	Unquoted	0.0%
	Creditors	Quoted	
	Creditors	Unquoted	0.0%
			100.0%
Total			**100.0%**

44. Defined Benefit Pension Schemes (contd.4)

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit credit method - an estimate of the pensions that will be payable in future years dependent upon employee assumptions including mortality rates and salary levels.

The liabilities of the Local Government Pension Scheme and the Newham Pension Scheme have been estimated by Barnett Waddingham, an independent firm of actuaries. Pension Fund estimates are based upon the latest full valuation of the scheme as at 31 March 2022.

The significant assumptions used by the actuary are:

	2020/21		2021/22	
	Funded	Unfunded	Funded	Unfunded
Life expectancy from age 65 years				
Retiring today				
Males	21.0	21.0	21.0	21.0
Females	23.8	23.8	23.8	23.8
Retiring in 20 years				
Males	22.4	n/a	22.5	n/a
Females	25.3	n/a	25.4	n/a
Financial Assumptions				
RPI increases (%p.a.)	3.2%	3.5%	3.55%	3.55%
CPI increases (%p.a.)	2.8%	2.8%	3.2%	3.2%
Salary increases (%p.a.)	3.8%	n/a	4.2%	n/a
Pension increases (%p.a.)	2.8%	2.8%	3.2%	3.6%
Discount rate (%p.a.)	2.0%	1.7%	2.6%	2.6%

44. Defined Benefit Pension Schemes (contd.5)

Sensitivity analysis

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions itemised in the previous table. The analysis below has been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, ie on an actuarial basis using the unit credit method.

	Impact on Defined Benefit Obligations		
	£'000	**£'000**	**£'000**
Adjustment to discount rate	**+0.1%**	**0.0%**	**-0.1%**
Present value of total obligations	2,290,371	2,334,751	2,380,036
Projected service cost	56,586	58,210	59,876
Adjustment to long term salary increase	**+0.1%**	**0.0%**	**-0.1%**
Present value of total obligations	2,337,543	2,334,751	2,331,979
Projected service cost	58,243	58,210	58,178
Adjustment to pension increases and deferred revaluation	**+0.1%**	**0.0%**	**-0.1%**
Present value of total obligations	2,376,933	2,334,751	2,293,356
Projected service cost	59,861	58,210	56,599
Adjustment to life expectancy assumption	**+ 1 Year**	**None**	**- 1 Year**
Present value of total obligations	2,447,043	2,334,751	2,228,074
Projected service cost	60,655	58,210	55,851

Risk Management

The Fund recognises that the inherent risks involved in many of its activities and its governance arrangements, described in the preceding section, are designed to ensure that risk management is undertaken at the highest level.

The Fund's approach to Risk Management is covered in the following policies:

- Investment Strategy Statement
- Funding Strategy Statement
- Socially Responsible Investment Policy
- Communications Policy
- Governance Policy

These are included within the Pension Fund Annual Report. In addition, risks are measured and managed via a central Risk Register which is continually revised and updated. The Risk Register is an addendum to the Investment Strategy Statement. Both the Pension Fund Annual Report and Investment Strategy Statement can be found at www.newham.gov.uk.

Impact on the Authority's Cash Flows

The objective of the Scheme is that employers' contributions are maintained at a constant rate. The Authority has agreed a strategy with the Scheme's actuary to achieve funding level of 100% during the next 20 years. Funding levels are monitored on an annual basis. The latest actuarial valuation was carried out at March 2019 and the contributions payable by the participating employers were reviewed as part of that valuation.

45. Contingent Liabilities

The following organisations are admitted bodies of the pension fund have a guarantee in place with the Authority to guard against the possibility of being unable to meet their pension obligations. The Authority guarantees to meet the pension obligations of these admitted bodies in the event of default:

Active Newham
Better Together
Change, Grow, Live
Early Start
Enabled Living
The Good Support Company
London Network for Pest Solutions

46. Nature and Extent of Risks Arising from Financial Instruments

Newham Council is an Authority defined by the Local Government Act 1972 as primarily providing statutory services to the local population on a not-for-profit basis. As such, few financial instruments are used by way of commercial business. However, the funding mechanism means that during the year, the Authority may hold substantial assets and liabilities. The Authority uses financial instruments to manage the risks arising from holding assets and liabilities.

The authority's activities expose it to a variety of financial risks, including:

Credit Risk: the possibilities that other parties might fail to pay amounts due to the authority.

Liquidity Risk: The possibility that the authority might not have funds available to meet its commitments to make payments.

Market Risk: the possibility that financial loss may arise for the authority as a result of changes in such measures as interest rates.

The Authority's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimise these risks. The procedures for risk management are set out through a legal framework as described within the Local Government Act 2003 and the associated regulations. These require the Authority to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued under the Local Government Act 2003. Overall these procedures require the Authority to manage risk in the following ways:

• by formally adopting the requirements of the Code of Practice;
• by approving annually in advance prudential and treasury indicators for the following three years limiting the Authority's overall borrowing:
  - its maximum and minimum exposures to fixed and variable rates;
  - its maximum and minimum exposures to the maturity structure of its debt;
  - its maximum annual exposures to investments maturing beyond a year; and
  - by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government Guidance.

These are required to be reported and approved at or before the Council's Annual Council Tax Setting Budget or before the start of the year to which they relate. These items are reported with the Annual Treasury Management Strategy which outlines the detailed approach to managing risk in relation to the Authority's financial instrument exposure. Actual performance is also reported annually to Members.

The annual Treasury Strategy which incorporates the prudential indicators was approved by the Council on 1st March 2021 and the mid-year treasury Strategy was approved by Council on 22nd November 2021 and is available on the Council website. The key limits within the Strategy were:
• The Authorised Limit for 2021/22 was set at £1,975m (*£1,975m 2020/21). This is the maximum limit of external borrowing or other long term liabilities
• The Operational Boundary was expected to be £2,220m (*£1,975m 2020/21). This is the expected level of debt and other long term liabilities
• The maximum amounts of net fixed and variable interest rate exposure were set at £1,000m and £350m (£900m and £250m 2020/21)

These policies are implemented by a central treasury team. The Authority maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above.

46. Nature and Extent of Risks Arising from Financial Instruments (contd.1)

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard and Poor's Ratings Services. The Annual Investment Strategy considers maximum amounts and time limits in respect of each financial institution. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above. An exception is made for part-nationalised banks. Additional selection criteria are also applied after this initial criterion is applied. Details of the Investment Strategy (part of the annual treasury management strategy mentioned above) can be found on the Council's website.

No breaches of the Authority's counterparty criteria occurred during the reporting period and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

The Authority's maximum exposure to credit risk in relation to its investments in banks and building societies of £68m cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Authority's deposits, but there was no evidence at the 31 March 2021 that this was likely to crystallise. The figures quoted below all represent principal balances only.

31-Mar-21			31-Mar-22	
Long term	Short term	Credit Rating	Long term	Short term
£000s	£000s		£000s	£000s
	(30,000)	AAA		
		AA-		(10,000)
	(25,000)	A+		(48,000)
		A		
	(5,000)	A-		(5,000)
		BBB (UK government part owned)		
(20,000)	(139,000)	Local authorities	(10,000)	(166,000)
	(8,000)	Unrated -other		
		Unrated Corporate Bonds		
(20,000)	**(207,000)**	Total Investments	**(10,000)**	**(229,000)**

Using the expected credit loss model the calculated loss allowance for investments at amortised cost is negligible therefore having no impact on the carrying value of investments.

Credit risk arise from the Council's exposure to other debtors; this excludes monies from government and public institutions. Payments for services are either required in advance or due at the time the service is provided.

Write off of debtors is subject to Council procedures.

The Council Long term debtor is mainly in relation to lease agreements, Loans to subsidiary undertakings and shared equity interest. Shared equity interest has been carried at fair value and therefore no requirement to calculate an impairment allowance. The lease agreement has been reviewed using a simplified approach for calculating the expected credit loss. Due to the low level of risk the loss allowance has been based on a lifetime expected credit loss based on probability of repayment. The calculated loss allowance for lease receivables is negligible therefore having no impact on the carrying value. Credit risk on lease receivables is mitigated by its legal ownership of the assets leased, which can be repossessed if the debtor defaults on the lease contract.

For loans provided to subsidiary undertakings, expected credit loss has been based on the Council agreeing to defer counterparty loan repayments for a period during which the Counterparty's liquidity position is constrained. The credit loss results from the opportunity cost of not being able to reinvest the deferred repayments until a later date. The calculated expected credit loss is negligible therefore having no impact on the carrying value.

Other collateral and soft loans balances have been reviewed for expected credit loss and have been assessed based on the simplified approach looking at probability of default which has resulted in no change in carrying value.

The debtor balances as per Note 22 have been reviewed for loss allowance, providing details of material balances. These debtors have been grouped into Housing, Adult Social Care and Other. For each category of debt there has been an assessment of recoverability based on past collection rates therefore using the probably matrix to determine the loss allowance.

46. Nature and Extent of Risks Arising from Financial Instruments (contd.2)

Liquidity Risk

The Authority has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and the PWLB and money markets for access to longer term funds. There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead the risk is that the Authority will be bound to replenish a significant proportion of its borrowings at unfavourable interest rates. The Authority sets limits on the proportion of its fixed rate borrowing for specified periods. The strategy is to ensure that no more than:
(a) 90% of fixed interest rate loans are due to mature within a five year period; and
(b) 90% of variable interest loans are due to mature within a two year period.

The maturity analysis of the Authority's financial liabilities is as follows:

	31 March 2021	31 March 2022
	Carrying Amount £'000	**Carrying Amount £'000**
Public Works Loans Board	357,272	387,358
Market debt	455,237	456,319
Total	**812,509**	**843,677**

Maturity analysis of financial liabilities

	31 March 2021	31 March 2022
	£'000	**£'000**
Less than 1 year	95,312	130,075
Between 1 and 2 years	102,147	31,055
Between 2 and 5 years	10,000	12,427
Between 5 and 10 years	4,854	42,110
More than 10 years	600,196	628,010
Total	**812,509**	**843,677**

The Authority has a number of market Lender Option, Borrowers' Option (LOBO) loans within it's borrowing portfolio. As at the 31st March 2022 20% of the total portfolio was made up of LOBO debt.

Newham has 11 LOBO loans - they are by type and nominal value

	31 March 2022
	£000
Vanilla LOBO (6)	95,000
Stepped LOBO (3)	30,000
Zero to Par LOBO (2)	40,000
Total	**165,000**

The Authority has a number of market Lender Option, Borrowers' Option (LOBO) loans within its borrowing portfolio. The nature of LOBO agreements is that after an initial fixed period, at periodic intervals throughout the loan, the lender has the option of amending the interest rate. At this point, if the revised interest rate is deemed unacceptable by the Authority, as the borrower it has the option to repay the loan without penalty. To mitigate the risk of having to repay these loans ahead of the actual maturity date, the Authority keeps under review the potential for lenders to propose changes to the interest rate at the scheduled dates within each agreement. This is done through assessing the probability of the interest rates being revised both in the current market environment and during stressed market conditions. To date the probability of lenders seeking to revise interest rates on the Authority's LOBO loans has been low, although this may be influenced in the future by changes to the lenders appetite to reschedule their loan books.

46. Nature and Extent of Risks Arising from Financial Instruments (contd.3)

Market Risk

Interest Rate Risk: The Authority is exposed to risks arising from movements in interest rates.

The Authority is exposed to risk in terms of its interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

Borrowing at variable rates - the interest expense charged to the Surplus / Deficit on the Provision of Services will rise.

Borrowings at fixed rates - the fair value of the liabilities will fall.

Investments at variable rates - the interest income credited to the Surplus /Deficit on the Provision of Services will rise

Investments at fixed rates - the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus and Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivables on variable rate borrowings and investment will be posted to the Surplus / Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have quoted market prices will be reflected in Other Comprehensive Income and Expenditure.

The Treasury Management Strategy aims to mitigate these risk by setting an upper limit of £1,000m on net external debt that can be subject to fixed interest rates and £350m on net external debt subject to variable rates. At 31 March 2022 100% of the debt portfolio was held in fixed rate instruments.

Investments are also subject to movements in interest rates. The Authority is making use of money market funds which pay a variable rate of interest. This risk has to be balanced against actions taken to mitigate credit risk.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	2020/21 £'000	2021/22 £'000
Decrease in interest payable on variable rate borrowings	0	0
Increase in interest receivable on variable rate investments	(3,044)	(3,044)
Impact on Comprehensive Income and Expenditure Statement	**(3,044)**	**(3,044)**

The approximate impact of a 1% fall in interest rates would be as shown above but with the movements being reversed. These assumptions are based on the same methodology as used in the 'Fair Value' disclosure note.

Price Risk: The Authority does not invest in equity shares and therefore is not subject to any price risk (i.e. the risk that the Authority will suffer loss as a result of adverse movements in the price of financial instruments). The Authority has investment in equity in relation to its own subsidiaries which is for the purpose of service delivery.

Foreign Exchange Risk: The Authority, has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

46. Nature and Extent of Risks Arising from Financial Instruments (contd.3)

Market Risk

Interest Rate Risk: The Authority is exposed to risks arising from movements in interest rates.

The Authority is exposed to risk in terms of its interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

Borrowing at variable rates - the interest expense charged to the Surplus / Deficit on the Provision of Services will rise.

Borrowings at fixed rates - the fair value of the liabilities will fall.

Investments at variable rates - the interest income credited to the Surplus /Deficit on the Provision of Services will rise

Investments at fixed rates - the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus and Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivables on variable rate borrowings and investment will be posted to the Surplus / Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have quoted market prices will be reflected in Other Comprehensive Income and Expenditure.

The Treasury Management Strategy aims to mitigate these risk by setting an upper limit of £1,000m on net external debt that can be subject to fixed interest rates and £350m on net external debt subject to variable rates. At 31 March 2022 100% of the debt portfolio was held in fixed rate instruments.

Investments are also subject to movements in interest rates. The Authority is making use of money market funds which pay a variable rate of interest. This risk has to be balanced against actions taken to mitigate credit risk.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	2020/21 £'000	2021/22 £'000
Decrease in interest payable on variable rate borrowings	0	0
Increase in interest receivable on variable rate investments	(3,044)	(3,044)
Impact on Comprehensive Income and Expenditure Statement	**(3,044)**	**(3,044)**

The approximate impact of a 1% fall in interest rates would be as shown above but with the movements being reversed. These assumptions are based on the same methodology as used in the ‘Fair Value’ disclosure note.

Price Risk: The Authority does not invest in equity shares and therefore is not subject to any price risk (i.e. the risk that the Authority will suffer loss as a result of adverse movements in the price of financial instruments). The Authority has investment in equity in relation to its own subsidiaries which is for the purpose of service delivery.

Foreign Exchange Risk: The Authority, has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

HOUSING REVENUE ACCOUNT

2021/22

Housing Revenue Account - Income and Expenditure Statement

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Account Statement.

2020/21 £'000		2021/22 £'000
	Income:	
(83,485)	Rent from Dwellings (gross)	(85,700)
(1,185)	Rent from Other Properties (gross)	(1,315)
(8,438)	Tenant contributions to Services and Facilities	(7,052)
(6,591)	Leaseholder contributions to Services and Facilities	(7,608)
(7,315)	Government subsidy towards the financing of PFI Schemes	(7,315)
(769)	Contribution Towards Expenditure	(651)
(107,783)	**Total income**	**(109,641)**
	Expenditure:	
17,165	Repairs and Maintenance	15,628
55,422	Supervision and Management	54,481
4,404	Rent, rates, taxes and other charges	4,585
17,819	Depreciation and amortisation of non-current assets	17,522
26,271	Revaluation of non-current assets	27,022
-	Revenue expenditure funded from capital under statute	-
169	Debt Management Costs	101
3,253	Movement in Impairment Allowance	2,783
124,503	**Total expenditure**	**122,122**
16,720	**Net income of HRA services as included in whole Authority Comprehensive Income and Expenditure Statement**	**12,481**
205	HRA services share of Corporate and Democratic Core	752
16,925	**Net income of HRA services**	**13,233**
	HRA share of the operating income and expenditure included in the whole Authority Comprehensive Income and Expenditure Statement:	
619	Gain on sale of HRA non-current assets	(351)
12,673	Interest payable and similar charges	12,324
945	Movement on the fair value and income - Investment Properties	1,405
(3,145)	HRA Interest and investment income	(3,377)
(3,592)	HRA share of capital grants and contributions receivable	(7,415)
7,500	**Total**	**2,586**
24,425	**(Surplus) for year on HRA services**	**15,819**

Statement of Movement on the Housing Revenue Account

2020/21 £'000		2021/22 £'000
24,425	(Surplus) on the HRA Income and Expenditure Statement	15,819
(15,057)	Adjustments between accounting basis and funding basis under regulations	(10,316)
9,368	**Net increase before transfers to or from reserves**	**5,503**
(82,207)	Balance on the HRA as at the end of the previous reporting period	(72,839)
	Transfer from HRA Reserves to Fund Capital Expenditure	11,882
(72,839)	**Balance on the HRA as at the end of the current reporting period**	**(55,454)**

47. Notes to the Movement on the Housing Revenue Account Statement

2020/21 £'000		2021/22 £'000
1,169	Difference between interest payable and similar charges including amortisation of premiums and discounts determined in accordance with the Code and those determined in accordance with Statute	1,169
(619)	Gain on sale of HRA non-current assets	(4,118)
(200)	HRA share of contributions to or from the Pensions Reserve	(5,422)
(39,079)	Transfers from capital adjustment account	(43,076)
23,215	Transfer from the Major Repairs Reserve	22,918
457	Difference between any other item of income and expenditure determined in accordance with the Code and determined in accordance with statutory HRA requirements	7
-	Capital Expenditure charged against HRA Revenue	18,206
(15,057)	**Net additional amount required by statute to be debited or credited to the HRA balance for the year**	**(10,316)**

Further details on the amounts required by Statute to be debited or credited to the HRA balance for the year can be found in Note 9.

48. Numbers and Types of Dwellings in the Housing Stock

2020/21 Number	Type of dwelling	2021/22 Number
3,200	Low rise flats	3,320
4,904	Medium rise flats	5,021
3,248	High rise flats	3,271
4,578	Houses	4,668
15,930	**Total**	**16,280**

49. Balance Sheet Valuation of HRA Assets

31 March 2021 £'000		31 March 2022 £'000
	Operational assets	
1,179,562	Dwellings	1,240,204
144,266	Other land and building	148,732
	Non-Operational assets	
20,496	Surplus assets not held for sale	19,631
-	Assets held for Sale	
32,853	Investment properties	
15,986	Assets Under Construction	43,651
	Intangible assets	36
1,393,163		**1,452,255**

50. Vacant Possession

As at 31st March 2022, the vacant possession value of dwellings within the HRA was £4.868 billion (£4.633 billion as at 31st March 2021). The difference between vacant possession value and the Balance Sheet value of dwellings within the HRA shows the economic cost to government of providing council housing at less than open market rents, net of the impairment to the value of the housing Stock.

51. Major Repairs Reserve

The authority is required to maintain the Major Repairs Reserve, which controls an element of the capital resources limited to being used on capital expenditure on HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the capital resources that have yet to be applied at the year-end.

2020/21 £'000		2021/22 £'000
(68,373)	**Balance at 1 April**	**(54,094)**
(16,112)	Depreciation: Stock	(17,345)
(1,707)	Non-stock	(177)
(5,396)	Additional Contribution to MRR	(5,396)
37,494	Major Repairs Reserve applied	63,878
(54,094)	**Balance at 31 March**	**(13,134)**

52. Capital Expenditure and Financing

2020/21 £'000		2021/22 £'000
	Expenditure	
62,406	Council Dwellings, Land and other Property	108,271
	Financing	
(37,494)	Major Repairs Reserve	(63,878)
(7,137)	RTB Receipts	(14,079)
(10,935)	Loans Fund	-
(6,840)	Capital Grants and Contributions	(30,314)
(62,406)		**(108,271)**

53. Capital Receipts

2020/21 £'000		2021/22 £'000
11,719	Sales of Council Dwellings	6,451
4,898	Sales of Land and Other Property	4,574
16,617		**11,025**

54. Depreciation and Amortisation

2020/21 £'000		2021/22 £'000
16,112	Dwellings	17,345
1,547	Other land and buildings	178
160	Surplus assets not held for sale	95
17,819	**Total**	**17,618**

The total depreciation charge for Council assets during 2021/22 was £17.618. This is £.203m lower than 2020/21 and is linked to the in-year asset revaluations, which resulted in increasing useful life of many assets and thereby reducing their annual depreciation charge.

55. Impairment Losses

The Authority is required to disclose the value of impairment together with an explanation of any impairment losses in the financial year in respect of Land, Dwellings and Other Property within the Authority's HRA.

During 2021/22, there was no impairment losses recognised in the accounts (none in 2020/21).

56. Revenue Expenditure Funded from Capital Under Statute

This is expenditure which would be funded from revenue under normal accounting practice but is financed from capital resources under legislation. During 2021/22, HRA revenue expenditure funded from capital under statute totalled £0.0m (£0.0m in 2020/21).

57. Rent Arrears

The total gross rent arrears at 31 March 2022 was £14.469m, an increase of £1.600m (12%) from the balance of £12.869m at 31 March 2022. The Authority has made provision for possible uncollectable debts of £12.972m (£11.284m at 31 March 2021). The provision is based on the Authority's experience of write-offs over the last 5 years, known future debt to be written off and the estimated impact of future changes to the Housing Benefits system.

COLLECTION FUND ACCOUNT

2021/22

Collection Fund 2021/22

The Collection Fund is an agent's statement that reflects the statutory obligation on the London Borough of Newham (as the billing authority) to maintain a separate Collection Fund. The statement shows the transactions of the Billing Authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates. The surplus and deficit on the Collection Fund is shared between the preceptors: Central Government, Greater London Authority and London Borough of Newham. Any residual surplus or deficit at the end of the financial year relating to London Borough of Newham is taken into account in setting the level of Council Tax for the following year.

2020/21					2021/22			
Council Tax	Business Rates	Business Rates Supp.	Total		Council Tax	Business Rates	Business Rates Supp.	Total
£'000	£'000	£'000	£'000		£'000	£'000	£'000	£'000
				Income				
(109,343)			**(109,343)**	Income from Council Tax	(123,536)			**(123,536)**
(3,690)			**(3,690)**	Transfer from the General Fund	0			**0**
	(75,612)		**(75,612)**	Income from Business Rates		(121,349)		**(121,349)**
	867		**867**	Transitional Relief - Business Rates		936		**936**
		(2,342)	**(2,342)**	Business Rate Supplements			(3,992)	**(3,992)**
				Contributions towards previous years' Collection Fund deficit:				
	0		**0**	Central Government	(2,977)	(25,131)		**(28,108)**
	0		**0**	London Borough of Newham	(940)	(22,804)		**(23,744)**
	0		**0**	Greater London Authority		(28,179)		**(28,179)**
(113,033)	**(74,745)**	**(2,342)**	**(190,120)**	**TOTAL INCOME**	**(127,453)**	**(196,527)**	**(3,992)**	**(327,972)**
				Expenditure				
				Precepts				
	50,406		**50,406**	Central Government		51,199		**51,199**
85,756	45,823		**131,579**	London Borough of Newham	88,665	46,544		**135,209**
27,090	56,515		**83,605**	Greater London Authority	29,215	57,405		**86,620**
				Business Rate Supplement				
		2,332	**2,332**	Payment to Greater London Authority			3,982	**3,982**
		10	**10**	Cost of collection			10	**10**
				Charges to Collection Fund				
4,264	0		**4,264**	Write-offs of uncollectable amounts	8,165	0		**8,165**
3,887	697		**4,584**	Increase/(decrease) in bad debt provision	1,940	3,857		**5,797**
	3,419		**3,419**	Increase in provision for appeals		(2,294)		**(2,294)**
	378		**378**	Cost of collection		386		**386**
				Other transfers				
	2,448		**2,448**	Enterprise Zone		2,450		**2,450**
				Apportionment of previous year's estimated surplus				
	3,978		**3,978.00**	Central Government				
1,098	7,128		**8,226**	London Borough of Newham				
348	**4,010**		**4,358**	Greater London Authority				
122,443	**174,802**	**2,342**	**299,587**	**TOTAL EXPENDITURE**	**127,985**	**159,547**	**3,992**	**291,524**
9,410	**100,057**	**0**	**109,467**	**(Surplus)/Deficit arising during the year**	**532**	**(36,980)**	**(0)**	**(36,448)**
(371)	(15,283)	0	**(15,654)**	(Surplus)/Deficit b/f at 1 April	9,039	84,774	0	**93,813**
9,039	**84,774**	**0**	**93,813**	**(Surplus)/Deficit c/f at 31 March**	**9,571**	**47,794**	**(0)**	**57,365**

Notes to the Collection Fund

58. Calculation of the Council Tax Base

The Council Tax is calculated per equivalent Band D property. In order to determine the number of equivalent Band D properties, the Council Tax Base is calculated. All properties are categorised into one of eight bandings (A to H) depending upon the valuation of the property (estimated market value at 1 April 1991). An adjustment is then made for properties that are subject to discounts such as single person or non-residency. The resulting number of properties per valuation banding is then adjusted to calculate the number of equivalent Band D properties, using a defined ratio. Finally the tax base is adjusted to reflect an anticipated collection rate, 95.91% for 2021/22.

2020/21			Council Tax band			2021/22		
Number of chargeable dwellings	Band D equivalent dwellings	Council tax payable	Band	Ratio to Band D	Property value £	Number of chargeable dwellings	Band D equivalent dwellings	Council tax payable
3,207	2,138	922.18	A	6/9	up to 40,000	3,352	2,234	978.22
22,707	17,661	1,075.89	B	7/9	40,001 - 52,000	22,294	17,340	1,141.26
41,434	36,830	1,229.58	C	8/9	52,001- 68,000	40,960	36,409	1,304.29
20,388	20,388	**1,383.28**	**D**	1	68,001 - 88,000	19,063	19,063	**1,467.33**
4,126	5,043	1,690.67	E	11/9	88,001 - 120,000	4,498	5,498	1,793.40
1,226	1,771	1,998.08	F	13/9	120,001 - 160,000	1,376	1,988	2,119.48
225	376	2,305.56	G	15/9	160,001 - 320,000	234	391	2,445.55
34	68	2,766.56	H	2	320,001 and over	35	69	2,934.66
93,347	**84,275**					**91,812**	**82,992**	
	(2,697)				Less Allowance for Non-Collection		(2,656)	
	81,578				**Council Tax base**		**80,336**	

59. Income from Business Rates

Under the arrangements for uniform business rates, the Council collects National Non-Domestic Rates (NNDR) or business rates for its area, based on local rateable values and multipliers set by Central Government. There are two multipliers:
(i) the small business multiplier was 49.9p (49.9p in 2020/21); and
(ii) the standard multiplier was 51.2p (51.2p in 2020/21).
The total amount, less reliefs and other reductions, is shared between the Department of Communities and Local Government, who receive 33% (2020/21 33%), and the London Borough of Newham and Greater London Authority, who retain 30% (2020/21 30%) and 37% (2020/21 37%) respectively.

The total business rateable value for Newham at 31 March 2022 was **£416,376,209** (2020/21 £410,794,141).

60. Going Concern

The CIPFA Code confirms that local authority accounts must be prepared on a going concern basis. The provisions in the Code in respect of going concern reporting requirements reflect the economic and statutory environment in which local authorities operate. These provisions confirm that, as authorities cannot be created or dissolved without statutory prescription, they must prepare their financial statements on a going concern basis of accounting.

Local authorities carry out functions essential to the local community and are themselves revenue raising bodies (with limits on their revenue raising powers, arising only at the discretion of central government). If an authority were in financial difficulty, the prospects are thus that alternative arrangements might be made by central government either for the continuation of the services it provides or for assistance with the recovery of a deficit over more than one financial year. As a result of this, it would not therefore be appropriate for local authority financial statements to be provided on anything other than a going concern basis. The Councils accounts are therefore produced under the Code and that the Council will be a going concern, 12 months from the date of the approval of these financial statements.

During 2021/22 COVID-19 continued to impact the Council's services. The Council incurred £23.6m of Covid related pressures, which includes the non-delivery of savings in 2022/23. This funding was met by: government grants of £20m, including the emergency Covid Funding and Contain Outbreak Management Fund; £1.8m of Sales Fees and Charges compensation from central government, and £1.8m from a £4.0m Covid reserve formed at the outset of 2021/22 from accounting provisions no longer required. This means that the government funding was fully utilised and £2.2m of the former provisions being carried over as a Covid Reserve available for use against ongoing pressures in 2022/23.

Some of the remaining COVID-19 pressures have been addressed in the 2022/23 budget.

During the first half of 2021/22 Corporate Management imposed additional financial controls during the financial year. The impact of the controls brought the overspend down from the Quarter 1 postion to a smal £0.149m at year end. This included a budgeted contribution into the General Fund reserve. The result of the financial controls is that the General Fund Reserve has increased to £7.1m.

The Council also has a number of wholly owned companies that are consolidated into its group accounts. The larger of these companies include Juniper Ventures (a contract cleansing and catering company), Populo Living and Future New Homes (Housing investment companies) and they are funded through loans from the Council. These companies have also been subject to a going concern review and the Council is satisfied that the business model for the companies, their latest cashflow forecasts and the values of their asset bases will ensure that the companies continue to be a going concern. In addition, there are parent guarantees in place to meet any liabilities should the companies cease trading.

PENSION FUND ACCOUNTS

2021/22

2021/22 Pension Fund Accounts

2020/21 £'000		Notes	2021/22 £'000
	Dealings with members, employers and others directly involved in the fund:		
93,149	Contributions	7	39,951
5,750	Transfers in from other pension funds		8,511
98,899			**48,462**
(64,169)	Benefits	8	(61,729)
(9,400)	Payments to and on account of leavers	9	(7,953)
(73,569)			**(69,682)**
25,330	**Net withdrawals from dealing with members**		**(21,220)**
(7,824)	Management expenses	10	(8,475)
17,506	**Net additions/deductions including fund management expenses**		**(29,695)**
	Returns on investments		
22,984	Investment income	11	22,385
(125)	Taxes on income		(72)
176,865	Profit and losses on disposal of investments and changes in the Market value of investments	12	128,943
199,724	**Net return on investments**		**151,256**
217,230	**Net increase/decrease in the assets available for benefits during the year**		**121,561**
1,371,154	**Opening net assets of the Fund**		**1,588,384**
1,588,384	**Closing net assets of the Fund**		**1,709,945**

Net Asset Statement

2020/21 £'000		Notes	2021/22 £'000
1,528,794	Investment assets		1,612,699
(35,414)	Investment liabilities		(14,537)
43,749	Cash deposits		89,029
1,537,129	**Total invested assets**	12	**1,687,191**
52,718	Current assets	19	23,699
(1,463)	Current liabilities		(945)
51,255	**Net current assets**		**22,753**
1,588,384	**Net assets of the Fund available to fund benefits at 31 March**		**1,709,945**

Notes to the Pension Fund Accounts

Note 1: Description of Fund

The London Borough of Newham Pension Fund ('the Fund') is part of the Local Government Pension Scheme (LGPS) and is administered by the London Borough of Newham (LBN). The Local Authority is the reporting entity for this Fund.

The following description of the Fund is a summary only, for more detail reference should be made to the Fund's Annual Report 2021/22.

a) General

The Fund is governed by the Public Service Pensions Act 2013. The Fund is administered in accordance with the following secondary legislation:

- The Local Government Pension Scheme Regulations 2013 (as amended)
- The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016.

It is a contributory defined benefit pension scheme administered by the LBN to provide pensions and other benefits for pensionable employees of LBN and a range of other scheduled and admitted bodies within the borough. Teachers are not members as they are included within other national pension schemes.

The Fund is overseen by the Committee, of LBN supported by the Local Pension Board ('the Board') and day to day operations have been delegated to the Statutory Section 151 officer.

b) Membership

Membership of the LGPS is voluntary and employees are free to choose whether to join or remain in the scheme, or to make personal arrangements outside the scheme.

Organisations participating in the Fund include:

- Scheduled bodies, which automatically entitled to be members of the Fund.
- Admitted bodies, which are other organisations that participate in the Fund under an admission agreement between the Fund and the relevant organisation. Admitted bodies include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

31 March 2021	Membership	31 March 2022
54	Number of employers with active members	54
	NUMBER OF EMPLOYEES IN SCHEME	
5,052	London Borough of Newham	5,511
3,983	Other employers	3,886
9,035	**Total**	**9,397**
	NUMBER OF PENSIONERS	
7,437	London Borough of Newham	7,467
512	Other employers	594
7,949	**Total**	**8,061**
	NUMBER OF DEFERRED MEMBERS	
10,124	London Borough of Newham	10,108
2,014	Other employers	2,236
12,138	**Total**	**12,344**
29,122		**29,802**

c) Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the Fund in accordance with The LGPS Regulations 2013 and range from 5.5% to 12.5% of pensionable pay for the financial year ending 31 March 2022. Employee contributions are matched by employers contributions which are set based on triennial actuarial funding valuations. The last full valuation of the Fund was at 31 March 2019, employer contribution rates range from 12% to 28.1% of pensionable pay, the average employer primary rate is 17.0%. https://www.newham.gov.uk/downloads/file/1173/lbn-acturial-valuation-2019

d) Benefits

Prior to 1 April 2014, pension benefits under the LGPS were based on final pensionable pay and length of pensionable service.

From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is uprated annually in line with the Consumer Prices Index.

There are a range of other benefits provided including early retirement, disability pensions and death benefits. For more details, please refer to the Fund's scheme handbook available from http://www.yourpension.org.uk/handr/Newham-Publications.aspx.

Note 2: Basis of Preparation

The Statement of Accounts summarises the Fund's transactions for the 2021/22 financial year and its year-end position as at 31 March 2022. The accounts have been prepared in accordance with the *Code of Practice on Local Authority Accounting in the United Kingdom 2021/22* ("the code") which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector, and Guidance on Investment Valuations issued by the Pensions Research Accountants Group (PRAG).

Paragraph 3.3.1.2 of the Code requires disclosure of any accounting standards issued but not yet adopted. No such accounting standards have been identified for 2021/22 by the Fund.

The accounts report on the net assets available to pay pension benefits. The accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year, nor do they take account of the actuarial present value of promised retirement benefits. The Code gives administering authorities the option to disclose this information in the net assets statement, in the notes to the accounts or by appending an actuarial report prepared for this purpose (see Note 18).

Going Concern Statement

Management's assessment of the entity's ability to continue as a going concern.

The LGPS is a statutory defined benefit scheme and is effectively guaranteed by Government. It operates on a funded basis, which means that contributions from employees and employers are paid into a fund which is then invested, from which pension benefits are paid as they fall due.

The Fund reduces investment risk by diversifying its investments across a number of different types of global assets; these include shares; equities; property; government bonds and company bonds; infrastructure; and private debt. This diversification means that not all assets are affected by economic events.

The Committee reviewed its Environmental, Social and Governance Policy (ESG) in May 2021, strengthening the Funds commitment to invest responsibly and manage climate risk. The Committee has taken the view that well run companies perform better over the long term.

From time to time the Fund experiences economic downturns and a long-term view must be taken of investment returns. For this reason the actuary carries out a smoothing exercise when assessing the valuation of the Fund's assets.

The concept of a going concern assumes that the Fund functions and services will continue in operational existence for the foreseeable future. LGPS Regulations remain in force with no expectation of any plans to wind up the Fund or the LGPS. The Fund continues to operate as usual.

In carrying out its assessment that this basis is appropriate, made for the going concern period to 31 March 2025.

What is the process management followed to make its assessment?

In line with statutory requirements the Fund undertakes a valuation every three years to determine the ratio of the Funds' assets to its liabilities. This funding position is a summary statistic often quoted to give an indication of the health of the Fund. The Fund's triennial valuation at 31 March 2019 reported that the Fund had sufficient assets to cover 96% of the accrued liabilities.

The purpose of the valuation is to review the current funding strategy and ensure the Fund has a contribution plan and investment strategy in place that will enable it to pay members' benefits as they fall due.

Actuarial revaluations are used to set future contribution rates and underpin the Fund's most significant investment management policies, for example in terms of the balance struck between longer term investment growth and short term yield/return. Any deficits are financed through increased contributions agreed with the actuary and are financed by Council, admitted and scheduled bodies contributions.

The Fund's Investment Strategy Statement (ISS) sets out its strategic asset allocation in order to deliver the investment returns which the Fund requires to achieve full funding over the longer term. The ISS is continually developed and updated at each quarterly Committee.
The employer covenant is reviewed periodically with the Fund's actuary. The aim is to provide early warning of any employer at risk of defaulting on their liabilities and to ensure adequate bonds or guarantees are in place to mitigate that risk. The July 2021 employer risk review revealed no

material risk to the Fund.

The Fund also monitors the timeliness and value of contributions, this will help us to intervene early if we suspect that an employer is struggling to meet their pension obligations.

The Fund's Investment Advisor reports quarterly to the Committee at which fund manager performance is reviewed and discussed to ensure that the investment strategy remains on track.

What are the assumptions on which the assessment is based including whether the key assumptions underlying the budgets and/or forecasts appear appropriate in the circumstances?

Details on the assumptions used in the valuation are contained within the actuary's 2019 valuation report and the updated Funding Strategy Statement, March 2021.

The Fund monitors budgets and cash flow on a monthly basis. Cash flow will include predictable payments, such as the monthly pension payroll, or more unpredictable payments such as transfer out payments, retirement lump sums or death benefits. The Fund is maturing which means that the cash flow position of the Fund is negative, contributions from employers and employees are not sufficient to meet the payments of benefits due without needing to utilise investment income, or liquidate investment assets. However, this has been forecast for a number of years and the Committee took steps in invest in income yielding assets , currently some assets classes are non-distributing as there is sufficient cash balances to maintain this approach, the Committee will review this approach as the need arises.

In establishing an acceptable working cash balance, we wish to determine a sum that is sufficient to cover predictable benefit payments, taking account of expected cash flow, whilst also providing a buffer to meet unpredictable payments together with any deterioration in cash inflow.

	Cash Balance	Cash Balance Forecast		
	31/03/2022 £m	31/03/2023 £m	31/03/2024 £m	31/03/2025 £m
Balance b/f	**29,635**	**15,037**	**11,807**	**11,527**
Income	73,092	86,100	79,600	81,890
Outgoings	(87,690)	(89,330)	79,880	(80,680)
Balance	**15,037**	**11,807**	**11,527**	**12,737**

The Fund's cash flow remains robust. The Fund held cash of £89m at the Balance Sheet date, equivalent to 0.2% of the Fund Assets. In addition, the Fund held £1.3b in Level 1 and Level 2 investment assets which could be realised within 3 months if required. However, based upon review of its operational cash flow projections the Fund is satisfied it has sufficient cash to meet its obligations to pay pensions, for at least 12 months from the date of authorisation of these accounts, without the need to sell any of these investments. As such the accounts have been prepared on a going concern basis.

What are Management's plans for future action?

The Committee continue to monitor manager performance and review the Fund's ISS taking advice from the schemes advisors and officers and take any remedial actions to the portfolio where necessary.

The next triennial valuation is in progress and will become effective on 1 April 2023. This will assess the funding level at that time and contributions rates and the investment strategy will be reviewed and revised as necessary to ensure that there are sufficient assets to fund the liabilities. The Fund will continue to keep the funding position under review.

The Fund maintains a balance of cash sufficient to meet operational requirements, and this will continue to be monitored on a monthly basis. The Funds cash position is monitored regularly and reported on a quarterly basis to the Committee.

The Fund also has a currency hedge in place to partly remove currency risk from non-sterling denominated assets.

Note 3: Summary of Significant Accounting Policies

Fund account – revenue recognition

a) Contribution income

Normal contributions are accounted for on an accruals basis as follows;

- Employee contribution rates are set in accordance with LGPS regulations, using common percentage rates for all schemes which rise according to pensionable pay.
- Employer contributions are set at the percentage rate recommended by the Fund actuary for the period to which they relate.

Employer deficit funding contributions are accounted for on the basis advised by the Fund actuary in the rates and adjustment certificate issued to the relevant employing body. Additional employers' contribution in respect of ill-health and early retirements are accounted for in the year the event arose. Any amount due in the year but unpaid will be classed as a current financial assets.

b) Transfers to and from other schemes

Transfers in and out relate to members who have either joined or left the Fund.

Individual transfers in/out are accounted for when received or paid. Transfers in from members wishing to use the proceeds of their additional voluntary contributions (Note 20) to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers in.

c) Investment income

- Interest income is recognised in the Fund as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination.

- Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

- Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the Net Asset Statement (NAS) as a current financial asset.

- Changes in the value of investments (including investment properties) are recognised as income and comprise all realised and unrealised profits/losses during the year.

Fund account – expense items

d) Benefits payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the NAS as current liabilities, providing that payment has been approved.

e) Taxation

The Fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a Fund expense as it arises.

f) Management expenses

The Fund discloses its management expenses in accordance with the CIPFA guidance Accounting for Local Government Pension Scheme Management Expenses (2016), all items of expenditure are charged to the Fund on an accruals basis as follows:

Administrative expenses

All staff costs of the pension administration team are recharged to the Fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

Oversight and governance costs

All staff costs associated with oversight and governance are recharged to the Fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

Investment management expenses

Investment management expenses are charged directly to the Fund as part of management expenses and are not included in, or netted off from, the reported return on investments.

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the Market value of the investments under their management and therefore increase or decrease as the value of these investments change.

Where an investment manager's fee note has not been received by the year end date, an estimate based upon the Market value of their mandate as at the end of the year is used for inclusion in the Fund account. In 2021/22 £0.918m of fees are based on such estimates (2020/21 £0.611m).

Private Equity management fees are estimated by taking a portion of the total management fees of the private equity partnership based on the percentage of the Fund holdings with the partnership. In 2021/22 £0.95m of fees is based on such estimates (2020/21 £0.416m).

Net assets statement

g) Financial assets

Investment assets are included in the financial statements on a fair value basis as at the reporting date. A financial asset is recognised in the NAS on the date the Fund becomes party to the contractual acquisition of the asset. From this date any gains or losses arising from changes in the fair value of asset are recognised in the Fund account.

The values of investments as shown in the NAS have been determined at fair value in accordance with the requirements of the Code and IFRS13 (see Note 14). For the purposes of disclosing levels of fair value hierarchy, the Fund has adopted the classification guidelines recommended in *Practical Guidance on Investment Disclosures* (PRAG/Investment Association, 2016).

h) Foreign currency transactions

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of transaction. End-of-year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, Market values of overseas investments and purchases and sales outstanding at the end of the reporting period.

i) Derivatives

The Fund uses derivative financial instruments to manage its exposure to specific risks arising from its investment activities. The Fund does not hold derivatives for speculative purposes.

Derivative contract assets are fair value at bid prices and liabilities are fair value at offer prices. Changes in the fair value of derivative contracts are included in the change of market value.

j) Cash and cash equivalents

Cash comprises cash in hand in terms of temporary deposits, amounts held by the Fund's external managers and invested in money market funds. Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

k) Financial liabilities

A financial liability is recognised in the NAS on the date the Fund becomes party to the liability. The Fund recognises financial liabilities relating to investment trading at fair value as at the reporting date, and any gains or losses arising from changes in the fair value of the liability between contract date, the year-end date and the eventual settlement date are recognised in the Fund account as part of the Change in Value of Investments.

Other financial liabilities classed as amortised costs are carried at amortised cost i.e. the amount carried in the NAS is the outstanding principal repayable plus accrued interest. Any interest charged is accounted for on an accruals basis and included in administration costs.

l) Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of International Accounting Standard (IAS) 19 and relevant actuarial standards. As permitted under the Code, the Fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the NAS (Note 18).

m) Additional voluntary contributions

The Fund provides an additional voluntary contributions (AVC) scheme for its members, the assets of which are invested separately from those of the Fund. AVCs are not included in the accounts in accordance with section 4(1) (b) of The LGPS (Management and Investment of Funds) Regulations

2016 but are disclosed as a note only (Note 20). The AVC provider is Clerical Medical and contributions are also collected for life assurance policies provided by Utmost Life and Pensions.

n) Contingent assets and contingent liabilities

A contingent asset arises where an event has taken place giving rise to a possible asset whose existence will only be confirmed or otherwise by the occurrence of future events.

A contingent liability arises where an event has taken place prior to the year-end giving rise to a possible financial obligation whose existence will only be confirmed or otherwise by the occurrence of future events. Contingent liabilities can also arise in circumstances where a provision would be made, except that it is not possible at the balance sheet date to measure the value of the financial obligation reliably.

Contingent assets and liabilities are not recognised in the NAS but are disclosed by way of narrative in the notes.

Note 4: Critical judgements in applying accounting policies

Pension fund liability

The liability is re-calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines.

This estimate is subject to significant variances based on changes to the underlying assumptions which are agreed with the actuary and have been summarised (see Note 18).

Actuarial revaluations are used to set future contribution rates and underpin the Fund's most significant investment management policies, for example in terms of the balance struck between longer term investment growth and short-term yield/return.

Note 5: Assumptions made about the future and other major sources of estimation uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the reported. Estimates and assumptions are made taking into account historical experience, current trends and future expectations. The items in the NAS for which there is a significant risk of material adjustment in the following year are as follows.

Item	Uncertainties	Effect if actual results differ from assumptions
Actuarial present value of promised retirement benefits (Note 18)	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, salary increases, changes in retirement ages, mortality rates and returns on fund assets. A firm of consulting actuaries is engaged to provide the Fund with expert advice about the assumptions to be applied.	The effects on the present value of total pension obligation in individual assumptions can be measured. For instance: • a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of £54m • a 0.1% increase in assumed earnings inflation would increase the value of liabilities by approximately £4m, and

Item	Uncertainties	Effect if actual results differ from assumptions
		• a one year increase in assumed life expectancy would increase the liability by approximately £118m.
Private equity, private debt and real assets investments (Note 14)	Private equity investments are valued at fair value in accordance with *International Private Equity and Venture Capital Valuation Guidelines 2012*. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.	The total private equity investment in the financial statements is £327m. There is a risk that this investment may be under or overstated in the accounts.

Note 6: Events after the Reporting Date

The Written Ministerial Statement relating to the consultation on amendments to the statutory underpin (also known as the McCloud remedy) was issued on 13 May 2021. The Statement confirms much of what our actuary had already expected and adjusted future liabilities to allow for. However, a degree of uncertainty remains and we await a promised full response later this year.

In due course, primary legislation for public service pensions will be taken through Parliament and then regulations will be made to make the changes for the LGPS, with the expectation they will come into force on 1 April 2023. This is a non-adjusting event.

A link to the Statement is here Written statements - Written questions, answers and statements - UK Parliament

Note 7: Contributions Receivable

2020/21 £'000	By Category	2021/22 £'000
13,982	**Employees contributions**	**15,248**
	Employers contributions:	
66,988	Normal contributions	21,474
10,854	Deficit recovery contributions	1,764
1,325	Augmentation contributions	1,465
79,167	**Total Employers contributions**	**24,703**
93,149	**Total**	**39,951**

2020/21 £'000	By Authority	2021/22 £'000
74,956	Administering Authority	22,039
6,065	Admitted Body	4,836
12,128	Scheduled Body	13,076
93,149	**Total**	**39,951**

Note 8: Benefits Payable

2020/21 £'000	By Category	2021/22 £'000
(48,788)	Pensions	(49,827)
(13,396)	Commutation and lump sum retirement benefits	(9,614)
(1,985)	Lump sum death benefits	(2,288)
(64,169)	**Total**	**(61,729)**

£'000	By Authority	£'000
(58,510)	Administering Authority	(56,042)
(2,572)	Admitted bodies	(2,372)
(3,087)	Scheduled bodies	(3,315)
(64,169)	**Total**	**(61,729)**

Note 9: Payments to and on account of leavers

2020/21 £'000		2021/22 £'000
(335)	Refunds to members leaving service	(248)
(9,065)	Individual transfers	(7,705)
(9,400)	**Total**	**(7,953)**

Note 10: Management Expenses

2020/21 £'000		2021/22 £'000
(724)	Administrative costs	(939)
(6,542)	Investment management expenses	(6,967)
(558)	Oversight and governance costs	(569)
(7,824)	**Total**	**(8,475)**

Note 10a: Investment Management Expenses

2021/22	Management Fees £'000	Transaction Costs £'000	Total £'000
Asset pool	(130)	-	(130)
Equity	(1,155)	(75)	(1,230)
Fixed income	(201)	(638)	(839)
Managed Alternatives	(25)	-	(25)
Pooled equity	(144)	-	(144)
Pooled fixed income	(34)	(30)	(64)
Pooled property Investments	(876)	-	(876)
Private debt	(76)	(54)	(131)
Private equity	(2,458)	-	(2,458)
Real assets	(700)	-	(700)
	(5,799)	**(1,046)**	**(6,845)**
Custody Fees			(122)
Total			**(6,967)**

2020/21	Management Fees £'000	Transaction Costs £'000	Total £'000
Asset pool	(127)	-	(127)
Pooled equity	(82)	(122)	(204)
Equity	(2,327)	(131)	(2,458)
Fixed income	(592)	(106)	(698)
Pooled fixed income	32[1]	(8)	24
Managed Alternatives	(474)	(154)	(628)
Pooled property Investments	(770)	-	(770)
Private debt	(110)	(69)	(179)
Real assets	(676)	(654)	(1,330)
	(5,126)	**(1,244)**	**(6,370)**
Custody Fees			(172)
Total			**(6,542)**

Note 10b: External Audit Costs

2020/21 £'000		2021/22 £'000
(51)	External audit	(21)

[1] Prior year pooled fixed income received management fee rebates

(51)	(21)

Note 11: Investment Income

2020/21 £'000		2021/22 £'000
1,832	Fixed interest securities	3,855
5,771	Equities	2,652
122	Pooled equities	-
3,502	Pooled property	3,896
3,093	Pooled fixed income	184
6,046	Private debt	6,854
1,179	Private equity	1,954
141	Real assets	194
850	Diversified alternatives	442
448	Interest on cash deposits	228
22,984	**Total**	**22,385**

Note 12: Investments

Market Value as at 31 March 2021 £'000	Analysis of Investments	Market Value as at 31 March 2022 £'000
238,245	**Equities**	**147,474**
85,441	**Fixed interest securities**	**-**
	Pooled funds - additional analysis	
131,923	Fixed income unit trust	125,466
607,784	Equity unit trust	798,495
21,415	Managed alternatives	-
761,122		**923,961**
161,833	**Pooled property investments**	**197,597**
	Other Investments	
47,130	Private equity	71,757
75,446	Real assets	84,889
106,411	Private debt	112,895
39,594	Social Housing	57,205
268,581		**326,746**
8,976	**Diversified Alternatives**	**2,330**
150	**Shares in London CIV**	**150**
43,609	**Cash deposits**	**89,029**
	Other investment assets	
2,355	Investment income due	226
2,091	Amount receivable for sales	-
1,047	Derivative assets	6,215
140	Spot FX contracts	8,000
5,633		**14,441**
	Investment liabilities	
(36,461)	Derivative liabilities	(13,554)
-	Amounts payable for purchases	(983)
(36,461)		**(14,537)**
1,537,129	**Total investment assets**	**1,687,191**

Note 12a: Reconciliation of Movements in Investments and Derivatives

	Market value as at 31 March 2021 £'000	Purchases during the year and derivative payments £'000	Sales during the year and derivative receipts £'000	Change in Market Value during the year £'000	Market value as at 31 March 2022 £'000
Equities (active)	238,245	53,356	(175,790)	31,663	147,474
Fixed interest securities	85,441	-	(180,006)	94,565	-
Pooled funds	761,122	261,834	(51,494)	(47,501)	923,961
Pooled property investments	161,833	19,615	(14,161)	30,310	197,597
Other investments	268,581	56,283	(40,072)	41,954	326,746
Diversified alternatives	8,976	(493)	(7,276)	1,123	2,330
Shareholding in London CIV	150	-	-	-	150
	1,524,348	390,595	(468,799)	152,114	1,598,258
Derivative contracts:					
Purchased/written options	(34,346)	55,533	(6,653)	(20,658)	(6,124)
Forward currency contracts	(1,069)	7,795	(3,552)	(4,390)	(1,215)
	1,488,934	453,923	(479,004)	127,066	1,590,919
Other Investment balances:					
Cash deposits	43,609			1,591	89,029
Investment income due	2,355			-	226
Amount receivable for sales of investments	2,091			2	-
Amounts payable for purchases of investments	-			-	(983)
Spot FX Contracts	140			284	8,000
	1,537,129			128,943	1,687,191

	Market value as at 31 March 2020 £'000	Purchases during the year and derivative payments £'000	Sales during the year and derivative receipts £'000	Change in Market Value during the year £'000	Market value as at 31 March 2021 £'000
Equities	359,578	74,153	(305,188)	109,702	238,245
Fixed interest securities	93,242	63,843	(62,141)	(9,503)	85,441
Pooled investments	450,054	233,172	(15,654)	93,550	761,121
Pooled property investments	164,479	5,291	(3,479)	(4,458)	161,833
Private equity/debt & real assets	195,996	85,882	(17,101)	3,805	268,581
Diversified alternatives	57,537	29,907	(84,227)	5,759	8,976
Shareholding in London CIV	150	-	-	-	150
	1,321,036	**492,248**	**(487,790)**	**198,855**	**1,524,348**
Derivative contracts:					
Futures	-	2	-	(2)	-
Purchased/written options	10,103	-	-	(44,450)	(34,347)
Forward currency contracts	(9,327)	13,853	(27,076)	21,482	(1,068)
	1,321,812	**506,103**	**(514,867)**	**175,886**	**1,488,934**
Other Investment balances:					
Cash deposits	46,497			870	43,609
Investment income due	2,589			-	2,355
Amount receivable for sales of investments	1,828			-	2,091
Amounts payable for purchases of investments	(1,100)			-	-
Spot FX Contracts	-			109	139
	1,371,626			**176,865**	**1,537,129**

Note 12b: Investments analysed by Fund manager

Market value as at 31 March 2021 £'000	%	Fund manager	%	Market value as at 31 March 2022 £'000
		Pooled *investments – London CIV*		
150	-	LCIV Shareholding	-	150
		LCIV Pimco	6.8	115,164
		Investments aligned with London CIV asset pool		
607,786	39.6	Legal and General (LGIM)	47.3	798,500
		Investments managed outside of the London CIV asset pool		
179,967	11.7	Aberdeen Standard	-	-
35,854	2.3	Arcmont	2.4	41,325
21	-	Baring	-	21
32,560	2.1	Brightwood	2.2	37,626
6,956	0.5	Brockton	0.5	8,962
157,320	10.2	CBRE	11.9	189,338
39,594	2.6	Cheyne	3.4	57,205
66,995	4.4	Fiera Capital	4.4	74,487
53,679	3.5	HarbourVest	5.0	83,993
9,525	0.6	KGal Capital	0.7	12,114
249,509	16.2	Longview	8.8	148,922
21,415	1.4	Man FRM	1.4	23,561
10,607	0.7	Morgan Stanley	0.2	2,956
3,267	0.2	Northern Trust cash deposits	1.7	27,942
10,489	0.7	Payden & Rygel	0.6	10,304
43,683	2.8	Permira	2.4	40,762
7,752	0.5	River & Mercantile	0.8	13,859
1,537,129	**100**	**Total investment assets**	**100**	**1,687,191**

Individual investments exceeding 5% of net assets

	Market value as at 31 March 2021 £'000	% of total fund %	Market value as at 31 March 2022 £'000	% of total fund %
LGIM – Paris Aligned	-	-	679,983	40.00
LGIM – Future World Index	232,841	15.15	-	-
Aberdeen World Opportunistic Bond	121,436	7.90	-	-
LCIV Global Bond Fund	-	-	115,164	6.83
LGIM - <15YR Index-linked gilts	84,646	5.51	89,941	5.33
CBRE Global Alpha Fund	68,875	4.48	91,928	5.45
	507,799		**977,016**	

Note 12c: Stock Lending

The Fund does not carry out stock lending directly, and is an investor of a pooled fund with the passive equity manager, LGIM, who carry out stock lending as part of the Fund's activities. Stock Lending occurs in limited number of overseas equities index funds.

The Stock Lending programme is managed and administered by the custodian of the Funds (Citibank) within the risk control parameters set by LGIM. The programme has been operating for over 10 years and enjoys an indemnity from Citibank. Stock lending is only undertaken with counterparties who have satisfied the requirements in terms of market capability and minimum credit standing.

All income arising from stock lending less the custodian/administrator's costs are credited to the Funds lending the stocks. LGIM does not receive any revenue from the stock lending. As at 31 March 2022, the value of quoted equities on loan was £80m (2020/21: £166m). These equities continue to be recognised in the Fund's financial statements.

Note 13: Analysis of Derivatives

Objectives and policies for holding derivatives

Most of the holding in derivatives is to hedge liabilities or hedge exposures to reduce risk in the Fund. Derivatives may be used to gain exposure to an asset more efficiently than holding the underlying asset. The use of derivatives is managed in line with the investment management agreement agreed between the Fund and the various investment managers.

The Fund currently has exposure to forward currency contracts and the purpose of this is to reduce the Fund's exposure to fluctuations in exchange rates. The Fund managers who use forward currency contracts is River and Mercantile. A breakdown of forward contracts held by the Fund as at 31 March 2022 is given below:

Open forward currency contracts

Settlements	Currency bought	Local value	Currency sold	Local value	Asset value	Liability value
		000		**000**	**£'000**	**£'000**
One to six months	GBP	97,651	USD	(129,600)	-	(806)
One to six months	GBP	48,876	EUR	(58,200)	-	(409)
Open forward currency contracts at 31 March 2022					**-**	**(1,215)**
Net forward currency contracts at 31 March 2022						**(1,215)**
Prior year comparative						
Open forward currency contracts at 31 March 2021					**(955)**	**(2,024)**
Net forward currency contracts at 31 March 2021						**(1,069)**

Purchased/written options

As part of its risk management strategy, the Fund purchases equity option contracts that protect it from falls in value in its main investment markets.

Investment underlying option contract	Expires	Put/ Call	Notional Holdings	Market Value as at 31/03/2021	Notional Holdings	Market Value as at 31/03/2022
			£'000	£'000	£'000	£'000
Assets						
Overseas equity purchased	One to three months	Put	60	92	-	-
Overseas equity purchased	Over three months	Put	-	-	73	6,215
				92		**6,215**
Liabilities						
Overseas equity written	One to three months	Put	(76)	(26)	-	-
Overseas equity written	Over three months	Put	-	-	(91)	(2,525)
Overseas equity written	One to three months	Call	(60)	(34,412)	-	-
Overseas equity written	Over three months	Call	-	-	(73)	(9,814)
				(34,438)		**(12,339)**
Net purchased/written options				**(34,346)**		**(6,124)**

Note 14: Fair Value - Basis of Valuation

Description of asset	Valuation hierarchy	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
Market quoted investments	Level 1	Published bid market price ruling on the final day of accounting period	Not required	Not required
Quoted bonds	Level 1	Market value based on current yields	Not required	Not required
Exchange traded pooled investments	Level 1	Closing bid value on published exchanges	Not required	Not required
Overseas bond options	Level 2	Fixed income securities are priced based on evaluated prices provided by independent pricing services.	Evaluated price feeds	Not required
Pooled investments - unit trusts	Level 2	Closing bid price where bid and offer are published	NAV-based pricing set on a forward pricing basis	Not required
Structured equity	Level 2	Estimated valuation reported by counterparty	Market information such as interest rates, equity values, implied volatility, implied dividends	Reported values are estimates and do not represent trading value to enter into or close a position.
Pooled investments- property funds	Level 3	Closing bid price where bid and offer are published	NAV-based pricing set on a forward pricing basis	Valuations could be affected by material events occurring between the date of the financial statements provided and the Fund's own reporting date, by changes to expected cashflows, and by any differences between audited and unaudited accounts.
Pooled investments- hedge funds	Level 3	Closing bid price where bid and offer are published	NAV-based pricing set on a forward pricing basis	Valuations could be affected by material events occurring between the date of the financial statements provided and the Fund’s own reporting date, by changes to expected cashflows, and by any differences between audited and unaudited accounts.
Private (Unquoted) equity / debt and real assets	Level 3	Comparable valuation of similar companies in accordance with *International Private Equity and Venture Capital Valuation Guidelines (2012)*	• Earnings before interest, tax, depreciation and amortisation multiple • Revenue multiple • Discount for lack of marketability • Control premium	Valuations could be affected by material events occurring between the date of the financial statements provided and the Fund's own reporting date, by changes to expected cashflows, and by any differences between audited and unaudited accounts.

Sensitivity of assets valued at Level 3

Having analysed historical data and current market trends, and consulted with independent investment advisors, the Fund has determined that the valuation methods described above are likely to be accurate to within the following ranges, and has set out below the consequent potential impact on the closing value of investments held at 31 March 2022.

The figures set out below are independent investment advisors assessment of the 1 year volatility for the asset classes held.

Description of asset	Assessed valuation range (+/-) %	Value as 31 March 2022 £'000	Value on increase £'000	Value on decrease £'000
Private debt*	10	112,895	124,185	101,606
Private equity	15	71,757	82,521	60,993
Real assets**	10	84,889	93,378	76,400
Social Housing	10	57,205	62,926	51,485
Subtotal		**326,746**	**363,010**	**290,484**
Pooled investments-hedge funds	15	2,265	2,605	1,925
Property funds	10	51,107	56,218	45,996
Total		**380,183**	**421,833**	**338,405**

*Private debt is combined totals of the following managers; Arcmont, Brightwood & Permira
**Real assets is combined totals of the following managers; Fiera & KGAL

Note 14a: Fair Value Hierarchy

Assets and liabilities have been classified three levels, according to the quality and reliability of information used to determine fair values.

Level 1 –where the fair values are derived from adjusted quoted prices in active markets for identical assets or liabilities. Comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts.

Level 2 – Assets and liabilities at level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value.

Level 3 – Assets and liabilities at level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data.

The following table provides an analysis of the financial assets and liabilities of the Fund grouped into levels 1 to 3, based on the level at which the fair value is observable.

Values at 31 March 2022	Quoted market price Level 1 £'000	Using observable inputs Level 2 £'000	With significant observable inputs Level 3 £'000	Total £'000
Financial assets at fair value through profit and loss				
Equities	147,474	-	-	147,474
Pooled investments	-	923,961	-	923,961
Pooled property investments	8,743	137,747	51,107	197,597
Private equity	-	-	326,746	326,746
Diversified alternatives	-	-	2,330	2,330
Derivative assets	-	6,215	-	6,215
Cash deposits	89,029	-	-	89,029
Other investment assets	8,150	-	-	8,150
Investment income due	226	-	-	226
Net investment assets	**253,622**	**1,067,923**	**380,183**	**1,701,728**
Financial liabilities at fair value through profit and loss				
Payable for investment purchases	-	(983)	-	(983)
Derivative liabilities	-	(13,554)	-	(13,554)
Total	**253,622**	**1,053,386**	**380,183**	**1,687,191**

Values at 31 March 2021	Quoted market price Level 1 £'000	Using observable inputs Level 2 £'000	With significant observable inputs Level 3 £'000	Total £'000
Financial assets at fair value through profit and loss				
Bonds	-	85,441	-	85,441
Equities	238,245	-	-	238,245
Pooled investments	-	761,658	8,439	770,097
Pooled property investments	8,186	27,008	126,640	161,834
Private equity	-	-	268,581	268,581
Derivative assets	-	1,047	-	1,047
Cash deposits	43,609	-	-	43,609
Other investment assets	290	-	-	290
Investment income due	705	1,650	-	2,355
Amounts receivable for sale	-	2,091	-	2,091
Net investment assets	**291,035**	**878,895**	**403,660**	**1,573,590**
Financial liabilities at fair value through profit and loss				
Derivative liabilities	-	(36,461)	-	(36,461)
Total	**291,035**	**842,434**	**403,660**	**1,537,129**

Note 14b: Reconciliation of Fair Value Measurements within Level 3

	Market value as at 31/03/2021 £'000	Transfers in/out of level 3 £'000	Purchases £'000	Sales £'000	Unrealised gains (losses) £'000	Realised gains (losses) £'000	Market value as at 31/03/2022 £'000
Pooled investments-hedge funds	8,439	-	1	(7,195)	(602)	1,687	2,330
Private equity	47,130	-	10,500	(17,545)	20,197	11,475	71,757
Property funds	126,640	(59,440)	4,988	(11,751)	(12,772)	3,442	51,107
Private debt	106,411	-	24,977	(21,854)	2,236	1,125	112,895
Real assets	75,446	-	3,583	(451)	6,322	(11)	84,889
Social Housing	39,594	-	17,000	-	611	-	57,205
Total	**403,660**	**(59,440)**	**61,049**	**(58,796)**	**15,992**	**17,718**	**380,183**

Unrealised and realised gains and losses are recognised in the profit and losses on disposal and changes in the market value of investments line of the Fund of account.

Note 15: Classification of Financial Instruments

Accounting policies describe how different asset classes of financial instruments are measured, and how income and expenses, including fair value gains and losses are recognised. The following table analyses the carrying amounts of financial assets and liabilities by category and NAS heading.

Market value as at 31 March 2021				Market value as at 31 March 2022		
Fair value through profit and loss £'000	Assets at amortised cost £'000	Liabilities at amortised cost £'000		Fair value through profit and loss £'000	Assets at amortised cost £'000	Liabilities at amortised cost £'000
			Financial assets			
238,245	-	-	Equities	147,474	-	-
85,441	-	-	Fixed Interest Securities	-	-	-
761,121	-	-	Pooled funds	923,961	-	-
161,833	-	-	Pooled property Investments	197,597	-	-
268,581	-	-	Private equity/debt & real assets	326,746	-	-
8,976	-	-	Diversified alternatives	2,330	-	-
150	-	-	London collective investment vehicle	150	-	-
-	73,244	-	Cash and cash equivalents	89,029	15,037	-
1,047	-	-	Derivatives	6,215	-	-
2,495	-	-	Other investment balances	8,226	-	-
2,091	-	-	Amounts receivable for sales	-	-	-
-	21,989	-	Sundry debtors and prepayments	-	6,532	-
1,529,981	**95,233**	**-**	**Total Financial Assets**	**1,701,728**	**21,569**	**-**
			Financial liabilities			
-	-	(36,461)	Derivatives	-	-	(13,554)
-	-	(1,463)	Sundry creditors	-	-	(945)
-	-	-	Spot currency contracts	-	-	(983)
-	**-**	**(37,924)**	**Total Financial liabilities**	**-**	**-**	**(15,482)**
1,529,981	**95,233**	**(37,924)**	**Total**	**1,701,728**	**21,569**	**(15,482)**

Note 15a: Net Gains and Losses on Financial Instruments

31 March 2021 £'000		31 March 2022 £'000
	Financial Assets	
198,855	Fair value through profit and loss	152,113
979	Other investment balances	1,878
	Financial Liabilities	
(22,969)	Fair value through profit and loss	(25,048)
176,865	**Total**	**128,943**

All realised gains and losses arise from the sale or disposal of financial assets which have been derecognised in the financial statements.

The Fund has not entered into any financial guarantees that are required to be accounted for as financial instruments.

Note 16: Nature and Extent of Risks arising from Financial Instruments

Risk and risk management

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. The Fund manages these investment risks as part of its overall Fund risk management programme.

Responsibility for the Fund's risk management strategy rests with the Committee. Risk management policies are established to identify and analyse the risks faced by the Fund's operations. Policies are reviewed regularly to reflect changes in activity and in market conditions.

Market risk

Market risk is the risk of loss emanating from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix. The objective of the Fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, while optimising investment return.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the Fund and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis, and manage any identified risk in two ways:

- the exposure of the Fund to market risk is monitored through a factor risk analysis, to

ensure that risk remains within tolerable levels
- specific risk exposure is limited by applying risk-weighted maximum exposures to individual investments.

Equity futures contracts and exchange traded option contracts on individual securities may also be used to manage market risk on equity investments. The Fund's structured equity is a hedge that provides some level of mitigation to market volatility.

Other price risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. Except for shares sold short, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments. Possible losses from shares sold short are unlimited.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored to ensure it is within limits specified in the Fund investment strategy.

Other price risk – sensitivity analysis

In consultation with its investment advisors, the Fund has determined that the following movements in market price risk are reasonably possible for 2021/22, assuming that all other variables, in particular foreign exchange rates and interest rates, remain the same:

Asset type	Movement %	Market value as at 31 March 2022 £'000	Movement on increased value £'000	Movement on decreased value £'000
Equities*	15	147,474	169,595	125,353
Pooled funds	10	924,027	1,016,430	831,625
Pooled property investments	10	197,597	217,357	177,838
Private equity	15	71,757	82,521	60,994
Private debt	10	112,895	124,185	101,606
Real assets	10	84,889	93,378	76,400
Diversified alternatives	15	2,265	2,605	1,925
Social housing	10	57,205	62,925	51,484
London collective investment vehicle	15	150	173	128
Cash and cash equivalents	0	89,029	89,029	89,029
Other investment assets	0	14,440	14,440	14,440
Payable for investment purchases	0	(983)	(983)	(983)
Investment liabilities	0	(13,554)	(13,554)	(13,554)
Total Investment assets		**1,687,191**	**1,858,101**	**1,516,285**

* unhedged position

Asset type	Movement %	Market value as at 31 March 2021 £'000	Movement on increased value £'000	Movement on decreased value £'000
Equities*	15	238,245	273,982	202,508
Fixed interest securities	10	85,441	93,985	76,897
Pooled funds	10	761,121	837,233	685,009
Pooled property investments	10	161,833	178,016	145,650
Private equity	15	47,130	54,200	40,061
Private debt	10	106,410	117,051	95,769
Real assets	10	75,446	82,991	67,901
Diversified alternatives	15	8,976	10,322	7,630
Social housing	10	39,594	43,553	35,635
London collective investment vehicle	15	150	173	128
Cash and cash equivalents	0	43,609	43,609	43,609
Other investment assets	0	5,635	5,635	5,635
Investment liabilities	0	(36,461)	(36,461)	(36,461)
Total Investment assets		**1,537,129**	**1,704,289**	**1,369,970**

* unhedged position

Interest rate risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's direct exposure to interest rate movements as at 31 March 2022 and 31 March 2021 is set out below. These disclosures present interest rate risk based on the underlying financial assets at fair value.

Interest rate – risk sensitivity analysis

The Fund recognises that interest rates can vary and affect both income to the Fund and the carrying value of Fund assets, both of which affect the value of the net assets available to pay benefits. A 100 basis point (BPS) movement in interest rates is consistent with the level of sensitivity applied as part of the Fund's risk management strategy.

The Fund's investment advisor has advised that there is a low probability that long-term average rates are expected to move less move by more than 100 basis points (1%) from one year to the next and experience suggests that such movements are unlikely.

	Market value as at 31 March 2022 £'000	Value on 1% price increase £'000	Value on 1% price decrease £'000
Asset type			
Cash and Cash equivalents	89,029	89,919	88,139

Cash balances	15,037	15,187	14,887
Total	**104,066**	**105,106**	**103,026**

	Market value as at 31 March 2021 £'000	Value on 1% price increase £'000	Value on 1% price decrease £'000
Asset type			
Cash and Cash equivalents	43,609	44,045	43,173
Fixed interest securities	85,441	86,295	84,587
Cash balances	29,635	29,931	29,339
Total	**158,685**	**160,272**	**157,098**

Interest Receivable

	Market value as at 31 March 2022 £'000	Value on 1% price increase £'000	Value on 1% price decrease £'000
Asset type			
Cash and Cash equivalents	228	230	226
Total	**228**	**230**	**226**

	Market value as at 31 March 2021 £'000	Value on 1% price increase £'000	Value on 1% price decrease £'000
Asset type			
Cash and Cash equivalents	702	709	695
Fixed interest securities	1,650	1,666	1,633
Total	**2,352**	**2,375**	**2,328**

This analysis demonstrates that a 1% increase in interest rates will not affect the interest received on fixed interest assets but will reduce their fair value, and vice versa. Changes in interest rates do not impact on the value of cash and cash equivalent balances but they will affect the interest income received on those balances.

Currency risk

Currency risk represents the risk that future cash flows will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on any cash balances and investment assets not denominated in UK sterling. Following analysis of historical data in consultation with the Fund investment advisors, the Fund considers the likely volatility associated with foreign exchange rate movements to be not more than 10%. A 10% strengthening/weakening of the pound against the various currencies in which the Fund holds investments would decrease/increase the net assets available to pay benefits as follows.

Asset type	Market value as at 31 March 2022 £'000	Value on 10% price increase £'000	Value on 10% price decrease £'000
Overseas quoted equities	138,588	152,447	124,729
Overseas fixed interest unit trusts	10,302	11,332	9,272
Overseas pooled property investments	112,024	123,226	100,822

Overseas private debt	112,895	124,185	101,606
Overseas real assets	84,889	93,378	76,400
Total	**458,698**	**504,568**	**412,829**

Asset type	Market value as at 31 March 2021 £'000	Value on 10% price increase £'000	Value on 10% price decrease £'000
Overseas quoted equities	219,948	241,943	197,953
Overseas public sector quoted	49,620	54,582	44,658
Overseas fixed interest unit trusts	131,923	145,115	118,731
Overseas equity unit trusts	166,002	182,602	149,402
Overseas managed alternatives	21,415	23,557	19,274
Overseas pooled property investments	82,003	90,203	73,803
Overseas private debt	106,410	117,051	95,769
Overseas real assets	75,446	82,991	67,901
Total	**852,767**	**938,044**	**767,490**

a) **Credit risk**

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The Market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

The selection of high quality fund managers, counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner. The Fund has also set limits as to the maximum sum placed on deposit with individual financial institutions. In addition, the Fund invests an agreed percentage of its Funds in the money markets to provide diversification. Money market funds chosen all have AAA rating from a leading ratings agency, as shown below.

Summary	Rating	Asset value as at 31 March 2021 £'000	Asset value as at 31 March 2022 £'000
Held with Custodian			
Northern Trust custody cash accounts	AAA	43,609	89,029
Money market funds			
BNP Paribas	AAA	20	14,990
Federated Prime Rate	AAA	9,500	-
Bank current accounts			
Lloyds	AA-	135	47
Total		**73,244**	**104,066**

The Fund has experienced no defaults from fund managers, brokers or bank accounts over many years.

Credit risk may also occur if an employing body not supported by central government does not pay contributions promptly, or defaults on its obligations. The Fund has not experienced any actual defaults in recent years and the current practice is to obtain a guarantee before admitting new employers so that all pension obligations are covered in the event of that employer facing financial difficulties. All contributions due at 31 March 2022 and 31 March 2021 (£2.1m and £1.1m respectively) were received in the first two months of the respective financial year.

Liquidity risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Fund's cash holding under its treasury management arrangements at 31 March 2022 was £43m (31 March 2021: £32.9m).

Cash not needed to settle immediate financial obligations is invested by the Fund in accordance with LBN's Treasury Investment Strategy (TIS). The TIS sets out the criteria for investing and selecting investment counterparties and details the approach to managing risk.

The Fund also has access to an overdraft facility for short-term cash needs (up to seven days). This facility is only used to meet timing differences on pension payments. As at 31 March 2022 the balance on this facility stood at £0 (31 March 2021: £0).

The Fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert into cash. As at 31 March 2022 the value of liquid assets represented 65.7% of the total Fund value (31 March 2021: 72.5% of the total Fund assets).

b) **Refinancing risk**

The key risk is that the Authority will be bound to replenish a significant proportion of its financial instruments at a time of unfavourable interest rates. The Fund does not have any financial instruments that have a refinancing risk as part of its treasury management and investment strategy.

Note 17: Funding Arrangements

In line with the Local Government Pension Scheme Regulations 2013, the Fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place as at 31 March 2019 and the next valuation is due to take place as at 31 March 2022.

The key elements of the funding policy are:

- to ensure the long-term solvency of the Fund, i.e. that sufficient funds are available to meet all pension liabilities as they fall due for payment
- to ensure that employer contribution rates are as stable as possible
- to minimise the long-term cost of the scheme by recognising the link between assets and liabilities and adopting an investment strategy that balances risk and return
- to reflect the different characteristics of employing bodies in determining contribution rates where it reasonable to do so

- to use reasonable measures to reduce the risk to other employers and ultimately to the authority tax payer from an employer defaulting on its pension obligations.

The aim is to achieve 100% solvency over a period of 17 years and to provide stability in employer contribution rates by spreading any increases in rates over a period of time. Normally this is three years but in some cases a maximum period of 12 years can be granted. Solvency is achieved when the funds held, plus future expected investment returns and future contributions are sufficient to meet expected future pension benefits payable. When an employer's funding level is less than 10% of the 100% funding target, then a deficit recovery plan will be put in place requiring addition employer contributions.

At the 2019 actuarial valuation, the Fund was assessed as 96% funded (85% at the March 2016 valuation). This corresponded to a deficit of £58m (2016 valuation: £201m) at that time.

Individual employers' rates will vary depending on the demographic and actuarial factors particular to each employer.

In addition to the primary contribution rate, most employers also pay a secondary contribution rate depending on the demographic and actuarial factors particular to each employer. Full details of the contribution rates payable can be found in the 2019 actuarial valuation report and the Funding Strategy Statement on the Fund's website.

The valuation of the Fund has been undertaken using the projected unit method under which the salary increase for each member is assumed to increase until they leave active service by death, retirement or withdrawal from service. The principal assumptions were as follows.

Financial assumptions as noted in the triennial valuation

Assumed returns at	31 March 2019	31 March 2016
	%	%
Discount rate	5.0	5.4
CPI Inflation	2.6	2.4
Pension increases	2.6	2.4
Salary increases	3.6	3.9

Mortality assumptions as noted in the triennial valuation

Future life expectancy based on the actuary's fund-specific mortality review was as follows.

Life expectancy from age 65		31 March 2019	31 March 2016
		Years	Years
Retiring today	Males	21.2	21.6
	Females	23.8	24.0
Retiring in 20 years	Males	22.7	23.3
	Females	25.4	25.8

Commutation assumptions

An allowance is included for future retirements to elect to take 50% of the maximum additional tax free cash up to HMRC limits for pre- April 2008 service and 75% of the maximum tax-free cash for post April 2008 service

50:50 option

Less than 1% of active members (evenly distributed across age, service length and salary range) have taken up the 50:50 option.

Note 18: Actuarial Present Value of Promised Retirement Benefits

In addition to the triennial funding valuation, the Fund's actuary also undertakes a valuation of the Fund liabilities, on an IAS 19 basis, every year using the same base data as the funding valuation rolled forward to the current financial year, taking account of changes in membership numbers and updating assumptions to the current year. This valuation is not carried out on the same basis as that used for setting Fund contribution rates and the Fund accounts do not take account of liabilities to pay pensions and other benefits in the future. In order to assess the value of the benefits on this basis, the actuary has updated the actuarial assumptions (set out below) from those used for funding purposes (see Note 17). The actuary has also used valued ill-health and death benefits in line with IAS 19.

2020/21 £m		2021/22 £m
(2,770.3)	Present value of promised retirement benefits	(2,755.8)
1,578.5	Fair value of scheme assets (bid value)	1,687.2
1,191.8	**Net Liability**	**1,068.6**

An allowance for the potential impact of the McCloud & Sargeant judgement is included in the present value of promised retirement benefits.

As noted above, the liabilities above are calculated on an IAS 19 basis and therefore will differ from the results of the 2019 triennial funding valuation (see Note 17) because IAS 19 stipulates a discount rate rather than a rate which reflects market rates.

Note 19: Current Assets

2020/21 £'000		2021/22 £'000
414	Contributions due – employees	1,234
680	Contributions due – employers	896
21,989	Prepayments	1,335
-	Receivables	77
-	Debtors	5,119
29,635	Cash balances	15,038
52,718	**Total Current Assets**	**23,699**

Note 20: Additional Voluntary Contributions

Market value at 31 March 2021 £'000		Market value at 31 March 2022 £'000
1,029	Clerical Medical	1,123
160	Utmost Life and Pensions	
1,189	**Total**	

AVC contributions of £0.059m were paid directly to Clerical Medical during the year (£0.058m 2020/21).There have been no further contributions to Utmost in either financial year.

These amounts are not included in the Fund accounts in accordance with Regulation 4 (1) (b) of the LGPS (Management and Investment of funds) Regulations 2016.

Note 21: Agency Services

The Fund pays discretionary awards to the former teachers of LBN, the amounts are fully reclaimed.

2020/21 £'000		2021/22 £'000
320	Payments on behalf of London Borough of Newham	316
320	**Total**	**316**

Note 22: Related Parties

The Fund is administered by LBN. During the reporting period, the Council incurred costs of £1.16m (2020/21: £0.94m) in relation to the administration of the Fund and was subsequently reimbursed by the Fund for these expenses (see Note 10). As at 31 March 2022 the Council owed the Fund £5.1m (2020/21 £20.3m).

Responsibility for management of the Fund has been delegated to the Pensions Committee and the day to day operations of the Fund have been delegated to the Statutory Section 151 and the Chief Executive of oneSource.

Of the Committee members there are no active members of the LGPS and three deferred members; Councillor John Gray, Councillor Harvinder Singh-Virdee and Councillor James Asser. The Members of the Committee do not receive fees in relation to their specific responsibilities as Members of the Committee.

The Fund is a minority shareholder in London LGPS CIV Ltd. Shares valued at £0.15m at 31 March 2022 (£0.15m at 31 March 2021) are included as long-term investments in the NAS. A mixed portfolio of investments is managed by the regional asset pool as shown in Note 12b. During 2021/22 a total of £0.13m was charged to the pension fund by London CIV in respect of investment management services (£0.13m in 2020/21).

Note 22a: Key Management Personnel

Key management personnel are members of the Committee, the Corporate Director of Resources, the Director of Exchequer and Transactional Services and the Head of Pensions & Treasury for oneSource. Total remuneration payable to key management personnel which is recharged to the Fund is set out below:

2020/21 £'000		2021/22 £'000
35	Short-term benefits	35
1,381	Post-employment benefits	1,387
1,416	**Total**	**1,422**

Note 23: Contingent Liabilities and Contractual Commitments

The Russian invasion of Ukraine commencing 24 February 2022 resulted in significant market volatility in the financial markets. The Fund has indirect holdings of £0.6m through two of its fund managers. This amount is currently frozen due to UK government sanctions.

Outstanding capital commitments for private debt, property, private equity, real assets and social housing at 31 March 2022 totalled £114m (31 March 2021: £139m). There are no contingent liabilities to report.

Four admitted body employers in the Fund hold insurance bonds and seven admitted bodies have a guarantee in place with the Local Authority to guard against the possibility of being unable to meet the pension obligations. These bonds/guarantees are drawn in favour of the Fund and payment will only be triggered in the event of employer default. No such defaults have occurred.

The Fund, in conjunction with other Borough shareholders in the London CIV, has entered into an exit agreement with the London CIV, acting as a guarantor. The Fund will meet any exit payments due should the London CIV cease its admission arrangements with City of London. Should an amount become due the Fund will meet 1/32 share of costs.

ANNUAL GOVERNANCE STATEMENT

2021/22

Annual Governance Statement (AGS) 2021-22

The London Borough of Newham (LBN) is responsible for ensuring that its business is conducted in accordance with the law and proper standards and that public money is safeguarded and properly accounted for. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions including arrangements for the management of risk.

Newham's Local Code of Corporate Governance was reviewed in early 2021 and is consistent with the principles of the CIPFA / SOLACE Framework *Delivering Good Governance in Local Government.* The Council's Financial Regulations are set out in Part 8 of the Constitution available on our website.[1]

The governance framework comprises the systems processes, cultures and values, by which we direct and control the activities of the Council, and is informed by both the legal requirements that all local authorities are subject to, as well as the good governance agenda being pursued by Mayor Fiaz and her administration. Through the framework, we monitor the achievement of our strategic objectives and consider whether those objectives have led to the delivery of appropriate and cost-effective services.

Evaluation against the local code of corporate governance

The following section highlights each of the seven governance principles set out in the 2016 CIPFA framework 'Delivering Good Governance in Local Government' (as set out in the diagram below at Fig 1), and the arrangements in place demonstrating how we meet these governance principles.

Any areas for further improvement identified as part of this annual review form an action plan which the Corporate Director of Resources will lead on arrangements for overseeing whilst working with the Chief Executive and other members of the Corporate Management Team.

The review of governance effectiveness is informed by assessments from each Corporate Director, the Head of Internal Audit, the Corporate Statutory Officers, the Council's external auditors and other review agencies and inspectorates.

[1] https://mgov.newham.gov.uk/ieListMeetings.aspx?CommitteeId=1331

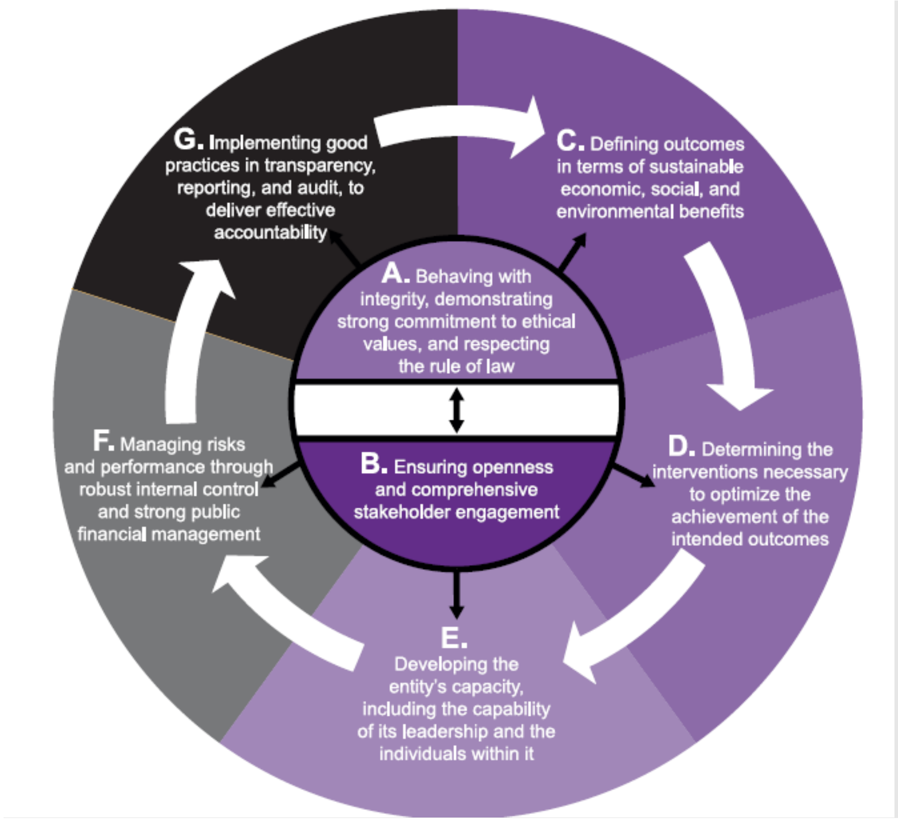

Fig 1.

This statement meets the requirements of the Accounts and Audit Regulations 2015 in relation to the publication of an Annual Governance Statement.

Opinion

Overall, we can confirm that the Council has appropriate systems and processes in place to ensure that good governance is maintained in line with CIPFA's 'Delivering Good Governance in Local Government Framework, 2016'. Whilst we are satisfied that these generally work and can be regarded as fit for purpose, we have identified some areas for improvement.

Progress made in dealing with previous significant governance issues (SGI) is detailed in Table 1 and two new SGIs have been identified and highlighted in Table 2. The Corporate Director of Resources leads on arrangements for overseeing progress, working closely with the Chief Executive and other senior officers as appropriate.

Our review of compliance against the Local Code of Corporate Governance and the Financial Management Code is detailed in the relevant sections within this statement. The governance framework has been in place within the LBN for the year ended 31 March 2022 and up to the approval of the annual accounts.

A. Behaving with Integrity, Demonstrating Strong Commitment to Ethical Values and Respecting the Rule of Law

The Council's Standards Advisory Committee has reviewed a number of protocols governing ethical standards and behaviour during 2021/22. Protocols on Foreign visits, Use of Council resources, and Social media have been reviewed and adopted by SAC, and will be recommended to Council in June or July 2022. SAC has received regular reports on Member compliance with the ethical framework, declarations of interest and gifts & hospitality.

The Council has adopted a comprehensive Member Induction and Development programme, developed during 2021/22 for use following the May 2022 elections. SAC has overseen this project, which has been well-received by new and returning Members and felt to be an improvement on what was offered following the last elections in 2018. The Code of Conduct and ethical framework for Members features prominently in the programme, being covered by the Monitoring Officer during the day 1 Induction Day and in depth at an early development session in May 2022.

The Corporate Governance Board consisting of the statutory officers regularly reviews statutory compliance and good governance arrangements to ensure we are operating in an ethical and correct fashion. Both members and officers are regularly reminded about their obligations around declarations of interest and the members' register of interests is published as required.

The Council has adopted HEART values which govern how we expect our staff to deliver their services. These are assessed in all staff appraisals and are promoted via internal communications and the Intranet. This year the Council has particularly focused on improving compliance in recording the outcome of appraisals in the Fusion HR system to ensure that this important management obligation is being followed across the whole organisation.

B. Ensuring Openness and Comprehensive Stakeholder Engagement

Review and gradual removal of Covid-19 governance arrangements

During the Covid-19 pandemic, decision-making arrangements and service priorities were amended at a Cabinet meeting on 3rd April 2020, including providing additional officer delegations in relation to Covid-19 matters.[2] These were partially lifted in September 2020 and during 2021-22 the governance and Gold Command arrangements were kept under review as the pandemic continued but government requirements changed.

A report to Cabinet in September 2021[3] provided a review of the Council's Covid-19 response including a 360 degree review from a range of members,

[2] https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=294&MId=13045
[3] https://mgov.newham.gov.uk/documents/s150035/Newhams%20COVID-19%20Pandemic%20Response.pdf

officers and other stakeholders[4]. This concluded that the Council's provision of information, communication and support had been good to very good, with a significant improvement in staff feeling informed or very informed compared with a similar assessment in 2020 (increased from 51% to 91%). Partners felt that communication of key government guidance and information-sharing about vulnerable people had been particularly effective. The same Cabinet meeting agreed the Executive response to an in-depth Scrutiny review of the Council's Covid-19 Response, demonstrating strong member oversight at both Executive and non-Executive level of our governance during the pandemic.[5]

During Covid-19 all formal Council and committee meetings moved to on-line and were broadcast on the Council's Youtube channel. From May 2021, the regulations permitting fully remote Council and committee meetings lapsed and the Council was required to put in place arrangements for councillors to meet in a socially distanced and Covid-safe way, compliant with the 1972 Act requirements for public meetings.

Meetings have continued to be held in hybrid form, enabling some members and officers to attend via Zoom. During 2021, 160 such meetings were successfully held in compliance with all statutory requirements. Members attending via Zoom are not counted as formally present as they are not in the room in person, and this has caused some meetings to risk inquoracy, particularly during later stages of the virus when infection rates returned to previous high levels. However, overall, the Council has managed this return to public in-person meeting arrangements effectively and hybrid meetings are now a standard feature of our formal governance.

The same approach has been taken for other public-facing meetings such as the Community Assemblies, which are a strong feature of Newham's commitment to ensuring openness and stakeholder engagement. These have taken place over Zoom throughout 2021-22 and have had over 3000 participants. An Internal Audit review of the governance surrounding the Community Assemblies' allocation of Neighbourhood Community Infrastructure Levy through a participatory budgeting mechanism found some weaknesses in record-keeping and administrative processes and made recommendations for improvement which have been implemented.

Overview and Scrutiny is an important element of the Council's arrangements for ensuring openness and stakeholder engagement, particularly in a Mayoral authority. During 2021/22 Overview and Scrutiny opened up their committees to more co-optees to bring in additional opportunities for engagement and independent expertise, which has been greatly valued, as reported in the O&S Annual Report to the Annual Council Meeting in May 2022[6].

[4] Covid 19 360 Degree Survey: https://mgov.newham.gov.uk/documents/s150039/Appendix%20D%20-%20Summary%20of%20the%20360%20Review.pdf

[5] https://mgov.newham.gov.uk/documents/s150060/Executive%20Response%20to%20Scrutiny%20CommissionCovid-19%20Review%20Report%20and%20Recommendations.pdf

[6] https://mgov.newham.gov.uk/documents/s155177/2021-2022%20Scrutiny%20Annual%20Report%20and%20Four%20Year%20Review%20CM%20New%20Cover.pdf

C. Defining Outcomes in terms of Sustainable Economic, Environmental and Social Benefits

Following the unprecedented impact of Covid-19 on our borough, Newham has developed and agreed a new strategy and corporate plan. Our 'Towards a Better Newham: Our Recovery and Reorientation Strategy and Action Plan' was approved at Cabinet, 3rd November 2020.[7] For the first time this defined our objectives in terms of the outcomes of health, wellbeing and happiness of our residents, and sets out an outcomes framework based around 8 pillars as represented in Fig. 2 below.

In addition, Council declared a Climate Emergency on April 2019, and a report has been provided annually to full Council on the action plans being followed in response to this Declaration and to improve our environmental sustainability as a Council and a borough. The most recent in this reporting period was June 2021[8] and a further report will come to Council in June 2022.

2021/22 represents a baseline year, against which we will measure the impact of our interventions over the longer term. The 2021/22 Outturn report to Cabinet in July 2022 will report on that baseline following a new Outcomes Survey and other measures and data gathering carried out during the year. This represents significant progress towards Newham becoming an outcomes-focused organisation.

[7] https://mgov.newham.gov.uk/mgIssueHistoryHome.aspx?IId=97241&optionId=0

[8] https://mgov.newham.gov.uk/documents/s147601/Climate%20Emergency%20Annual%20-%20Report.pdf

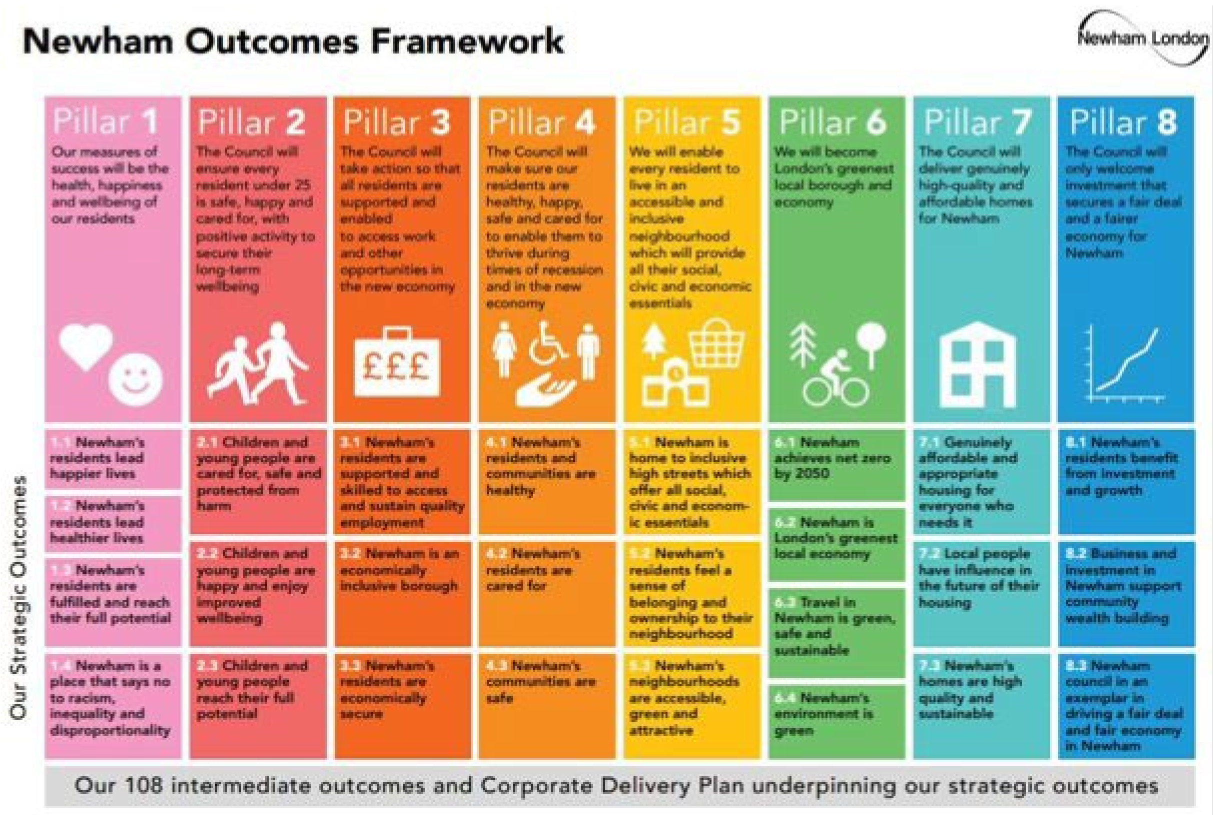

Fig. 2

D. Determining the Interventions Necessary to Optimise the Achievement of the Intended Outcomes

Our governance arrangements ensure the correct interventions are determined at the correct level:

- The Mayor and her executive of Cabinet leads, alongside elected members are accountable for strategic and major policy decisions determined at either formal Cabinet meetings, Council meetings or committees of Full Council as per Diagram 1 below.
- The Chief Executive is responsible for ensuring that the Council's overall governance and organisational structure is fit for purpose.
- The Council's corporate directors and directors are responsible for determining the best methods of delivering priorities and performance management.
- The Executive Director of OneSource left during the year and a review of OneSource is taking place jointly with LB Havering to determine the arrangements that will best meet the boroughs' requirements for the future.

Governance Framework in Newham 2021/22

The following diagram (1) presents the overall governance framework in Newham.

OUTLINE GOVERNANCE FRAMEWORK IN NEWHAM 2021/22: THE GOLDEN THREAD

Key Sources
Constitution
Scheme of Delegation
Corporate Plans & Strategies

EXECUTIVE POWERS

MAYOR & CABINET
Cabinet collectively makes key decisions over £1M or with community impact

NON-EXECUTIVE POWERS

FULL COUNCIL
Budget & Policy Framework
Governance and Constitution
Regulatory powers

Political Group
(members supported by political assistant)
(Non-decision making)

Member / Officer Groups & Briefings
(Non-decision making)

Hybrid Bodies
HWB
Schools Forum
SACRE
Admissions Forum
Pensions Board

Overview & Scrutiny
4 x Commissions
Executive scrutiny
Policy review
Call in powers

Committees
Audit
Pensions
Standards

Regulatory Committees
Planning x 2
Licensing x 2

Joint Committees etc.
- London Councils
- oneSource Committee
- ELWA

(can be both Exec/Non-exec powers)

Citizen Assemblies
Resident participation in decision-making. Non-decision making but input into delegated budgets and local priorities. Influencing policy and delivery at all levels

Corporate Management Team
Chief Executive & Corporate Directors / MO advising
Collective decision making on delegated matters (executive and non-executive)
Review of all Cabinet reports
Senior accountability for statutory duties e.g H&S
Oversight of performance and delivery

Corporate Governance Group
(Statutory Officers and Head of Assurance)
Governance oversight, including assurance, whistle blowing

Bright Future

Best Start in Life (BSIL) Commissioning:
- Early Years and Early Help commissioning which includes the commissioning of Children Centres and Early Start.

BSIL Early Years:

The statutory sufficiency duty for childcare
- The quality of early years provision across the Borough
- The S11 audits that are required as part of safeguarding children in Education and settings
- Early Years SEND commissioning and the SEND inclusion Fund.

CYP
- Children's safeguarding (inc safeguarding board)
- Corporate Parenting
- Education duties
- school places

PPP
- Performance
- Policy
- Democracy Commission
- Communications

Adults & Health
- Adult Social Care duties
- Safeguarding Board
- Public Health
- Delivery of the National Child Measurement Programme
- Homelessness

Inclusive Economy & Housing
- Development Control
- Regeneration programmes
- Affordable Housing
- Housing powers and stock
- Populo Living client

Environment & Sustainable Transport
- Emergency Planning & Gold Command
- Community Safety Partnership
- Regulatory powers
- Surveillance powers/oversight

Resources
- Financial Management (s.151 and s.114 duties)
- Property & Capital Programme
- Internal Audit
- Budget Process
- Info Governance
- Risk Management
- Council companies
- Investments / Pensions
- Shareholder Board

oneSource
- Legality & Ethical Framework / MO
- Human Resources
- Procurement Compliance
- Asset Management "corporate landlord"
- Schools Capital projects
- IT & IT security
- Corporate H & S

Populo Living
- Wholly owned housing company
- Registered provider

Council owned Companies
- Service delivery
- Trading for profit

Decision-making and Governance

The Council has a directly elected Mayor and Cabinet model of executive decision-making. At Mayoral Proceedings[9] on 15 October 2018 and Full Council[10] meeting on 29 October 2018, the Mayor delegated almost all executive decision-making powers to Cabinet.[11] The Mayor retains the power to make decisions in certain circumstances, e.g. in cases of urgency. At the same time, the Mayor also agreed a Scheme of Delegation to Officers for all other decisions, including key decisions with a value between £500,000 and £1m.[12]

Executive Decision-making: Mayor, Cabinet and wider Executive

The Mayor is directly elected every four years and is the Council's political leader as well as senior executive decision maker. Newham's Cabinet at the end of 2021/22 comprised of the Mayor and eight additional cabinet members.

Cabinet is the executive decision making body of the Council, with decisions of a financial impact exceeding £1M, or those which have a significant impact on the community (decisions impacting significantly on those living and working in two or more of the borough's wards) being decided at Cabinet meeting, along with the area of policy reserved for the executive.

As at the end of 2021/22, the Mayor had also appointed five deputy Cabinet members to support the role of Cabinet members, as well as three commissioners to drive inter-disciplinary working across the executive on cross-departmental priorities being advanced by the administration - such as social integration and skills development.

While deputy Cabinet and commissioners have no decision-making power and are not members of Cabinet, they contribute to policy and support the Mayor and Cabinet in delivery of the programme on which the Mayor was elected. The composition of the wider executive can be found on the Council's website.[13] Please note these changed in May 2022 following the local elections and announcement of a new Cabinet by Mayor Fiaz, who was re-elected at these elections.[14]

In addition to the public monthly Cabinet meetings, briefing meetings for cabinet and wider executive members are held weekly; alongside a monthly meeting with the members of the CMT - to ensure progress across a range of corporate priorities and issues.

Non-Executive Decision-making: Full Council and Committees

9 https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=296&MId=12129
10 https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=295&MId=12173&Ver=4
11 https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=295&MId=12173&Ver=4
12 https://www.newham.gov.uk/Council/schemes-delegation/1
13 https://www.newham.gov.uk/Council/Cabinet/1
14 https://www.newham.gov.uk/council/local-elections-2022

Full Council is the meeting of all 60 Councillors[15] and the Mayor; meeting details can be found on the Council's website.[16] (Please note that this was the arrangement during 2021/22; as of the May 2022 election there are now 66 councillors). Full Council has the powers reserved to it by law or the constitution called non-executive powers. In November 2018, Full Council agreed a Scheme of Delegation (SOD) to officers' non-executive powers.[17]

Non-executive councillors contribute to governance through membership of a range of scrutiny and regulatory committees. Details around the scrutiny function and topics can be found on the Council's website.[18]

Committees are largely established under section 101 of the Local Government Act 1972 and must comply with rules of procedure in the constitution. Details of the Council's committees can be found on the Council's website.[19]

E. Developing the Entity's Capacity, Including the Capability of the Leadership and the Individuals within it

Last year a weakness was noted in properly recording the outcome of objectives setting and appraisals in the Fusion system across the organisation. This year, clear reporting mechanisms have been established and this is now being monitored. Compliance still needs to improve and this should continue to be promoted and monitored at corporate management team level. Appraisals are a key lever in improving performance and establishing how and where developments in capacity and capability are required.

The Council has begun a strategic review of its future operating model, workstyles and associated skills and capabilities, through the Future Newham programme[20], which was initiated to support the return to workplaces for many members of staff following widespread remote working during the pandemic. This includes consideration of 'Brilliant Basics' – the core skills and capabilities required from the workforce of the future, beginning with a review of what it means to be a manager and leader in Newham.

During the last year there was a freeze on external training opportunities for budget management reasons, however this is not recommended to continue as it is recognised that training is vital to develop our workforce's capacity. In the meantime significant development opportunities have been developed in-house through the new Transformation and Delivery team in People Policy &

[15] This has now increased to 66 Councillors following a Boundary Commission review and the 2022 elections

[16] https://mgov.newham.gov.uk/ieListMeetings.aspx?CommitteeId=295

[17] https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=295&MId=12173&Ver=4

[18] https://www.newham.gov.uk/council/scrutiny

[19] https://mgov.newham.gov.uk/mgListCommittees.aspx?bcr=1

[20] Establishing Future Newham Cabinet report 7 September 2021 https://mgov.newham.gov.uk/documents/s149655/Establishing%20Future%20Newham.pdf

Performance, enabling more staff to benefit from the skills and expertise brought into the organisation from that new team.

This year there has also been significant preparation for the onboarding and induction of the elected member leadership following the elections in May 2022. A full member induction programme has been developed, alongside a new Member information portal, a regular all-member bulletin, and support for members' casework through the iCasework system.

F. Managing Risks and Performance through Robust Internal Control and Strong Public Financial Management

Since the Council refreshed its strategic framework 'Towards a Better Newham: Our Recovery and Reorientation Strategy and Action Plan' in November 2020, and in spite of the impact of Covid-19 and limited central government support, 95% of actions in the corporate delivery plan have been delivered or are on track to be completed on time.

Monitoring of the corporate plan actions and Council performance is reported quarterly at Cabinet and published on the Council website. The Mayor, Chief Executive and other senior officers also attend Overview and Scrutiny Committee quarterly to report on the performance report, and OSC use Key Lines of Enquiry to focus their questioning and challenge. The outturn for 2021/22 will be reported to July Cabinet.

Progress was also made during the year in implementing the recommendations from the Internal Controls Commission report (February 2020) with all actions either completed or work in progress.

The Investment Activities Oversight Board

The Investment Activities Oversight Board ('*IAOB*') is mandated to provide a key governance function for the Council's investment portfolio. It ensures correct application of the associated governance framework providing the Council with strategic oversight of all interests and investments; increasing transparency and communication, governance and control.

The IAOB provides scrutiny and direction on all the Council's wholly owned Local Authority Trading Companies (LATCOs), ensuring compliance with existing agreements, business plans and delivery of optimal value for money. The portfolio currently includes five wholly owned companies, one limited shareholding (49%) company and one company which is limited by guarantee.

The portfolio generated turnover of £37m in 2021/22, employing c.687 FTE of which 70% are Newham residents. In additional the portfolio also pay all their directly employed staff LLW with the exception of ESE. Work has commenced with the company to ensure going forward LLW is adhered to. The portfolio also contributed £2.8m in dividends to LBN since externalisation, a further £98k dividend is projected for 2021/22.

The companies are:

Wholly Owned Local Authority Trading Companies (LATCOs) :

- Early Start Education Ltd
- Early Start Group Ltd
- Enabled Living Healthcare Ltd
- Juniper Ltd
- London Network for Pest Solutions Ltd

Limited Shareholding (49%):

- The Language Shop Ltd

Limited by Guarantee:

- Better Together Ltd

Each company is managed by their own board of directors, which includes a Council-appointed Non-Executive Directors (‘*NED*’). There has been a NED refresh programme, which has seen the Strategic Investment team recruit and train a new cohort of NEDs for the LATCO portfolio before undertaking a board appointment process. Corporate boards meet on a monthly basis and have their own external audit arrangements in place. All wholly owned LATCOs are Teckal compliant and are within the scope of Regulation 12, requiring 80% of core contracts to be sourced from the local authority.

The Council is required to ensure achievement of ’value for money’ as per the Council’s Contract Standing Orders and its fiduciary duties to the tax payer. Commissioners are required to ensure that value for money is achieved via routine market analysis during the life of the contract, allowing them the ability to assess comparable prices. KPIs, which fulfil Local Authority requirements also form part of the periodic monitoring that the commissioners undertake during the life cycle of a contract.

Wholly-owned Development Vehicle – Populo Living Ltd. (PLL)

Populo was created in 2014 (then named Red Door Ventures) to develop housing, generating income from Market rental units. The re-purposing in October 2018 saw a move towards greater provision of homes at affordable rents – with the company's focus moving from delivering homes at market rents to ensuring at least 50 per cent of all homes built are genuinely affordable.

Populo’s remit has subsequently expanded further and it now operates a Group Structure. The Populo Group consists of:

- Populo Living Ltd.

- Populo Design & Build Ltd. Providing development services to the Populo Group and the Council (75 homes for later living at the Hartley Centre; Airspace programme to planning; Carpenters estate regeneration proposals to planning consent stage). These projects are progressed under a Development Management Services contract between Populo Design & Build Ltd and the Council.
- Populo Homes - a subsidiary Registered Provider (RP) to enable retention of the Affordable Homes element of Populo Living developments, and to enable the RP to access grant from the GLA and elsewhere.

Due to its relatively rapid expansion, Populo's work and governance has been the subject of significant scrutiny and discussion within the Council to provide assurance about its robustness and fitness for purpose. Its governance arrangements are summarised below in more detail than for the other companies due to the attention that has been paid to it in governance terms during the period covered by this AGS. It is recommended that this continues to be carefully monitored by the Council during 2022/23 in the light of anticipated continued expansion of Populo's activities. In particular attention needs to be paid to how the Shareholder function is reported to the Council.

Governance:

- PLL is governed by its Articles of Association and a Shareholder Agreement with the Council. The Shareholder Agreement details activities requiring the Council's specific approval (Council Consent Matters).
- Populo Living has a Group Board and Populo Homes has its own Board – Council Officers are represented on both Boards.
- The Populo Group Business Plan is approved by Cabinet annually and sets out the short, medium and long term objectives with accompanying KPIs.
- Funding for each Populo project requires Cabinet approval following a financial viability model demonstrating compliance with KPIs agreed by the Council.
- Land transfers from the Council to Populo are agreed by Cabinet, supported by an independent valuation to demonstrate s123 compliance.
- Monthly Shareholder meetings, attended by the Corporate Director of Resources, the Corporate Director of Inclusive Economy and Housing, and the Populo Executive team.
- Progress and risks associated with Populo's development projects (and projects progressed on behalf of the Council via a Development Management Agreement) are reported to the Council in monthly status reports presented to the Mayor and senior officers.

Compliance with the Financial Management Code (FMC) 2022

In December 2019 CIPFA published the Financial Management Code to establish the principles of strong sustainable financial management.

The principles set out in the code are: Leadership; Accountability; Transparency; Standards; Assurance and Sustainability. These principles have been translated into a suite of financial management standards. The financial management team has conducted a self-evaluation exercise against these standards.

1. To understand its current standing in compliance with the code.
2. To serve as a continued reference to inform continuous improvement.

Whilst the code was launched in 2019, compliance was statutory from 1 April 2021. Newham had already embarked on a journey of evaluating and improving financial management and internal control following an administration change, including the CIPFA review and an Internal Controls Commission to review and advise on how the Council could establish best in class financial management and internal controls.[21] The commission presented a report to Full Council in July 2020[22] which laid out a series of recommendations which are being implemented and embedded within the organisation.

A number of actions have since been taken including improvements to capital programme management and governance, programme management, amending the constitution including financial and procurement regulations and decision making governance, and developing and delivering a communications and training programme to highlight and embed the new principles.

Amidst the uncertainties impacting local government including still awaited policy guidance in key cost driving areas such as adult social care and health, and carbon neutrality, and funding uncertainty of business rates reform and fairer funding, the Council recognises the importance of maintaining a focus on the medium to long-term and has re-developed its corporate plans and produced a budget that will support the delivery of those plans.

Reflecting the exceptional uncertainty presented by a myriad of contributing factors the 2022/23 budget has been set on a 1 year basis. The Council is also working to improve long-term financial planning and following a review of the capital programme, is developing a long-term capital strategy.

There is quarterly financial monitoring to Cabinet together with performance reporting as well as close monitoring of the reserves and regular reporting of the Treasury Management position.

The Council has embedded processes and complies with the Financial Management Code, but continues to monitor and review processes in order to drive continued improvement.

[21] https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=294&MID=13129#AI70979

[22] https://mgov.newham.gov.uk/ieListDocuments.aspx?CId=295&MId=13116

Head of Assurance’s Opinion on the Control Environment

The Public Sector Internal Audit Standards state that the Head of Internal Audit, must deliver an annual internal audit opinion on the effectiveness of the Council’s, risk management, internal control, and governance processes.

It is my opinion that during 2021/22, I can provide;

- Moderate assurance over risk management (2020/21: Limited assurance). This means that there is generally a sound system in place. This view was validated by an external review of the Council’s risk management maturity which concluded that:

  Newham’s approach to risk management has improved from the Risk Naïve maturity level (seen in 2020/21) to being Risk Aware/ Risk Defined. Whilst there were some areas of good practice, this was not yet consistently seen across the whole authority albeit that if the council’s trajectory for embedding risk management continues in the same way as it has for the last 18 months, it should reach its target of being at least fully Risk Defined within the next 12-18 months.

During 2022/23 we will seek to implement the action plans agreed in the report to ensure continuous improvement in our management of risk.

- Moderate assurance over the governance arrangements in place (2020/21: Moderate assurance). This means that there is generally a sound system in place but that some areas for improvement were identified, for example; the effectiveness of the Audit Committee, and the Overview and Scrutiny Committees. The election in May 2022 provides an opportunity to work with members to revisit these core governance areas and to work through the actions suggested in these reports.

- Limited assurance over the internal control environment (2020/21: Limited assurance). This means that significant gaps, weaknesses or noncompliance were identified across different areas of the Council. Whilst the implementation of actions raised in the Internal Controls Commission report has increased to 67% (with the remaining 33% of actions in progress), the Audit Committee were informed of areas where controls were weaker than we would like, for example; Highways; Cyber Security; and Direct Payments. During 2022/23 we will continue to monitor the implementation of actions raised.

Newham is a complex organisation with c800 different activities where a ‘one’ word opinion does not convey a realistic picture and does not apply uniformly across the authority. In my opinion, in each of the three components above, there are inconsistencies and variations in the strength of the control environment across activities, within directorates and within governance functions. Pockets of good practices and pockets of weak practices can be seen across all areas. During 2022/23 we will continue to be open and transparent where weaknesses are identified, challenge ourselves to improve and monitor that those improvements take place.

G. Implementing Good Practices in Transparency, Reporting and Audit to Deliver Effective Accountability

A review of our current publication scheme and transparency obligations has been carried out; this suggests the Council is broadly compliant with the Transparency Code 2015, however some links were found to be broken or the documentation out of date. The technical fixes are being carried out. However, a full review of all our open data obligations was agreed to be carried out as part of the Digital, Data and Technology workstream of the Council's Future Newham programme approved at Cabinet on 7th December 2021[23].

An independent review of the Overview and Scrutiny function was commissioned during 2021/22 from the Centre for Governance and Scrutiny, to enable us to learn from best practice elsewhere and provide an objective assessment. This identified both strengths and weaknesses in Newham's current practice and the recommendations will be shared with senior officers and members in the new administration.

External Audit

The Statement of Accounts is prepared in accordance with the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom. The accounts are then audited in accordance with the Local Audit and Accountability Act 2014, and the Code of Audit Practice issued by the National Audit Office.

Each year the Council receives a report (known as the ISA260 report) from its external auditor on the results of the audit of the financial statements. The most recent audit letter indicated that the Council's financial statements give a true and fair view of the Council's affairs and of the authority's income and expenditure and cash flows for the year, and have been prepared in accordance with the requirements of the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

The external audit this year also commended the Council on the quality of the financial statements, which were produced to an even higher quality standard than the previous year. The auditor's opinion on the accounts was signed in October 2021, approximately two months earlier than last year despite the impact of the pandemic.5

[23] https://mgov.newham.gov.uk/documents/s151792/Future%20Newham%20Digital%20Data%20and%20Technology%20DDaT%20Workstream.pdf

Updates on Previous Significant Governance Issues – TABLE 1:

The review process to support the production of the Annual Governance Statement for 2021/22 has provided the following updates to the Significant Governance issues identified in 2019/20 and previous statement SGI's still active:

Control Area	Governance Issue	Update	Responsible Officer for subsequent action
ON-GOING Children Social Care	External OFSTED Inspection	**Issue**: Ofsted published an inspection report in March 2019 on Children Social Service in Newham following an inspection of the service in February 2019. The Overall rating was: Inadequate. Ofsted however found that children identified as in need of help and protection are effectively safeguarded. **Update**: As part of DfE intervention an Improvement Advisor has been appointed, with regular improvement boards taking place. The DfE have also provided additional funding to support improvement activities, and Leeds City Council are the Sector-led Improvement Partner. OFSTED have conducted five further visits since March 2019, with the final monitoring visit occurring in March 2022. OFSTED noted sustained improvements in service delivery. The next graded ILACS inspection is likely to take place in Summer / Autumn 2022.	Tim Aldridge, Corporate Director of for Children and Young People.

ON-GOING Inclusive Economy and Housing	Fire Safety in Tall Blocks.	**Issue:** This is an ongoing risk known to the Council. The Council's Regeneration, Housing and Environment Scrutiny Commission scrutinised this issue early in 2018, in response to Grenfell. **Update:** All ACM (Aluminium Composite Material) cladding has been removed from Council owned tall blocks. There is now an ongoing programme of work for fire safety in tall blocks which operates under four distinct work streams; cladding remediation, fire risk assessment renewal programme, the development of a comprehensive fire door replacement programme and resident engagement on safety. Cladding remediation works to tall blocks (both Council and PFI owned) for other cladding systems including HPL (high-pressure laminate) cladding has commenced and will be a rolling programme. An enhanced rolling programme of FRAs (Fire Risk Assessments) was introduced in 21/22 across all blocks managed by Newham Council. The Council is recruiting to a brand new building safety team. A newly established fire safety team ensures quality and value for money is achieved from contractors delivering the FRA programme and resulting works. The Council is currently undertaking a large programme to replace fire doors across our stock investing £8.3million over the next three years on fire door replacements. Resident safety is and will continue to be the foremost principle in our investment and improvement planning and a resident engagement strategy will be developed for building & fire safety. We continue to develop our response to the outcomes from the Grenfell Inquiry, the Fire Safety Act 2021 and are working on the implementation of the Building Safety Act 2022, our plans will be developed incorporating best practice and emerging technology where necessary. Should additional investment in existing stock be required, as a result of changing building safety standards, the Council will prioritise this expenditure. A range of Scrutiny Commission Task and Finish meetings have been held throughout 21/22 with recommendations going to June 22 Cabinet.	Dave Hughes, Corporate Director for Inclusive Economy and Housing.

COMPLETED Corporate wide, supported by Central Services	Project Management and controls	**Issue**, raised as SGI in the AGS of 2019/20: In terms of the Internal Auditors opinion and the activities delivered by the Council's internal auditing programme, it has not been possible to provide assurance over the project management control environment. **Update**: Since the last annual governance statement, when the issue was highlighted as still ongoing, significant further work has now been carried out to improve our project management and control arrangements across the organisation to a sufficient degree to consider this issue closed. This includes: 1. **Capital Programmes and Projects:** We have undertaken a portfolio wide review of the capital programme, including establishing improved project and programme governance processes, improved processes at the Strategic Investment Board and increasing the frequency and robustness of monitoring of projects and programmes through VERTO. Ownership of this critical function has now been moved to sit with the capital finance team, and VERTO is being redesigned to integrate into Microsoft Teams, MS Project and Fusion in order to better integrate how we report and monitor delivery on the capital programme. This will result in streamlined capital portfolio governance reporting into the Strategic Investment Board and is intended to be fully implemented by July 2022. 2. **Transformation Programmes and projects:** We have established a Newham Change Portfolio that encompasses all major transformation programmes and projects across the organisation, with an associated governance model reporting to CMT on a bi-monthly basis. Supporting this, we have also established a Transformation Portfolio Delivery Group, which brings together change leads and representatives from across the organisation to align our approach to monitoring, reporting, delivery and dependency management to ensure high-levels of consistency, transparency and grip on how the organisation is delivering change. 3. **Newham Change Framework:** We have now launched the Newham Change Framework which sets out a common approach, methodology and toolkit for	Jessica Crowe, Corporate Director for People, Policy and Performance.

		delivering projects and programmes within the organisation. Now implemented, the Change and Insight Directorate will lead the ongoing iteration, monitoring and development of the framework, ensuring that all projects observe a ‘brilliant basics’ minimum standard of compliance with the framework going forward. 4. **Establishing a community of practice for Change in Newham:** Since establishing the Good Change Network, the community of practice is moving into its second year of practice development. It is now firmly established as a core element of our approach to building the internal change capability of the organisation and has had significant positive impact in developing and growing our change practice. 5. **An organisation-wide learning and development plan for change and project management:** We have now launched our change learning and development plan, supported by free-to-use and internally delivered training programmes and sessions. This has been supplemented by the establishment of an internally available and externally accredited (APM) project training programme (Project Management Programme | Intranet (sharepoint.com)). In summary, as a result of the positive and cumulative impact of the above actions in developing our change and project management practice, we recommend that this ongoing risk is now marked as mitigated and closed for the purposes of the Annual Governance Statement 2021/2022.	

Significant Governance Issues 2021/22 – TABLE 2

Corporate Directors are required to consider whether there have been any significant governance issues. For the purposes of this review we have defined a significant governance issue as something that:

- Seriously prejudiced or prevented achievement of one or more principal objectives.
- Resulted in the need to seek additional funding to resolve the issue.
- Required a significant diversion of resources.
- Had a material impact on the accounts.
- Resulted in significant public interest or has seriously damaged the reputation of the Council.
- Resulted in formal actions by the Section 151 (Corporate Director, Resources) or Monitoring Officer (Corporate Director, Governance).
- Received significant adverse commentary in an external inspection report and was not or cannot be addressed in a timely manner.

Two SGIs have been identified during 2021/22 and are summarised in Table 2.

Control Area	Governance Issue	Update	Responsible Officer for subsequent action
Local Area Partnership for SEND services	External Ofsted and CQC Inspection of SEND services	**Issue**: A joint area SEND inspection took place in December 2021, with the report published in March 2022. Ofsted and the CQC found six areas of weakness across the Local Area Partnership for SEND services, focusing in particular on the implementation of the 2014 reforms. The findings mirrored the partnership's self-evaluation and no safeguarding concerns were identified during the inspection. **Update**: A Written Statement of Action (WSOA) is being produced, following a series of co-production sessions in Spring 2022, with the WSOA due to be submitted in June 2022. Improvement work will be on-going, including engagement in the DfE 'Better Value' programme to support the recovery of the High Needs Block. Progress against improvements will be regularly reported to the DfE, NHSE and locally to the Health and Well-Being Board.	Tim Aldridge
OneSource	Significant changes in senior management & service review	**Issue:** Corporate Governance Board noted the changes in senior management in OneSource and the joint review commissioned by both boroughs. OneSource ICT is responsible for a number of major Newham change projects, and HR support is required for a large number of restructures, and Corporate Governance Board felt the governance of these projects in the context of uncertainty facing OneSource was unclear and posed a potential risk to achievement of Newham's objectives. It will be important for Newham to maintain oversight through its own governance mechanisms during the period of uncertainty in OneSource. **Update**: Each OneSource director has led the development of a service plan, which identifies all of the known programmes and projects the OneSource services are leading or enabling this year. Progress against service plan delivery is monitored with the support of the one source Performance, Policy and Programmes team. Interim appointments have been made to cover each OneSource director vacancy. The Corporate Director of Resources maintains oversight of each director's performance and progress within their respective service areas.	Conrad Hall

We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

Signed

Signed

Rokhsana Fiaz OBE

Mayor

Colin Ansell

Interim Chief Executive